# COMPREHENSIVE ANNUAL FINANCIAL REPORT

of

#### **COUNTY OF OTTAWA**

Grand Haven, Michigan

For the Year Ended December 31, 2004

#### **BOARD OF COMMISSIONERS**

2004

DENNIS W. SWARTOUT, CHAIRPERSON FREDERICK VANDERLAAN, VICE CHAIRPERSON

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ADMINISTRATOR ALAN G. VANDERBERG

FISCAL SERVICES DIRECTOR
JUNE HAGAN

# **COUNTY OF OTTAWA**

# Comprehensive Annual Financial Report For the Fiscal Year Ended December 31, 2004

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June 7, 2005

Members of the Board and the Citizens of the County of Ottawa:

The Comprehensive Annual Financial Report of the County of Ottawa, Michigan, for the fiscal year ended December 31, 2004, is submitted herewith. The financial statements included in this report have been audited by Rehmann Robson, an independent firm of certified public accountants. The report is prepared for the purpose of disclosing the County's financial condition to its residents, elected officials, and other interested parties.

The financial statements have been prepared in compliance with applicable State statutes and Generally Accepted Accounting Principles (GAAP) as stated in the Governmental Accounting Standards Board statements and interpretations. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe the data, as presented, is accurate in all material aspects, and that it is presented in such a manner as to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its funds.

The independent audit of the financial statements of the County of Ottawa was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the County of Ottawa's separately issued Single Audit Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County of Ottawa's MD&A can be found immediately following the report of the independent auditors.

website: www.cq.ottawa.mi.us

# **REPORTING ENTITY AND ITS SERVICES**

Named for the Ottawa Indians who hunted and fished the area's forests and streams, Ottawa County was established in 1837. The County began operation in December of 1837, and the U.S. Census of 1840 listed only 208 people in all of Ottawa County. The estimated 2004 population is 252,391 with substantial growth expected in the years ahead. Ottawa County, encompassing an area of approximately 565 square miles, is located in the southwestern portion of Michigan's lower peninsula having over 30 miles of Lake Michigan shoreline. The County is comprised of six cities, one village, and 17 townships. Ottawa County is the eighth largest county in Michigan in terms of total population.

The County is bordered by the City of Muskegon on its northwesterly boundary and the City of Grand Rapids on approximately half of its easterly boundary.

The topography of the County is flat to gently rolling, with approximately half of its land area being devoted to agricultural purposes. The County enjoys a healthy mix of tourism, industrial, commercial, and agricultural uses within its confines.

The County's legislative body is an eleven-member Board of Commissioners which is elected from single-member districts, determined by population, on a partisan basis for two-year terms. The Board annually elects from within its ranks a Chairman and Vice-Chairman by majority vote.

The financial reporting entity of Ottawa County includes all the funds and capital assets of the primary government (i.e., Ottawa County, as legally defined), as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. The County provides a full range of services that are either mandated by State statute, or authorized by the County Board of Commissioners. These services include legislative, judicial, public safety, public works, health, welfare, cultural, recreational, capital improvements and general administrative services.

Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and are included as part of the primary government. Accordingly, the Ottawa County Building Authority is separated into the appropriate fund categories of Debt Service, Capital Projects, Capital Assets and Long-term Debt and the Ottawa County, Michigan Insurance Authority is reported as an internal service fund. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from those of the primary government. The Ottawa County Road Commission, the Ottawa County Central Dispatch Authority, the Ottawa County Public Utilities System, and the Ottawa County Drain Commission are reported as discretely presented component units.

# **ECONOMIC CONDITION AND OUTLOOK**

#### **Local Economic Condition**

The employment condition of the County can be seen by comparing the labor market information for each year since 2000. Ottawa County's annual average unemployment rate was only 2.4 percent in 2000. It increased to 3.9 percent in 2001, to 5.2 percent in 2002, to 5.9 percent in 2003, but decreased to 5.5 percent in 2004. The annual average civilian labor force remained nearly constant over the entire period from 145,394 in 2000 to 144,467 in 2004. The number of persons employed decreased from 141,881 in 2000 to 136,473 in 2004. The number of unemployed persons increased from 3,513 in 2000 to 7,994 in 2004.

The labor market information for January 2005 showed that Ottawa County began the new year with a civilian labor force of 132,500 persons. Of that total, there were 124,100 persons employed and 8,400 persons unemployed for an unemployment rate of 6.3 percent. A year earlier (January 2004), the civilian labor force was lower at 130,284. There were less persons employed at 121,962 and slightly less persons unemployed at 8,322 for a similar unemployment rate of 6.4 percent. These estimates indicate that the local economy had only marginally improved over this year-long interval.

#### Ottawa County Employment Sectors

Manufacturing is the largest employing sector of Ottawa County's economy representing approximately 39 percent of all private employment in 2003. This sector lost 5,524 jobs between 2000 and 2003. Within Ottawa County's manufacturing sector, the office furniture industry has been continually downsizing. Between 2000 and 2003, this industry lost 2,316 jobs. In addition, employment in transportation equipment (automotive components) manufacturing decreased by 1,829 jobs, and employment in fabricated metals group lost 1,029 jobs. Collectively, the job loss in these three industries accounted for 94 percent of the total manufacturing job loss in Ottawa County between 2000 and 2003.

The services-related sector is the second largest sector behind manufacturing with about 30 percent of all private jobs in Ottawa County in 2003. Collectively, it lost 2,393 jobs between 2000 and 2003. Retail trade, the third largest sector with 11 percent of the County's jobs in 2003, also experienced a decrease in jobs (1,435 jobs) during this period.

However, not all economic sectors experienced declines. Employment in the wholesale trade, transportation & warehousing, information, finance & insurance, and the real estate sectors each gained over the period, collectively by 836 jobs.

#### State and National Economic Comparison

In comparing the local labor market statistics with state & national averages, Ottawa County's overall economic performance has been better than that of the State of Michigan and about *equal to that of the nation*. Ottawa County's average annual

unemployment rate of 5.5 percent for 2004 was much less than Michigan's rate of 7.1 percent and equal to the national rate of 5.5 percent. Ottawa County's unemployment rates have been consistently under the State's averages by one to one and one half percentage points for each of the last five years. Between 2000 and 2002, Ottawa County's unemployment rate was less than the U.S. average. For the last two years, Ottawa County's rate has mirrored the national rate.

Total employment in Michigan peaked in 2000. Between 2000 and 2003, private employment among all sectors in Michigan decreased by 249,795 jobs or 6.4 percent. Of that total, the manufacturing sector lost 162,124 jobs (65 percent of the total job loss). By comparison, the nation lost about 3.3 million private jobs between 2001 and 2003. Of that total, about 2.5 million jobs (76 percent of the total job loss) were in manufacturing. Michigan was one of the leading states in the country in terms of manufacturing job loss. The Michigan economy has not significantly improved during 2004, but recorded much less job loss than during 2003.

The economic slowdown in the U.S. since mid-2000 was largely due to a number of economic influences, including the rapid collapse of speculative stock market valuations, corporate scandals, terrorist attacks and military actions overseas. These influences will continue to affect the economy over the next few years. In addition, the escalation in the outsourcing of low-tech, labor intensive manufacturing work to foreign located operations like in Mexico and China may further hamper recovery. Many manufacturers are mandated by large customers to cut the prices on their products or lose the business. With repeated cuts, a firm is eventually forced to realize those cost reductions by moving part or all of the operation to a foreign location. The foreign operations offer lower operating costs usually resulting from very low wages, little or no benefits for laborers, the absence of environmental regulations and subsidies from foreign governments. A move by one firm can have a ripple effect influencing other manufacturing firms in the supply chain to relocate as well. The relocation of U.S. firms to foreign soil generally means the permanent displacement of workers from those manufacturing jobs. The loss of manufacturing jobs has an effect on employment in other sectors of the local economy as well. For every job lost in manufacturing, several other jobs will be at risk in other economic sectors. This globalization trend is dramatically reducing employment within America's manufacturing centers.

Technology is another factor hampering the growth in manufacturing employment. Companies are achieving greater production outputs while maintaining high quality with fewer workers by utilizing the latest machinery & equipment and in automating production operations. Productivity gains have made manufacturing firms more profitable and competitive, but have reduced the need for hiring more workers to meet the increased demands. The current recovery of the U.S. economy has been termed a "jobless recovery." Economic recovery will depend upon how a number of risk factors affect the economy, including the effects of the differences between perception and reality regarding consumption; investments and the stock market; inflation; consumption hampered by debt burdens; production over capacity and weak growth in exports.

#### **Local Economic Impacts**

In mid March 2005, Pfizer announced the chemical manufacturing plant in Holland Township will be closing. This closure will directly affect 378 workers who will be displaced through the end of 2006. Pfizer reported that its decision was based upon having excess capacity at its other pharmaceutical operations in the U.S. and abroad.

At about this same time last year, Milwaukee, Wisconsin-based Johnson Controls, Inc. (JCI), announced its decision to move a sun visor production unit from Holland to Mexico in order for the company to stay competitive. An estimated 885 jobs, which represented approximately 20 percent of the work force in 2004, would be eliminated over an 18-month period.

However, in May of 2005, JCI announced a new deal to manufacture metal seat adjusters that will require the addition of 300 new jobs by the end of the year and 525 jobs as production increases in the coming years. The well trained workforce is the reason cited for JCI's decision to manufacture in Holland. This announcement represents a major vote of confidence for Ottawa County and bodes well for the future of JCI in Holland.

In 2003, manufacturing jobs comprised about 20 percent of all private employment in the State of Michigan, compared to a 39 percent share in Ottawa County. While the proportion of State and national manufacturing employment had been shrinking over time, until recently Ottawa County's manufacturing base had been growing. The characteristics that have contributed to a healthy economy in Ottawa County include a spirit of entrepreneurship, pro-business attitudes, local governmental cooperation, innovation, high productivity and a strong work ethic. Because of its strong work ethic. Ottawa County has traditionally had a low percentage of organized labor. So far, this latter characteristic has been preserved even though two of the County's largest manufacturers- JCI & Magna Donnelly have signed neutrality agreements. JCI is currently the largest manufacturing employer in Ottawa County with about 4,800 employees. JCI produces a variety of interior components for the automotive industry. The fifth largest manufacturing employer in Ottawa County, with about 1,750 employees, is Canada-based Magna Donnelly with several plants located in Holland. Magna Donnelly manufactures automotive windows and mirrors. Because of these neutrality agreements, management must allow union leaders to undertake efforts to organize their workforces. If successful, these organizing efforts could have a major influence on the manufacturing sector in Ottawa County.

Another characteristic of Ottawa County's economy contributing to its overall relative health is diversification, both across sectors and within the manufacturing sector. Within manufacturing there is diversification with employment spread among seven major groups. They include transportation equipment at 22 percent, furniture at 17 percent, fabricated metals at 11 percent, electronics at 8 percent, food processing at 8 percent, machinery at 7 percent, and plastic products at 4 percent. Collectively, employment in these seven manufacturing groups represented about three quarters (77 percent) of all manufacturing employment in Ottawa County in 2003.

Although the overall employment in the manufacturing sector in Ottawa County has been decreasing in recent years, there are many industrial firms that have been expanding operations by investing in new facilities, adding on to existing facilities, and acquiring technology upgrades with new machinery & equipment. This is evident from the number of P.A. 198 industrial facilities tax abatements on new real and personal property issued by local units of government. In 2004, a total of 78 tax abatements were issued to projects in Ottawa County, collectively valued at approximately \$141 million. Ottawa County had the highest number of tax abatements issued in the State of Michigan, exceeding all other counties. These projects will create 771 new jobs over the next 24-months. In prior years, the number and value of all P.A. 198 tax abatements issued for industrial expansion projects in Ottawa County were 60 for \$ 174 million in 2003, 51 for \$126 million in 2002, 66 for \$144 million in 2001and 72 for \$629 million in 2000.

Of the industrial development projects receiving tax abatements in 2004, 7 projects had values of \$ 5 million or more. These projects were located in six different communities throughout Ottawa County. The largest proposed investment is by Gentex Corporation, a Zeeland-based manufacturer of automatic-dimming mirrors for the automotive industry at \$23.3 million. This represents another phase of the firm's five-year expansion plan worth over \$ 107 million that will create at least 625 new jobs. The Gentex project involves the construction of a 300,000 square foot manufacturing/tech center/corporate office headquarters complex that began in late 2004.

Gentex's expansion project has encouraged several other redevelopment projects in the City of Zeeland along the Washington Avenue corridor, including the demolition of several old, vacant industrial buildings that are being replaced with new commercial plazas. In addition, two former Sligh Furniture manufacturing buildings in this corridor are currently being renovated by Innotec. This auto parts supplier's \$ 7 million project will create 20 new jobs. These projects were made possible because of the City of Zeeland's participation in the State's Brownfield Redevelopment Program which can award single business tax credits to the project's developer/new investors and utilize tax increment financing to pay for clean-up costs of contaminated property. Brownfield Redevelopment Authorities have also been established in other communities in Ottawa County, including the cities of Grand Haven and Holland, Spring Lake Village, and Holland and Zeeland Townships.

The next largest project receiving a tax abatement in 2004 was Saturn Electronics & Engineering's \$ 12.7 million plant expansion in the City of Coopersville. This firm will add 41,000 square feet to its existing building and create at least 41 new jobs in the next 2 years. The other large projects include a \$ 10 million expansion by printer Steketee Van-Huis in the City of Holland, \$ 9.3 million expansion by metal stamper Walway Enterprises in Holland Township, \$ 6.8 million expansion by H.S. Die & Engineering in Tallmadge Township, \$ 6 million expansion by auto engine parts manufacturer Delphi Corporation in Coopersville and \$ 5.8 million expansion by Grand Haven Stamped Products in the City of Grand Haven.

In addition to having a strong manufacturing base, Ottawa County's economy is also based in agriculture and tourism & recreation. Ottawa County has the distinction of being ranked as the number one county in the State of Michigan in terms of the market

value of all agricultural products sold. Tourism and recreation thrives largely because of Ottawa County's many miles of Lake Michigan shoreline and ports in the Grand Haven and Holland areas.

As Ottawa County's population has grown, so has residential housing, especially over the last few years. According to the Census, there were 86,858 total housing units located throughout Ottawa County in 2000. Fueled by low mortgage rates, approximately 8,348 single-family units and 2,599 multiple-family units were constructed between 2000 and 2004. The estimated value of this new residential development in Ottawa County was over \$ 1.4 billion.

#### Local Economic Outlook

Going forward into 2005, there are a number of other expansion projects that have started or been announced. The largest capital expenditure project currently underway in Ottawa County is the approximate \$ 350 million upgrade to Consumers Energy's Campbell Electric Generation Plant in Port Sheldon Township. New pollution control equipment is being added to reduce the emissions of nitrogen oxide at this coal-fired plant. The upgrade will be completed in 2007.

In Allendale Township, Nicholas Plastics has started construction on a new 112,000 square foot addition to its plastics manufacturing plant. This \$ 14.2 million expansion project will initially create 75 new jobs. Lakeshore Vision & Robotics (LVR), a highteeh firm in Holland Township, is expanding with the assistance from Michigan's new Grow Michigan loan program. LVR is the first loan recipient in the State under this program. This firm is a designer/builder of a new type of 3-D automated inspection systems for automotive components and wood products manufacturing production lines. It anticipates creating at least 10 new jobs over the next two years. Boar's Head Provisions, a manufacturer of delicatessen meats & cheeses, is proposing to undertaken a \$ 19 million expansion to its food processing plant in Holland Township which will create 115 new jobs. Another Holland Township firm, Agritek Industries, is proposing to build a new \$ 2.7 million, 70,000 square foot manufacturing facility. This metal fabricator's growth will result in the creation of 15 new jobs in two years.

Two new large commercial development projects are also on the horizon in Ottawa County. Proposed this summer is the razing of an older manufacturing facility, formerly occupied by General Electric, along U.S. 31 and 16<sup>th</sup> Street in the City of Holland to make room for a new major retailer and residential development. Another vacant manufacturing facility (formerly owned by Baker Furniture) in Holland will be renovated for residential reuse as lofts. In Holland Township, a new Meijer store is opening in early 2005. A new Wal-Mart Super Store has been proposed for a location along U.S. 31 in Grand Haven Township.

Several other large capital expenditure projects in Ottawa County include the new \$36 million Zeeland Community Hospital located along Chicago Drive. This new 57-bed hospital will be 114,000 square feet in size. It is scheduled to open in early 2006. In the City of Holland, the Holland Hospital is currently undergoing a \$45 million remodeling/expansion project to expand the emergency department, add a new critical care unit and add more private rooms. This hospital is the second largest non-

manufacturing employer in Ottawa County. Elsewhere in Holland, Hope College has under construction a new \$ 22 million DeVos Fieldhouse on the former Western Foundry site. On the northside of Holland, Macatawa Legends is under construction. This private development project will feature a new 18-hole championship golf course surrounded by a residential community of up to 1,000 new housing units on a 950-acre site.

In 2004, Zeeland Farm Services which is one of the largest agricultural processors in Ottawa County (of soybean meal & oil) built a \$ 5.2 million six-mile long pipeline to tap methane gas from a nearby landfill and undertook plant improvements to utilize this new energy resource. The future of agriculture in Ottawa County could be enhanced by the implementation of two related feasibility studies. The first study (already completed) advocates the construction of an incinerator/co-generation facility to be fueled by farm animal and poultry wastes. The second study (currently underway) will evaluate utilizing an anaerobic digester to convert liquid farm animal wastes into methane gas. Both of these methods would produce fuels that can be burnt and ultimately produce steam and electricity. The traditional land application of farm wastes is becoming environmentally unsound in Ottawa County because of the build-up of chemicals like phosphorus in the soil after years of repeated applications. Converting wastes to "green" energy is a longterm solution to the problem that would enhance the raising of livestock and poultry in Ottawa County. The sites of a proposed incinerator and digester will depend upon the users of these new energy resources. Agricultural industry leaders will seek the creation of new State legislation to help implement these studies' recommendations in Ottawa County as well as other agricultural areas in Michigan.

The recently depressed office furniture industry in Ottawa County is now showing signs of improvement. Herman Miller, the second largest manufacturer in Ottawa County in terms of employment, reported in early 2005 the highest monthly sales in a number of years. Haworth, the 4<sup>th</sup> largest employing manufacturer reported similar optimism. In 2004, Haworth closed a production facility in Arkansas and brought that work and jobs to Holland. The Business and Institutional Furniture Manufacturers Association, the office furniture industry's trade group, reported that sales in 2004 increased by 5 percent over the previous year to \$ 8.9 billion. The forecast for 2005 is an 8.1 percent increase in sales to \$ 9.6 billion. West Michigan's office furniture manufacturers are being challenged with competition from low cost manufacturers (foreign and domestic) of disposable furniture. They are responding by focusing better on core markets, operating leaner and being more adaptable to change.

Looking ahead at Ottawa County's economy in the next two years, one scenario is that Ottawa County will continue to perform in the same relationship that it has over the past several years with the State and national economies. Therefore, the economic outlook forecasts for these larger areas will shed light on Ottawa County's economic outlook. According to the Senate Fiscal Agency's report, Michigan's Economic Outlook and Budget Review, dated January 10, 2005, both the U.S. and Michigan economies are expected to continue growing in 2005 and 2006. Michigan's job growth and personal income growth are expected to remain below the national averages. Michigan's sectors expected to exhibit the largest gains in employment (services and trades) generally pay wages below those in the slowest growing sectors.

Michigan's annual average unemployment rate is expected to gradually rise from 6.7 percent in 2004 to 6.9 percent in 2005 and then to 7.0 percent in 2006. Wage and salary employment in Michigan will likewise increase slightly from 4,364,600 in 2004 to 4,406,400 by 2006. Personal income in Michigan is estimated to rise by estimates of 4.5 and 5.4 percents for 2005 and 2006, respectively. These State forecasts assume that light motor vehicle sales will increase from 16.7 million units in 2004 to 16.8 million units in 2005 and 17 million units in 2006. While the sales of vehicles are expected to be fairly flat, the domestic share of the sales mix is expected to decline. The national unemployment rates in 2004 and 2005 are estimated to hold constant at 5.5 percent; and then increase to 5.7 percent in 2006. Inflation in the U.S., as measured by the Consumer Price Index, is anticipated to stay level at 2.6 percent for the next two years. The Federal Reserve Board is gradually raising short-term interest rates. It is expected that as the national economy continues growing and federal deficits remain high, interest rates are anticipated to continue rising consistently through 2005 and 2006. With higher growth of the nation's economy, there will be substantial demands for additional energy in virtually every sector of the economy. With the petroleum refining industry at near capacity and global energy demand rising, energy prices may be substantially greater than forecasted.

With the above scenario, Ottawa County's annual average unemployment rate could continue at 5.5 percent in 2005 and increase to 5.7 percent in 2006. A contrasting scenario for Ottawa County's economic outlook is that there will be deeper structural changes occurring in Ottawa County's economic base with low-tech manufacturing employment continuing to decline due to more globalization. With a significant share of Ottawa County's total employment in manufacturing and its largest concentration of manufacturing employment in transportation equipment, Ottawa County may continue to experience further declines in employment and higher unemployment rates. Unemployment rates in Ottawa County under this scenario could exceed both the State and national averages. However, if expansions in employment continued in the growing sectors including wholesale trade, transportation and warehousing, information, finance and insurance and real estate, these new jobs would help compensate for the lost jobs in manufacturing.

Regardless of State and national economic conditions, there is confidence that Ottawa County's economy with its strengths in entrepreneurship, pro-business attitudes, local governmental cooperation, innovation, high productivity and strong work ethic will be stable in the years ahead.

# <u>MAJOR INITIATIVES</u>

The Ottawa County Board of Commissioners initiated and/or completed a number of major initiatives in 2004 designed to enhance Ottawa County residents' quality of life and increase the effectiveness of County government. The following list identifies the major initiative areas and the specific initiatives initiated or completed in each area.

# Strategic Planning, Program Evaluations, and Land Use Planning

# STRATEGIC PLANNING AND PROGRAM EVALUATIONS

The Planning and Grants Department continues to assist in the development of strategic outlines and evaluations for County programs. In 2004, the Department was involved in the evaluation stage of three Drug Courts, an In-jail and Post-jail Treatment Program, a Mental Health Diversion Program, Probation/Community Service Programs, and Juvenile Community Justice Programs. The evaluation process is used to measure processes, effectiveness, and the efficiency of County programs.

#### STANDARDIZED MASTER PLANS AND ZONING ORDINANCE TERMINOLOGY

The Planning and Grants Department developed a proposal to standardize terminology and map colors for local unit of government master plans and zoning ordinances in Ottawa County. This standardization of zoning terminology and map colors will reduce confusion and improve efficiency in collaborative planning projects conducted within the County.

#### URBAN SMART GROWTH DEMONSTRATION PROJECT

In 2004, the Ottawa County Planning Commission developed an Urban Smart Growth Demonstration Project that is designed to demonstrate that an urban community can enhance its vibrancy, livability, and aesthetic character through the implementation of innovative planning techniques and community programs. By applying these techniques and programs in such a manner that they promote urban excitement and attractiveness, the results can be a "win-win" solution for developers, builders, architects, residents, visitors, and the community. Cities have an opportunity to attract and retain not only new residents to the community, but also those residents that are considering moving to the more rural areas of the County.

To accomplish this, the City of Hudsonville was selected to partner with the County in implementing the Demonstration Project. The Project will involve a complete rewriting of a participating community's master plan and zoning ordinance, as well as programs to enhance "community image", and the implementation of digital rendering technology. The Project requires a 25% local match from the participating local community, as well as the community's willingness to explore and creatively apply innovative planning techniques. Some of the innovative components that are being proposed for this Project include: a Free Market District that is designed to stimulate creative development projects by relaxing some local regulations, such as architectural design, building façades, lighting, signage, and density; a Gateway Enhancement Program that is designed to enhance the aesthetics of gateway areas in the community; Hospitality Trainings that are designed to promote the providing of a greater level of service to local residents, businesses, and visitors; and the implementation of digital rendering technology into the community planning process.

#### **Facilities and Related Improvements**

#### FILLMORE STREET JAIL

In May 2004, the County Building Authority, Granger Construction (project construction manager) and Landmark Design (project architect) completed a 162-bed, \$7.5 million expansion of our Fillmore Street Jail. This project also included an addition/expansion to

the kitchen, laundry, medical area, Juvenile Detention intake and a Sentence Work Abatement Program garage. The expansion increased jail capacity from 302 to 464 beds and provided additional space to better support the expansion and 40-bed Juvenile Detention facility. Site improvements included expanded drives and parking south and east of the facility.

#### FAMILY INDEPENDENCE AGENCY BUILDING LOWER LEVEL BUILD-OUT

In August 2004, the Holland Circuit Court Probation offices and the Juvenile Court Diversion Services group moved into their newly renovated space in the FIA lower level. Approximately 13,000 square feet of unfinished space was renovated and canopies on the south and north building exterior were constructed as part of this project. The project was completed at a total cost of \$785,000.

#### **HUDSONVILLE HUMAN SERVICE ADDITION**

A 17,500 square foot addition to the like-sized Human Services facility in Hudsonville began in April 2004. The \$3.5 million project also includes extensive renovation to the existing facility. When complete in June 2005, the project will house branch offices for the District Court, the Sheriff, Public Health and Community Mental Health. The County Building Authority, Landmark Design (architect), and Triangle Construction (construction manager) have been directed by the County Board to manage/oversee construction of this project.

#### GRAND HAVEN HUMAN SERVICES BUILDING RENOVATION

In early December 2004, workers started construction of a small addition and renovation to the 10,000 Grand Haven Human Services Facility. When complete in May 2005, the \$450,000 project will house the Grand Haven area Community Mental Health offices.

#### NEW HOLLAND DISTRICT COURT

The planning and approval process is complete and work is scheduled to begin on a new \$8 million District Court Facility in early 2005. The demolition of the old Holland Police facility was completed in January 2005 and construction of new 39,000 sq ft, facility adjacent to the new Holland Police facility will begin in February 2005. The project requires a close working relationship with Holland City as the County and City will be sharing a lobby, parking lot and a security corridor. The project is staged to allow the District Court to continue to occupy their existing building while the new facility is under construction. The County Building Authority, Erhardt Construction (Construction Manager) and Landmark Design (Architect) are charged with completing the project by the target completion date of June 2006.

# GRAND HAVEN COUNTY BUILDING ADDITION/RENOVATION

The concept plan, showing a new 120,000 square foot Court House below received a mixed reaction when presented to the Board in August 2004. The plan is to work on project options through-out the early summer and have a recommendation for a Board work session by the end of July 2005.

Bids have been taken for the demolition of the Franklin Street Jail which will be necessary to accommodate this new facility. Demolition is expected to be complete by early May 2005. Budget estimate: \$22-24 million.



#### **Technology**

#### TELECOMMUNICATIONS NETWORK

In 2004, the County continued its implementation of a cooperative partnership with the Ottawa Area Intermediate School District to utilize fiber optics for its backbone network. This option will provide an "owned" solution rather than contracted services from a vendor. The fiber-based network will provide gigabit bandwidth for the County's data. It will transport data, voice and video arraignment between its main sites, including the Fillmore Street Complex, James Street Campus, Holland 58<sup>th</sup> District Court, Grand Haven County Building, and the Hudsonville Human Services/58<sup>th</sup> District Court Building. It will also connect the Grand Haven Health and Mental Health facilities to the County network. Last-mile construction is nearly complete and related electronics are being acquired. The new network should be implemented before mid 2005.

#### **CIRCUIT COURT E-FILINGS**

In June of 2004, the Circuit Court Records Division of the Clerk's office implemented a system to electronically file documents. Although the number and scale were small, it was the first of its kind in the State.

#### COUNTY CLERK WEBPAGE

The Clerk's office developed an application process in which an individual may fill out information on-line and email the request directly to the office. Requested documentation can typically be mailed out the same day of the request.

#### EQUALIZER PROPERTY TAX SOFTWARE

Ottawa County purchased BS&A Equalizer property tax software to replace the existing system developed in house over a number of years. The new electronic property tax system includes county tax, delinquent county tax, assessing, equalization and dog licensing along with hardware. The new system provided opportunity to improve communications with other county systems, local units of government and commercial

customers. The implementation of this project involved the offices of County Treasurer, Equalization, Property Description & Mapping and Management Information Services.

#### MANAGEMENT INFORMATION SERVICES (MIS)

The following initiatives were accomplished in 2004:

- Proposed & implemented new imaging system for Sheriff's Records.
- Upgraded online system for insurance enrollment in Human Resources.
- Completed Work on 728 project requests.
- Created conversion data files for Register of Deeds to outsource system.
- Proposed & implemented plan to convert from Lotus to Microsoft Office Suite.
- Installed 496 Microsoft Desktop application packages.
   Completed PC Hardware & Software Inventory, upgraded all PC operating systems.
- Developed specifications, purchased, and installed 3 Windows Servers.
- Presented 44 classroom training sessions attended by 213 employees.
- Proposed and implemented plan for Treasurer's property tax system conversion.
- Implemented Lotus Notes Remote Smart Upgrade Feature for Release 6.5.
- Completed Prosecutor Victims Rights system with 68 unique letters.
- Provided method to capture and transmit Data to MSP for SCAO Database.
- Updated County Web Page, expanded availability of on-line records & data.

#### BIOMASS ENERGY PROGRAM

With technical support from Michigan State University Extension services and a matching grant from the Ottawa County Board of Commissioners, a study was funded through the Michigan Biomass Energy Program to determine the feasibility of converting manure into energy products for a group of Ottawa County livestock and poultry producers. The study, contracted by a professional biomass consulting firm, Frazier Barnes and Associates, concluded that two combustion technologies; direct fire and gasification, were best suited to convert dry manure feed stocks (less than 35 % moisture) into energy.

#### COUNTYWIDE WIRELESS NETWORK

In July of 2004, the Ottawa County Planning Commission appointed a 17 member Wireless Task Force to study the feasibility of developing a privately-owned countywide wireless broadband network. The Task Force consists of representatives from private wireless providers, other broadband providers, local units of government, county government, local chambers of commerce and economic development groups, as well as interested citizens.

The Planning and Grants Department facilitated meetings with all local governmental units, Chambers of Commerce, and Economic Development organizations to explain the wireless broadband initiative and to garner support for the deployment of a countywide network. The Department anticipates the distribution of a Request-for-Proposal (RFP) to all interested wireless providers for the purpose of developing and deploying the network in Spring 2005. The first phase of deployment could begin as early as Summer 2005.

#### Quality of Life

#### **GRAND RIVER GREENWAY**

Efforts to preserve a green corridor along the Grand River continued to move forward in 2004 with three acquisitions on the Grand River. Approximately 49 acres were acquired in Allendale Township featuring 1,350 feet on the Grand River and significant frontage on Eastmanville Bayou. The \$517,500 purchase includes one house located in the floodplain and a Hazard Mitigation Grant from the Federal Emergency Management Agency (FEMA) contributed \$187,500 toward acquisition and removal of the structure. The Parks Commission envisions future small boat access to the Eastmanville Bayou and trails at the site. The newly acquired property is contiguous with the State's Bass River Recreation Area, which along with Ottawa County's Riverside Park, forms a continuous stretch of public Grand River shoreline over four miles in length.

Parks millage funds were used to expand the Ripps Bayou Open Space property in Polkton Township. Two separate acquisitions occurred to expand this property to 161 acres. The first was a 10.7 acre acquisition of forested riverfront on the east end of the site for \$42,600. The second was a 35 acre acquisition on the west end of the property for \$300,000 which includes 600 feet on the Grand River and approximately 550 feet on Deer Creek. The property also includes the western tip of Ripps Bayou, approximately 10 acres of upland and 25 acres of floodplain forest. The addition of this property gives Ottawa County sole ownership of Ripps Bayou, a long and narrow water feature extending nearly one mile and running parallel to the Grand River. This riparian area is rich in animal and plant diversity. Currently the only access to this property, which is popular with fisherman and kayakers, is from the Grand River.

In addition, progress was made on the proposed Connor Bayou acquisition, a 95 acre riverfront property in Robinson Township. A grant agreement with the Michigan Natural Resources Trust Fund was approved which will enable \$813,000 in state grant funds to assist with the \$1,640,000 land purchase. Together with a 47 acre property acquired for parkland in 2003, the new park will feature nearly a mile of Grand River shoreline. The acquisition should occur in early 2005. Preliminary plans call for a variety of resource based recreation opportunities including hiking, wildlife viewing, camping and boating.

#### MACATAWA RIVER GREENWAY

Acquisition of a 27 acre parcel was completed along the Macatawa River to expand the Upper Macatawa Conservation Area site to 488 acres. However, the biggest accomplishment was the completion of a large scale wetland restoration project, the realization of a vision shared by many conservation minded partners.

The project accomplished four basic goals: 1) preserve a large block of park and open space land as a key greenway anchor property in this rapidly growing area, 2) improve water quality by restoring wetlands which can filter out phosphorous and other excess nutrients, 3) provide flood storage capability, and 4) increase wildlife habitat in this rapidly suburbanizing area.

Also important for the Upper Macatawa Conservation Area was approval of a grant through the Michigan Department of Environmental Quality's Clean Michigan Initiative to provide \$500,000 toward Phase II wetland restoration at the site. This grant, along

with matching funds provided through the county parks millage and private funds raised by the Macatawa Greenway Partnership, will fund additional wetland restoration work in the river floodplain. The work, targeted toward water quality improvement, will benefit other project goals as well. Actual wetland construction through this grant is targeted for 2006.

#### **ROSY MOUND NATURAL AREA**

A major \$1,136,000 improvement project was completed at the Rosy Mound Natural area and the park was opened to the public in June. The beautiful 164 acre site features 0.65 miles of Lake Michigan shoreline located in Grand Haven Township. A \$500,000 grant from the Michigan Natural Resources Trust Fund assisted with the project which included construction of a park access drive, parking lot, restrooms, beach access walks and stairways, interpretive signs, barrier free trail, dune overlooks and other park amenities.

#### PARK 12 MASTER PLAN

Work was completed on a master plan for the Park 12 properties - twelve county-owned park parcels located near Holland State Park. The Parks Commission and Board of Commissioners adopted the plan which will be presented to the courts for approval prior to implementation. The plan provides greater public access to the site's prime Lake Michigan and Lake Macatawa frontage and features boardwalks, fishing piers, historic interpretative displays, bike path improvements, dune stairways and many other recreation enhancements.

#### NORTH OTTAWA DUNES

The North Ottawa Dunes Acquisition Project, a proposed new 500 acre county dune park in northwest Ottawa County, was awarded \$3.9 million in state grant funds. Ottawa County Parks sponsored the grant proposal with assistance from the Land Conservancy of West Michigan and the Committee to Acquire North Ottawa Dunes. Pledges for nearly \$1.5 million in private funds were received toward the acquisition estimated to cost \$7.1 million. The Parks Commission will contribute \$1.85 million in park millage funds.

The North Ottawa Dunes property stretches nearly two miles and links Ottawa County's North Beach Park to P.J. Hoffmaster State Park, to Ferrysburg's Coast Guard Park to 100 acres of undeveloped Spring Lake Township park property. It is one of the largest wooded dune assemblages remaining in the central West Michigan area. The purchase will protect high quality dunes and allow for establishment of trails linking the four public park properties. The Parks Commission is hopeful of acquiring the property in the fall of 2005 assuming final negotiations with the landowner, Construction Aggregates Corporation (CAC), are successful. CAC agreed earlier this year to sell the property to the county parks for \$7 million, significantly below the appraised value of \$9.5 million.

#### MARNE BOG DONATION

The Parks Commission accepted donation of 40 acres in Wright Township for future park use. The donated land encompasses the majority of the Marne Bog, a unique and uncommon natural feature in Ottawa County. The site was identified as one of the county's best quality natural areas in the 1988 "Natural Areas Inventory of Ottawa County" conducted by the Michigan Natural Features Inventory. The actual bog is

approximately 25 acres in size. Bogs are wetland areas characterized by acidic soils which often support a diversity of unique plants.

#### ORAL HEALTH SERVICES/HEALTH PROMOTION

In a continued commitment to provide comprehensive Dental Services for low-income, uninsured children at schools, head start centers, migrant programs, centers for the multiply impaired, and program sites for dentally underserved children, a new "Miles of Smiles" mobile dental unit was unveiled in September, 2004. Over \$500,000 in funding allocations from State and local grantors was provided for this initiative. A network of over 100 volunteer dentists, hygienists and students assist in the dental service provisions and oral health education efforts.

#### **IMMUNIZATIONS**

The Immunization Program continued its collaborative efforts with Visiting Nurse Services (VNS) to hold flu clinics this past fall. Due to a national vaccine shortage and subsequent severe restrictions on eligibility, OCHD was faced with significant challenges in managing the number of individuals who were seeking vaccines. OCHD staff from all departments pitched in to help organize, inform, assist and conduct well organized and efficient clinics in conjunction with VNS.

#### **MATERNAL & INFANT SUPPORT SERVICES**

In 2004 this program completely reconfigured their data collection and outcome measurement systems. A new marketing campaign was introduced, including new brochures, information packets and promotional literature. The team visited over sixty local physicians and social services agencies as part of their efforts to increase awareness of this program. As a result, the number of referrals and clients has increased.

#### M-104 CORRIDOR/ACCESS MANAGEMENT STUDY

The M-104 Corridor study was completed in 2004. This was a collaborative effort that involved the participation of the Village of Spring Lake, Spring Lake Township, and Crockery Township, as well as the West Michigan Regional Planning Commission and Michigan Department of Transportation. The project was managed by the Planning and Grants Department, which hired the consulting firm of Mead Hunt to conduct the study. Study outcomes included specific recommendations for access management, capital improvements, transportation system management, and land use planning techniques/strategies.

#### **Environment**

#### WEST NILE VIRUS MONITORING & SURVEILLANCE

Proactive measures continue to identify and monitor West Nile Virus threats. A new program, developed to more quickly and accurately identify whether dead birds may be infected with West Nile Virus was implemented (certain birds are the most likely to be the first to infect mosquitoes with the virus, who in turn infect humans). These "infected dead bird" identification measures allowed us to provide quick information turn-around to concerned citizens and to mobilize other resources if necessary.

#### **ROAD SALT MANAGEMENT PLAN**

The Ottawa County Planning Commission appointed a Road Salt Commission to identify strategies that could be used to modify the Ottawa County Road Commission's winter road maintenance practices. The objective of this effort was to prevent further environmental impacts related to the application of road salt. To accomplish this, the Road Salt Commission developed a Road Salt Management Plan that provided several recommendations to the Road Commission.

The recommendations provided in the Plan include: designate an "Integrated Road Salt Manager" to develop and oversee the implementation of the Road Salt Management Plan; limit the application of salt to certain areas of the roadway such as at intersections and grades; increase plowing in order to reduce the need to use salt to clear roads; designate environmentally sensitive areas where a more aggressive approach to salt reduction will be implemented; develop a salt application training program for snow plow operators; and utilize technology to minimize and monitor the amount of salt application.

#### OFFICE OF THE DRAIN COMMISSIONER

The following initiatives were accomplished in 2004:

• Clean Water Act, Phase II, Illicit Discharge Elimination Program (IDEP) field inspections.

Interns were hired, trained, and dispatched to the urbanized areas of Ottawa County to inspect the discharge points of Municipal Separate Storm Sewer Systems (MS4s) into Waters of the State. The purpose of these inspections was to locate and eliminate contaminates entering surface waters.

• Riley St. storm drainage system.

Culverts in the #15 &17 and the #8 County Drains were extended and a storm sewer system was constructed in Riley St. between U S 31 and 136th Ave. to facilitate the extra drainage required for the portion of Riley St. widened to 5 lanes. This project was financed primarily with a CDBG Grant, with the cooperation of Holland Charter Township, the Ottawa County Road Commission, and the Office of the Drain Commissioner.

#### Law Enforcement and Emergency Management

#### AUTO THEFT PREVENTION AUTHORITY (ATPA)

The Sheriff's Office has been able to continue grant funding from the Michigan Insurance Commission for our Sheriff's Curbing Auto Theft (SCAT) Program. This successful program continues to receive funding for a full-time deputy whose focus is on local auto theft investigations, interaction with other regional law enforcement agencies on investigations, and public awareness as it relates to theft issues.

#### AUTOMATED EXTERNAL DEFIBRILLATORS (AED's)

The Sheriff's Office continued to expand and add to the number of AED's that are placed in marked patrol units across the county since this initiative started in 2001. During 2004, 18 AED's were added. Federal Block Grant dollars have continued to be utilized in this project with the focus being on the ability to aid the general public in medical

response efforts. There are now a total of 75 units (at a cost of \$2,550 each) that have been placed in patrol units and county facilities since 2001.

#### **AUTOMATED FINGERPRINT IDENTIFICATION SYSTEM (AFIS)**

Installation and implementation of the AFIS has been completed. This statewide computerized fingerprint identification system ties the Sheriff's Office in with the State of Michigan fingerprint database. This system is used to compare unknown local latent fingerprints with the state's database to help in identifying those individuals responsible for criminal activity in our county. The Sheriff's Office is very pleased with this direct link into the state's system. Currently the office is 1 of 23 terminals in the state. 9 of the 23 are located within the State Police such as crime laboratory facilities and the rest are located at various law enforcement agencies around the state. The only other Sheriff's Office beside Ottawa County is the Oakland County Sheriff's Office.

#### RECORDS MANAGEMENT IMAGING

Records Management Imaging has been expanded into the area of accident records and officer Daily Activity Report retention.

#### SOBRIETY/DRUG TREATMENT COURT

The 58<sup>th</sup> District Court Sobriety/Drug Treatment Court was the first drug treatment court in Ottawa County. The program started in May to focus on misdemeanor offenders who have substance abuse issues. The drug treatment court program has taken in approximately 25 clients, 9 of which have had no court sanctions.

The District Court opened a second court group in October. This drug treatment court program served approximately 25 clients in 2004. Additionally, two (2) drug treatment court programs started through the Ottawa County 20<sup>th</sup> Circuit Court. The Ottawa County Juvenile Drug Treatment Court Program started up in October and has taken in 7 clients. The 20<sup>th</sup> Circuit Adult Drug Treatment Court Program began in late January 2005.

#### SOLUTIONS AREA PLANNER (SAP)

The Sheriff's Office was able to expand its resources within Emergency Management with the addition of a Solutions Area Planner position. This position has allowed the Division to do more necessary planning and coordination of needed emergency management training and initiatives within the Sheriff's Office and local disciplines. This position has also been very involved with the various funding and tracking of Homeland Security dollars.

#### EMERGENCY ACTION GUIDELINES (EAG)

The Emergency Management division of the Sheriff's office organized and developed Ottawa County's Emergency Action Guidelines for the various disciplines and local units of government that are involved in a countywide emergency response plan. The EAG is a formalized document that identifies areas of responsibilities and offers a checklist type system for the various disciplines that are involved in an emergency activation situation.

#### HOMELAND SECURITY

The Sheriff's Office is managing a 1.2 million dollar Federal Homeland Security Grant that was received by Ottawa County. This grant has had a significant impact for law

enforcement, fire, and the emergency response network in the county. These grant dollars are being utilized for new equipment, equipment upgrades, and a variety of training initiatives for the various disciplines in the county.

# **ACKNOWLEDGMENT**

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Fiscal Services Department. We would like to express our gratitude to all members of the Ottawa County Board of Commissioners for their interest and support in planning and conducting financial operations of the County of Ottawa in a responsible and progressive manner.

Sincerely,

Alan G. Vanderberg

Administrator

June Hagan

Fiscal Services Director

# STATEMENT OF MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL STATEMENTS

Responsibility for the integrity of the financial data presented rests with the County. We believe the data to be accurate in all material aspects. These financial statements are prepared in accordance with Generally Accepted Accounting Principles applicable to county government and State statutes.

The County maintains a system of internal controls to provide reasonable assurance that the books and records reflect authorized transactions of the County.

Rehmann Robson, independent certified public accountants, have audited the accompanying financial statements, and the supplemental financial information has been subjected to the auditing procedures applied in their audit. Rehmann Robson's report is included in the financial section of this report.

Alan G. Vanderberg Administrator

June Hagan

Fiscal Services Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# County of Ottawa, Michigan

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

Caney L. Zielle President

**Executive Director** 

# CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting (Certificate of Achievement) to Ottawa County for its comprehensive annual financial report for the fiscal year ended December 31, 2003. The County has received this prestigious award for twenty one consecutive years.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR), whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is granted for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for a certificate.

An Independent Member of Baker Tilly International

#### **INDEPENDENT AUDITORS' REPORT**

May 13, 2005

**Board of Commissioners** County of Ottawa West Olive, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Ottawa, Michigan, as of and for the year ended December 31, 2004, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the County of Ottawa, Michigan. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Ottawa, Michigan as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for each major fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated May 13, 2005 on our consideration of the County of Ottawa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3-18 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Ottawa's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables are presented for purposes of additional analysis and are not a required part of the County of Ottawa's basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Rehmann Lohson

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# Management's Discussion and Analysis

As management of the *County of Ottawa*, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2004. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-xxii of this report.

#### Financial Highlights

- The assets of the County exceeded its liabilities at the close of the most recent fiscal year by \$166,059,698 (net assets). Of this amount, \$72,462,278 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$9,736,704.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$64,841,762, an increase of \$5,829,131 in comparison with the prior year. Approximately sixty eight percent of this total amount, or \$44,280,107, is available for spending at the government's discretion (unreserved and undesignated fund balance).
- At the end of the current fiscal year, unreserved and undesignated fund balance for the General Fund was \$9,481,618 or eighteen percent of total General Fund expenditures (including transfers).
- The County's total bonded debt (including component units) decreased by \$3,317,000 during the current fiscal year. No new debt was issued for the primary government, but \$6.1 million of debt was issued by Ottawa County Public Utilities, a component unit, in 2004.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash* flows. Thus, revenues

and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of Ottawa County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include legislative, judicial, general government, public safety, public works, health and welfare, community and economic development, and culture and recreation. The business-type activities include the administration of the delinquent property tax system.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also four legally separate entities: Ottawa County Road Commission, Ottawa County Central Dispatch Authority (911), Ottawa County Public Utilities, and the Ottawa County Drain Commissioner. Financial information for the *component units* are reported separately from the financial information presented for the primary government itself. The Ottawa County Building Authority and the Ottawa County, Michigan Insurance Authority, although also legally separate, function for all practical purposes as departments of the County, and therefore have been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 19 - 21 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains 45 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, parks and recreation, health, mental health, public improvement and revenue sharing reserve fund, each of which is considered to be a major fund. Data from the other 39 governmental funds are combined into a single, aggregated presentation. Individual

fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its general, special revenue, debt service, capital projects and permanent funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

The basic governmental fund financial statements can be found on pages 22-31 of this report.

**Proprietary funds.** The County maintains two types of proprietary funds. Enterprise funds report the same functions as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for the Delinquent Tax Revolving Fund (5160).

The County maintains *internal service funds* to account for and allocate costs internally among the County's various functions. The County uses 12 internal service funds to account for the following functions: management information services, duplicating, telecommunications, equipment pool, and protected self-funded insurances (both liability and employee fringe benefit insurances to employees). Because these services predominantly benefit governmental functions, they have been included within *governmental activities* in the government-wide financial statements.

The basic proprietary fund financial statements can be found on pages 32-35 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 36 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-85 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *supplementary information*. This is limited to combining statements and schedules and statistical information. Combining and individual fund statements and schedules can be found on pages 92-162 of this report, and the statistical information can be found on pages 163-184.

#### **Government-wide Financial Analysis**

#### Statement of Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County of Ottawa, assets exceeded liabilities by \$166,059,698 at the close of the most recent fiscal year.

#### **County of Ottawa's Net Assets**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		Total	
	2004	2003	2004	2003	2004	2003
Current and other assets	\$138,147,071	\$138,617,178	\$25,250,135	\$26,598,691	\$163,397,206	\$165,215,869
Capital assets	79,537,052	73,127,004	6,873	8,690	79,543,925	73,135,694
Total assets	217,684,123	211,744,182	25,257,008	26,607,381	242,941,131	238,351,563
Long-term liabilities				-		
outstanding	21,174,977	24,598,506			21,174,977	24,598,506
Other liabilities	55,676,886	59,529,951	29,570	29,380	55,706,456	59,559,331
Total liabilities	76,851,863	84,128,457	29,570	29,380	76,881,433	84,157,837
Net assets:						
Invested in capital assets,						
net of related debt	62,513,315	54,652,223	6,873	8,690	62,520,188	54,660,913
Restricted	31,077,232	26,913,213			31,077,232	26,913,213
Unrestricted	47,241,713	46,050,289	25,220,565	26,569,311	72,462,278	72,619,600
Total net assets	\$140,832,260	\$127,615,725	\$25,227,438	\$26,578,001	\$166,059,698	\$154,193,726

By far, the largest portion of the County's net assets (71 percent) consists of cash and investments. This high level of cash and investments is enviable, as most entities report capital assets as their largest asset. However, the Road Commission and Public Utilities are component units of the County, so the amount the County (the primary government) reports for infrastructure is zero.

Capital assets, representing 48 percent of total net assets, includes land, buildings, vehicles and equipment less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt should be provided from other sources, since the capital assets themselves cannot readily be used to liquidate these liabilities. Capital assets increased in 2004 mostly due to the remodeling of the Hudsonville facility and the expansion of the jail.

Taxes receivable, at \$34.3 million, represents a significant asset as well. Of the amount the County levied in December, two thirds was for the following year's operations. Consequently, the County reports \$25.6 million for these taxes in the unearned revenue liability. The remaining one third was established in a new fund, the Revenue Sharing Reserve fund. New State of Michigan legislation requires counties to put one third of the tax levy in this fund for the next three years as the county operational levy is gradually moved up from December to July. The money will be drawn upon to cover the loss of State Revenue Sharing which was eliminated September 30, 2004. In the prior year, the entire December levy was deferred, so the liability is lower in 2004.

In addition to the net assets invested in capital assets, net of debt, certain other restrictions on the use of net assets apply due primarily to legal guidelines. These restricted net assets total \$31,077,232. The 2004 balance is higher due to the establishment of the Revenue Sharing Reserve fund which is restricted by State law. The remaining balance of *unrestricted net assets* (\$72,462,278 or 44 percent) may be used to meet the government's ongoing obligations to citizens and creditors.

#### Statement of Activities

#### County of Ottawa's Changes in Net Assets

	Governmental Activities		Business-type Activities		Total	
	2004	2003	2004	2003	2004	2003
Revenues						
Program revenue:						
Charges for services	\$21,337,288	\$21,667,142	\$936,481	\$1,004,489	\$22,273,769	\$22,671,631
Operating grants and contributions	42,742,884	38,146,000			42,742,884	38,146,000
Capital grants and contributions	464,436	944,647			464,436	944,647
General revenues:						
Property taxes	41,606,745	30,477,703			41,606,745	30,477,703
Grants and contributions not						
restricted to specific programs	1,448,461	4,236,699			1,448,461	4,236,699
Investment earnings	2,440,814	3,622,427	401,166	547,099	2,841,980	4,169,526
Other	416,890	6,407,217			416,890	6,407,217
Total revenues	110,457,518	105,501,835	1,337,647	1,551,588	111,795,165	107,053,423
Expenses:						
Legislative	469,994	485,174			469,994	485,174
Judicial	11,736,487	11,922,865			11,736,487	11,922,865
General government	13,628,246	11,665,978			13,628,246	11,665,978
Public safety	21,832,984	21,912,133			21,832,984	21,912,133
Public works	1,044,377	742,711			1,044,377	742,711
Health and welfare	48,066,300	45,357,514			48,066,300	45,357,514
Community and economic						
Development	848,964	558,852			848,964	558,852
Culture and recreation	1,658,024	1,326,197			1,658,024	1,326,197
Interest on long-term debt	890,774	958,283			890,774	958,283
Business-type activities			1,888,210	1,892,364	1,888,210	1,892,364
Total expenses	100,176,150	94,929,707	1,888,210	1,892,364	102,064,360	96,822,071
Increase in net assets before transfers	****					
to other funds and special items	10,281,368	10,572,128	(550,563)	(340,776)	9,730,805	10,231,352
Transfers	805,899	746,305	(800,000)	(575,000)	5,899	171,305
Special items		(481,329)				(481,329)
Increase (decrease) in net assets	11,087,267	10,837,104	(1,350,563)	(915,776)	9,736,704	9,921,328
Net assets, beginning of year, as	, , ,		(-,,-	(,-,-,-,-,-,-,-,-,-,-,-,-,-,-,-,-,-,	-,,.01	-,,
restated	129,744,993	116,778,621	26,578,001	27,493,777	156,322,994	144,272,398
Net assets, end of year	\$140,832,260	\$127,615,725	\$25,227,438	\$26,578,001	\$166,059,698	\$154,193,726

#### **Governmental Activities**

The preceding table shows that the primary government's net assets increased by \$9.7 million during 2004. Changes occurred in several funds:

Fund	Effect on Net Assets
General Fund (1010)	\$ 2,371,000
Parks and Recreation (2081)	2,350,000
Revenue Sharing Reserve (2855)	6,760,000
Child Care – Circuit Court (2920)	867,000
Delinquent Taxes (5160)	(1,351,000)
Internal Service Funds	(1.858.000)

Although several revenues in the General Fund were underestimated, most notably the Register of Deeds at \$474,000, these favorable variances were essentially eliminated by the unanticipated drop in the fair value of investments of \$728,000. The reason for the positive fiscal results rests with the

lower than anticipated expenditures. Specifically, personnel services expenses were lower than anticipated by \$702,000 due to vacancies and employees opting out of health insurance coverage. In addition, the County received \$450,000 in Friend of the Court incentive payments that were unanticipated, so the transfer to the fund was reduced. Planned expenditures with contractors were lower than anticipated, especially in the Survey and Remonumentation program and Geographic Information Systems (\$276,000). The remainder of the increase is due to lower than anticipated expenditures across several departments.

The Parks and Recreation fund (2081) has a ten-year levy for land acquisition and park development (capital costs). Capital expenditures of the Parks and Recreation fund are subtracted at the government wide level. Consequently, at the government wide level, the park activities increased net assets (net of depreciation and debt principal) by \$2.35 million.

The Revenue Sharing Reserve fund (2855) increased net assets by \$6.7 million in 2004. The fund's net assets will continue to increase for the next two years as one third of the millage levy will be deposited in this fund each year. After three years, the balance will decrease each year as the County draws out the amount it would have received in State Revenue Sharing payments which were discontinued on September 30, 2004.

The Child Care fund increased net assets by \$867,000 due to lower than anticipated costs for State institutional care. As the County continues to move more juveniles back in the County, these costs will continue to decrease. However, it is difficult to predict the timing of the moves, so the County budgets and plans conservatively.

In the Delinquent Tax Revolving fund, expenses exceeded revenue by \$1.35 million. Decreases in net assets are anticipated until 2012. Expenses in the Delinquent Tax Revolving fund include rent payments based on the debt service payments of three bond issues. One of these issues expires in 2012. After 2012, expenditures are expected to decrease and the fund equity will increase.

The financial results of the internal service funds also decreased net assets. For all internal service funds combined, net assets decreased by \$1.86 million. This was primarily due to increased health claims and transfers out of the funds. Information on fluctuations between 2004 and 2003 by category follows.

#### **Revenues:**

#### Program charges for services

Program charges for services decreased slightly in 2004. Revenues in the Register of Deeds office (in the General Fund 1010) fell by nearly \$1 million from 2003. 2003 was a record year for revenue in the Register of Deeds office. As interest rates began to climb, this revenue fell significantly. However, an even larger decrease had been anticipated.

Conversely, District Court civil court fees and ordinance fines, also in the General Fund (1010), increased by approximately \$140,000 due to increased case filings. Several other departments in the General fund also had increases in charges for services revenue, albeit at a more modest level. There are several programs that receive revenue based on expenditures. Since expenditures normally rise somewhat, the revenue also rises.

Program Charges for Services increased by \$134,000 in the COPS Universal fund (2610) as a result of the end of federal grants. Municipalities for which the County provides policing services opted to cover the cost of the programs upon expiration of the grant dollars.

In addition, revenue in the Compensated Absences fund (2980) increased by \$190,000 to reflect funding of the liability. Last, revenue in the EMT Holland-Park (2640) and EMT Georgetown (2650) increased by a combined \$105,000 due to the retroactive salary payments necessitated by a labor contract settlement. The remaining increases are spread across several funds.

#### Program operating grants and contributions:

Program grants increased by \$4.6 million or 12.1%. Listed below are the main areas of fluctuation:

	Increase (decrease) in
<u>Fund</u>	<b>Program Operating Grants</b>
Mental Health (2220)	\$2,500,000
Child Care – Circuit Court (2920)	\$950,000
Friend of the Court (2160)	\$570,000
Workforce Investment Act Funds (2740 – 2749)	\$494,000
General Fund (1010)	\$311,000

Grant revenue in the Mental Health fund increased by \$1.5 million due to increases in Medicaid funding. In addition, Mental Health received higher allocations from the State of Michigan including new dollars for adult benefit waiver services. The dollars allocated by the State of Michigan increased by nearly \$1 million.

Revenue in the Child Care – Circuit Court fund increased by \$950,000 due mostly to new programming. The State pays 50% of all eligible costs. Friend of the Court (2160) incentive revenue increased by \$570,000 due to timing differences and a change in the funding formula. In addition, funding for Workforce Investment Act (WIA) programs increased by \$494,000. The increase is due to new grants for trade adjustment assistance, employment services, and housing as well as higher allocations for existing grants.

In the General Fund, operating grants increased by \$311,000. Of this amount, \$200,000 is the result of new homeland security grants. In addition, State Court funding increased \$76,000 due to the availability of additional State dollars.

#### Program capital grants and contributions

These revenues vary depending on the number and scope of capital improvement projects, mainly in the Parks and Recreation fund (2081). In 2003, Parks and Recreation received capital grants for three park improvement projects totaling over \$940,000. The projects in 2004 are of smaller scope.

#### Property taxes

Taxes increased over \$11 million or 36.5%. This is due to a change in the property tax levy system made by the State of Michigan. The County operating levy will be moved to July over a period of three years. Beginning with the December 2004 levy, one third of the operating levy is set up in a separate revenue sharing fund to cover the temporary loss of State Revenue Sharing dollars. Consequently, revenue from the December levy which had previously been deferred is now recognized. In addition, increases in taxable value from new construction and the expiration of

business tax exemptions for companies located in Ottawa County increased tax revenue by \$1.8 million.

#### Grants and contributions not restricted to specific programs

Grants and contributions revenue decreased due to the end of State Revenue Sharing effective 10/1/04. The revenue was made up from the Revenue Sharing Reserve fund (2855). Please see Property Taxes above for more information about the new property tax system.

#### Investment earnings

The fair value of several of the County's investments decreased significantly in 2004 due to a weak financial market.

#### Other Revenue

2003 other revenue represents primarily the value of land donated to the County by the State of Michigan. This was a one time donation. In 2004, the County received a land donation valued at \$100,000, and received \$112,000 for a land sale.

#### **Expenses:**

#### General government

General government expenses increased by nearly \$2 million or 16.8%. Depreciation expense increased by \$633,000. In addition, general government expenses in the General Fund (1010) increased by \$544,000 due mostly to the aerial photography project, election year expenses, and the conversion costs for new property tax software. Expenses in the Compensated Absences fund (2980) increased by \$218,000 due to the retirement of several employees with large sick bank balances that were paid off in 2004. Last, expenditures in the Register of Deeds Technology fund (2560) increased by \$403,000. The fund was opened in October 2003, so 2004 represents a full year of expenditures. Revenue from the fund is used to image and index old Register of Deeds records. The remaining increase in general government expenses is spread across several funds.

#### Public safety

Public safety expenses essentially stayed the same in total. However, those totals are somewhat misleading. During 2004, the County settled its labor contract with the Police Officers Association of Michigan and the Command Officers Association of Michigan (non-312 eligible) and paid \$576,000 in retroactive salary adjustments to officers in all funds. In the General Fund (1010), expenditures increased by \$1.4 million. In addition to the retroactive salary adjustments, the County also expended \$250,000 in new Homeland Security grants. The remaining General Fund increase is mostly due to increasing health insurance costs and general inflationary increase.

These increases are not apparent at the government wide level due to the change in operating activity of the internal services funds. In 2003, the internal service funds sustained a \$2.5 million loss; in 2004, a \$340,000 gain. Specifically, public safety functions reflected \$965,000 of the loss of all internal services fund in 2003, while 2004 reflects \$184,000 of the operating income. In particular, the Ottawa County, Michigan Insurance Authority sustained a \$1.6 million loss in 2003 versus a \$524,000 gain in 2004. A larger percentage of the Authority's operating activity is allocated to public safety functions based on the costs originally allocated to them.

#### Public works

These expenses can vary significantly by year. In 2004, the liability for the SouthWest Ottawa Landfill increased by \$329,000, resulting in higher public works expenses.

#### Health and welfare

Health and Welfare programs increased by \$2.7 million or 6.0% in 2004. Since these programs employ the greatest number of staff, personnel costs, including fringe benefits, increased by \$2.04 million. Most of this increase is due to cost of living and health insurance increases. However, 2004 expenditures include \$180,000 in retroactive salary payments from settled contract negotiations with Group T and the Michigan Nurses Association.

Mental Health (2220) expenditures increased by \$2.1 million, mostly for personnel costs and client care expenditures. The County provided 476 more days of residential care to its clients which cost approximately \$1 million. Medicaid pays for the majority of these costs.

In the Child Care fund (2920), expenditures increased \$326,000. The Child Care fund continues to strive for zero placements in State facilities, to allow clients to live in their own communities. Consequently, expenditures for State institutions decreased by \$721,000. At the same time, expenditures for private institutions increased by \$463,000 and expenditures for the new juvenile community justice programs increased by \$302,000. Since the County receives a 50% reimbursement for private institutions and other diversion programs, this strategy has helped the County's bottom line.

Workforce Investment Act Grant Programs funds (2740-2749) increased \$422,000 for the reasons discussed under intergovernmental revenue.

As with public safety expenditures, health and welfare expenditures benefited from the operating results of the internal services funds. Specifically, health and welfare functions reflected approximately \$900,000 of the operating loss in 2003, while 2004 reflects \$141,000 of the operating income.

#### Community and economic development

In 2004, the County received a \$331,000 pass thru grant for a project on Riley Street in Holland Township. This is a one-time grant.

#### Culture and recreation

Culture and recreation expenses are \$331,000 higher in 2004. The increase is spread across several areas, but personnel and depreciation had the largest increases (\$140,000 in total).

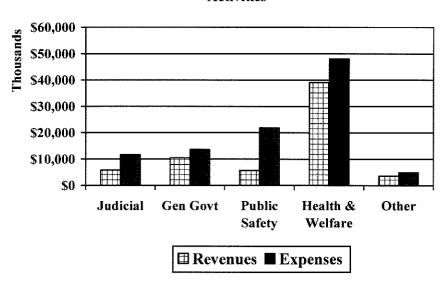
#### Interest on long-term debt

Since principal balances have decreased, interest has also decreased.

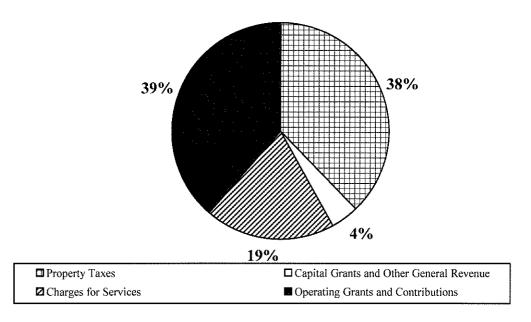
#### Special items

The special items category represents the transfer of equity to the West Michigan Enforcement Team (WEMET) organization in connection with becoming a separate entity in 2003. WEMET is no longer a department operated under the County but does contract with the County for financial services.

Program Revenues and Expenses - Governmental Activities



#### **Revenues by Source - Governmental Activities**

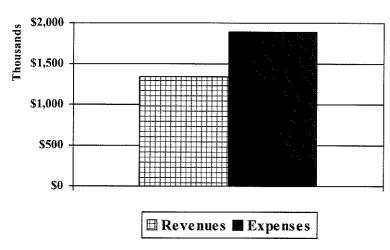


#### **Business-type Activities**

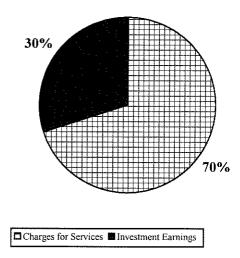
Business-type activities decreased the County's net assets by \$1,350,563. The decrease was anticipated due to planned payments to the Ottawa County Building Authority to cover debt service payments. Investment earnings also fell because the fair value of several of the County's

investments fell due to the effect of increasing interest rates on fixed income securities. On the expenditure side, the County increased the transfer to the General Fund by \$225,000. This was a one time increase, and the 2005 amount has been decreased.

Program Revenues and Expenses - Business-type
Activities



Revenue by Source - Business-type Activities



#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$64,841,762, an increase of \$5.8 million in comparison with the prior year. Approximately 86% percent of this total amount (\$55.5 million) constitutes unreserved fund

balance, which is available for spending at the government's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed 1) due to legal restrictions (\$8,156,206), 2) to pay debt service (\$522,939), 3) to generate income to pay for perpetual cemetery care (\$5,770), 4) to provide a long term advance to component units and other funds (\$325,000) or 5) for other restricted purposes (\$283,673).

The General Fund (1010) is the chief operating fund of the County. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$15,567,791, while total fund balance was \$17,302,305. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 30 percent of total General Fund expenditures.

The fund balance of the County's General Fund increased by \$2.7 million during the current fiscal year. There were a number of items that added to the General Fund's fund balance, but virtually all of the increase can be attributed to lower than anticipated expenditures. Personnel vacancies and employees opting out of health insurance were the largest areas of under expenditure. The other main area is in the transfer out to the Friend of the Court fund (2160). The Friend of the court received \$471,000 more in incentive payments than was anticipated at budget time. The remainder of the fund balance increase is spread across several departments.

The Parks and Recreation fund (2081) has a total fund balance of \$7.2 million, which is an increase of \$773,000. The Parks and Recreation department is undergoing a period of growth and development with the help of a .33 mill approved for park acquisition and development. Accordingly, the fund balance of the fund will vary from year to year with land acquisitions and capital improvement projects.

The fund balance of the Health fund (2210) increased by \$477,000. A Medicaid cost settlement of \$208,000 had not been anticipated. In addition, expenditures were significantly lower than budgeted.

The fund balance of the Mental Health fund (2220) decreased \$232,000. The results of activities can vary substantially by year because Mental Health is under a managed care system. However, 2004 expenditures include \$201,000 for new software and \$57,000 for office furniture (both one time expenditures).

The fund balance of the Public Improvement fund (2450) decreased \$5.9 million due to construction costs associated with the renovation of the Hudsonville facility, the completion of the additional jail pod, and preliminary architectural costs for the construction of a new Holland District Court facility.

As anticipated, the fund balance of the new Revenue Sharing Reserve fund (2855) came in at \$6.7 million. The fund balance will grow for the next two years, and then gradually decrease until depleted. Upon depletion, estimated in 2011, the State is legally obligated to reinstate the State revenue sharing dollars that were eliminated.

#### **General Fund Budgetary Highlights**

The original revenue and expenditure budgets for the General Fund (1010) were \$53,831,914 and \$53,961,410 respectively. The amended revenue budget was \$56,965,026, and the amended expenditure budget was \$54,904,376.

The largest amendment to General Fund revenue was to reflect the elimination of State Revenue Sharing of \$2.6 million. This reduction in intergovernmental revenue was accompanied by a corresponding increase in transfers in to reflect the transfer coming from the Revenue Sharing Reserve fund (2855). These adjustments had a net effect of zero on the total revenue budget. However, the County was awarded \$1.7 million in Homeland Security grants. In addition, the County also took advantage of \$218,000 in other federal grant opportunities including a juvenile accountability block grant, the state criminal alien apprehension program, and drug court funding. Most of these grants cross fiscal years, and only a small portion of them was expended in 2004. Consequently, intergovernmental revenue and judicial and public safety expenditures are under budget.

The budget for interest on investments was increased by \$272,000, but the gain or loss on the fair value of investments budget was decreased by \$200,000. The County sustained a fair value loss of \$728,000, so the account is under budget.

In addition, Register of Deeds revenue was adjusted upward by \$414,000. Although actual revenue was lower than in 2003 (a record year), the revenue still far exceeded original expectations. Property Taxes also exceeded expectations. The budget was increased by \$322,000 because the planned utilization of tax increment financing districts, downtown development authorities and various other tax adjustments proved to be overly aggressive. The increase in the District Court's civil caseload translated into an additional \$151,000 in court fees. Last, the expansion of the Sentence Work Abatement Program (SWAP) and newly authorized inmate booking fees resulted in upward adjustments of \$145,000.

On the expenditures side, accounts were increased by \$1.8 million in connection with the new Homeland Security and other federal grants. In addition, higher required contribution rates to the Municipal Employees Retirement System necessitated an upward adjustment of \$231,000. However, health insurance budgets were reduced by \$222,000 to reflect position vacancies and employees opting out of coverage. The Juvenile Court budget was reduced by \$188,000 to take advantage of funding opportunities in the Child Care fund (2920). By adjusting activities, the employees and programs became eligible for the 50% State funding, so these expenditures previously paid 100% by the General Fund are now paid out of the Child Care fund to receive the 50% funding.

In addition, the budget for contingencies was reduced by \$179,000 at year end to reflect unused dollars. The supplies budget in the Jail was reduced by \$96,000, mostly for lower than anticipated food costs.

The original budget amount for Other expenditures included \$1.06 million for contingency. As contingency is used, its budget is reduced, but other expenditure budgets are increased. The remaining expenditure budget decreases are spread across several departments.

#### **Capital Asset and Debt Administration**

Capital assets. The County's investment in capital assets for its governmental and business type activities as of December 31, 2004, amounted to \$79,543,925 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, buildings and improvements, machinery and equipment, and park facilities. The total increase in the County's investment in capital assets for the current fiscal year is 8.8%.

Major capital asset events during the current fiscal year included the following:

- Over \$1 million was spent on various land acquisitions for the Park system. The County has a dedicated millage for park land acquisition and development. In addition, the county spent \$921,000 on various park improvement projects. The largest of these projects is the Upper Macatawa restoration project at \$629,000.
- Construction was completed on an additional jail pod (\$2.4 million).
- The Hudsonville facility underwent significant remodeling at a cost of \$2.6 million.
- The lower level of the Family Independence Agency was finished to house the Juvenile Treatment program and adult probation (\$785,000)
- Architectural costs were incurred on the Holland District Court facility (\$836,000).
- Purchased 15 vehicles for various departments and a motor home for a mobile dental program (\$456,000).

#### **County of Ottawa's Capital Assets**

(net of depreciation)

	2004
Land	\$23,216,877
Land improvements	6,781,572
Buildings and improvements	42,018,541
Construction in progress	3,590,383
Machinery and equipment	3,936,552
	\$79,543,925

Additional information on the County's capital assets can be found in note III.D on pages 59-62 of this report.

**Long-term debt.** At the end of the current fiscal year, the County had total general obligation bonds outstanding of \$95,194,536. Of this amount, \$92,044,536 of the bonds are backed by the County's full faith and credit.

#### **County of Ottawa's Outstanding Debt**

General Obligation Bonds

	Primary Government	Component Units	Total
General obligation bonds General obligation bonds – Refunding	\$12,945,000 3,850,000	\$47,519,536 30,880,000	\$60,464,536 34,730,000
Total	\$16,795,000	\$78,399,536	\$95,194,536

The County's total general obligation bonded debt decreased by \$3,317,000 (3.4 percent) during the current fiscal year. This amount is net of new issuances from the Ottawa County Public Utilities System, a component unit, totaling \$6.1 million.

In addition, the County has two land contracts for which it has pledged its full faith and credit. The balance on the land contracts decreased by \$56,044, and no new land contracts were issued.

The Ottawa County Drain Commissioner has various notes payable for which the benefiting drainage district has pledged its full faith and credit. The balance on the notes payables increased by \$45,000.

The County has a "AAA" rating from Fitch on general obligation limited tax bonds. Moody's bond rating is "Aa1" for general obligation unlimited and limited tax bonds. Standard and Poor's bond rating is "AA" for general obligation unlimited and limited tax bonds.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of its total assessed valuation. The current (2005) debt limitation for the County is \$1,034,542,243, which is significantly in excess of the County's outstanding general obligation debt.

Additional information on the County's long-term debt can be found in note III.G on pages 68-71 of this report.

#### Economic Factors and Next Year's Budgets and Rates

The following factors were considered in preparing the County's budget for the 2005 fiscal year:

- The County's tax base continues to grow despite the economic difficulties of the State. Specifically, the County's taxable value grew by 6.33 percent which translates to an additional \$1.6 million in tax revenue. In addition, the County does not levy its maximum authorized levy to address taxpayer burden. Although the 2004 operating levy is increasing by .1 mill, the County still has a cushion of .7762 mills which provides an additional \$6.2 million the County may access with a vote of the Board of Commissioners.
- The unemployment rate for the County was 5.2 percent for 2004, which is a significant decrease from the rate of 6.2 percent a year ago. The County's unemployment approximates the national unemployment rate and is much lower than the State's average unemployment rate of 7.1 percent.
- Inflationary trends in the region compare favorably to national indices.

Highlights of the 2005 budget are as follows:

- Reduction in the tax levy of 18% over the maximum allowable levy
- Includes 25 positions with a 2005 cost of \$1.1 million
- Includes \$2.56 million in new equipment
- Includes contingency of \$1.2 million

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: June Hagan, Fiscal Services Director, 12220 Fillmore Street, Room 331, West Olive, Michigan, 49460.

#### County of Ottawa Statement of Net Assets December 31, 2004

	P	rimary Governme	ent		Comp	onent Units	
	Governmental	Business-type		Ottawa County Road	Ottawa County Central Dispatch	Ottawa County Public Utilities	Ottawa County Drain
ASSETS	Activities	Activities	Total	Commission	Authority	System	Commissioner
Current assets: Cash and pooled investments	\$79,300,771	\$21,805,738	\$101,106,509	\$165,147	\$4,568,221	\$9,262,028	\$1,615,233
Investments	16,599,722	,	16,599,722	918,551	<b>4</b> 1,000,000	4,000,000	41,010,200
Receivables (net of allowance for							
estimated uncollectibles): Taxes	31,821,957	2,526,455	34,348,412				
Accrued interest and penalties on delinquent taxes	,,	412,577	412,577				
Accounts	1,724,368	23,019	1,747,387	197,091		1,513,813	328,886
Accrued interest on investments Internal balances	743,009 (340,381)	401,166	743,009 60,785				
Advances to component units	325,000	,	325,000				
Due from other governmental units	5,252,025	41.100	5,252,025	5,216,783	117,909	69,672,310	738,650
Due from component units Inventory of supplies	172,238	81,180	81,180 172,238	853,975			9,886
Prepaid expenses	475,238		475,238	376,303	160,702		
Total current assets	136,073,947	25,250,135	161,324,082	7,727,850	4,846,832	80,448,151	2,692,655
Noncurrent assets:							
Net pension asset Capital assets, net of accumulated depreciation	2,073,124		2,073,124				
Land	23,216,877		23,216,877	1,367,182			
Land improvements	6,781,572		6,781,572	1,207,102			
Buildings	42,018,541		42,018,541	8,248,852	11,920		
Machinery and equipment Infrastructure	3,929,679	6,873	3,936,552	3,641,400 45,606,036	3,058,947		10,667,917
Construction in progress	3,590,383		3,590,383	43,000,030			10,007,917
Total noncurrent assets	81,610,176	6,873	81,617,049	58,863,470	3,070,867		10,667,917
Total assets	217,684,123	25,257,008	242,941,131	66,591,320	7,917,699	80,448,151	13,360,572
LIABILITIES  Current liabilities  Accounts payable Interest payable Due to primary government Due to component units	19,045,681 168,947 61,917	68	19,045,749 168,947 61,917	1,041,950 9,886	136,704 17,326	4,332,330 613,258 81,180 222,281	57,306 5,230
Due to other governmental units Current portion of long-term debt Advances from primary government	4,796,535 5,515,308	29,502	4,826,037 5,515,308	616,256	331,021	6,497,000 150,000	113,600 175,000
Advances from other governmental units	282,063		282,063	466,097		150,000	175,000
Unearned revenue	25,806,435		25,806,435			12,190	65,437
Total current liabilities	55,676,886	29,570	55,706,456	2,134,189	485,051	11,908,239	416,573
Noncurrent liabilities:  Bond issuance costs and discount  Noncurrent portion of long-term obligations	21,174,977		21,174,977	3,837,323	344,604	(659,378) 68,127,536	649,400
Total noncurrent liabilities	21,174,977		21,174,977	3,837,323	344,604	67,468,158	649,400
Total liabilities	76,851,863	29,570	76,881,433	5,971,512	829,655	79,376,397	1,065,973
<u>NET ASSETS</u>							
Invested in capital assets, net of related debt	62,513,315	6,873	62,520,188	55,171,387	2,395,242		9,904,917
Restricted for: Debt service	353,992		353,992			659,378	289,930
Park development	7,229,878		7,229,878			057,570	#G7,7,7U
Public improvement	5,704,873		5,704,873				
Stabilization Revenue Sharing Reserve	7,035,224 6,760,960		7,035,224 6,760,960				
Pension obligations Capital projects	2,073,124		2,073,124				421,262
Cemetary perpetual care:							
Expendable Non expendable	209		209				
Non-expendable  Managed care risk exposure	5,770 1,913,202		5,770 1,913,202				
Primary and local road construction and maintenance	-,,		-,,=-=	4,516,667			
Equipment, training, and future projects					10,754	362,338	
Drain maintenance Unrestricted	47,241,713	25,220,565	72,462,278	931,754	4,682,048	50,038	40,600 1,637,890
Total net assets	\$140,832,260	\$25,227,438	\$166,059,698	\$60,619,808	\$7,088,044	\$1,071,754	\$12,294,599
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71.		10					

#### County of Ottawa Statement of Activities For the Year Ended December 31, 2004

			I			
Functions/Programs	Expenses	Indirect Expenses Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue
runctions/1 rograms	Ехрепзез	Anocation	IOI Services	Contributions	Contributions	Mevenue
Primary government						
Governmental activities:						
Legislative	\$467,068	\$2,926				(\$469,994)
Judicial	10,706,957	1,029,530	\$3,337,581	\$2,456,782		(5,942,124)
General government	20,259,051	(6,630,805)	8,049,440	2,352,295		(3,226,511)
Public safety	20,539,228	1,293,756	4,442,960	1,307,777		(16,082,247)
Public works	1,029,504	14,873	417,824	44,537		(582,016)
Health and welfare	45,664,867	2,401,433	2,434,930	36,581,493		(9,049,877)
Community and economic development	845,740	3,224				(848,964)
Culture and recreation	1,654,955	3,069	411,092		\$464,436	(782,496)
Interest on long-term debt	890,774		2,243,461			1,352,687
Total governmental activities	102,058,144	(1,881,994)	21,337,288	42,742,884	464,436	(35,631,542)
Business-type activities:						
Delinquent tax collection	75,794	1,812,416	936,481			(951,729)
Total primary government	\$102,133,938	(\$69,578)	\$22,273,769	\$42,742,884	\$464,436	(\$36,583,271)
Component units						
Ottawa County Road Commission	\$15,888,002		\$2,685,532	\$16,659,431	\$9,872,717	\$13,329,678
Ottawa County Central						
Dispatch Authority	3,332,844		2,685	3,600,561	420,804	691,206
Ottawa County Public Utilities	15,635,782		14,747,541			(888,241)
Ottawa County Drain Commissioner	908,215				1,315,225	407,010
Total component units	\$35,764,843		\$17,435,758	\$20,259,992	\$11,608,746	\$13,539,653

(Continued on next page)

#### County of Ottawa Statement of Activities (Concluded) For the Year Ended December 31, 2004

	Primary Government			Component Units				
	Governmental Activities	Business- type Activities	Total	Ottawa County Road Commission	Ottawa County Central Dispatch Authority	Ottawa County Public Utilities	Ottawa County Drain Commissioner	
Primary Government:			-					
Changes in net assets: Net (expense) revenue	(\$35,631,542)	(\$951,729)	(\$36,583,271)	\$13,329,678	\$691,206	(\$888,241)	\$407,010	
General Revenues:								
Property taxes, levied for general purposes	35,723,509		35,723,509					
Property taxes, levied for park development	2,463,466		2,463,466					
Property taxes, levied for debt service	3,419,770		3,419,770					
Grants and contributions not restricted to								
specific programs	1,448,461		1,448,461	12,250				
Investment earnings	2,440,814	401,166	2,841,980	19,875	57,774	13,475	30,154	
Miscellaneous	316,890		316,890	342,082		883,000		
Capital contributions	100,000		100,000				2,811,139	
Transfers - internal activities	805,899	(800,000)	5,899					
Total general revenues and transfers	46,718,809	(398,834)	46,319,975	374,207	57,774	896,475	2,841,293	
Change in net assets	11,087,267	(1,350,563)	9,736,704	13,703,885	748,980	8,234	3,248,303	
Net assets - beginning of year, as restated	129,744,993	26,578,001	156,322,994	46,915,923	6,339,064	1,063,520	9,046,296	
Net assets - end of year	\$140,832,260	\$25,227,438	\$166,059,698	\$60,619,808	\$7,088,044	\$1,071,754	\$12,294,599	

The accompanying notes are an integral part of the financial statements.

(Concluded)

#### County of Ottawa Balance Sheet Governmental Funds December 31, 2004

(with comparative totals for December 31, 2003)

		Parks and		Mental	Public	Revenue Sharing	Other Governmental	Total Gover	nmental Funds
	General	Recreation	Health	Health	Improvement	Reserve	Funds	2004	2003
ASSETS									
Cash and pooled investments Investments Receivables (net of allowance for estimated uncollectibles):	\$16,400,830	\$6,922,920	\$1,196,944	\$7,683,688	\$6,095,676		\$24,622,375 5,770	\$62,922,433 5,770	\$65,638,431 5,770
Taxes	20,096,859	2,370,925				\$9,354,173		31,821,957	30,859,954
Accounts	224,884	25,555	129,513	464,173		,,	763,004	1,607,129	888,674
Accrued interest on investments	606,253						•	606,253	645,195
Due from other funds	2,593,213	143,424			165,294		247,379	3,149,310	890,210
Interfund receivable	2,085,836							2,085,836	471,478
Advances to other funds									1,100
Advances to component units	325,000							325,000	325,000
Due from other governmental units	1,998,175	396,969	300,365	100,685			2,452,936	5,249,130	5,659,155
Inventory of supplies	51,002		61,038	4,296				116,336	144,016
Prepaid expenditures	14,268	98,240	13,210	157,955				283,673	311,555
Total assets	\$44,396,320	\$9,958,033	\$1,701,070	\$8,410,797	\$6,260,970	\$9,354,173	\$28,091,464	\$108,172,827	\$105,840,538
LIABILITIES AND FUND BALA! Liabilities:									
Accounts payable	\$1,864,881	\$126,181	\$551,446	\$2,084,342	\$556,097		\$1,611,815	\$6,794,762	\$6,580,880
Due to other governmental units  Due to other funds	1 200 024		43,201	4,753,308			26	4,796,535	4,403,242
Due to component units	1,200,934					\$2,593,213		3,794,147	1,799,197
Interfund payable							61,917	61,917	
Advances from other							846,440	846,440	471,478
governmental units	75,281						206,782	282,063	275 122
Deferred revenue	23,952,919	2,601,974	62,582	100			137,626	26,755,201	275,133 33,295,877
Advances from other funds		_,,	,				137,020	20,733,201	2,100
Total liabilities	37.004.016	2 720 166	667.000	C 027 750	556 000	0.400.010			
rotal natifities	27,094,015	2,728,155	657,229	6,837,750	556,097	2,593,213	2,864,606	43,331,065	46,827,907
Fund balances:									
Reserved - General	1,734,514							1,734,514	1,630,225
Reserved - Special Revenue		98,240	13,210	157,955		6,760,960		7,030,365	
Reserved - Debt Service							522,939	522,939	574,806
Reserved - Permanent							5,770	5,770	5,770
Unreserved:									
Designated - General	6,086,173							6,086,173	3,815,898
Designated - Special Revenue	0.401.610	177,789		1,261,787			3,742,318	5,181,894	4,337,613
Undesignated - General	9,481,618	6.052.040		150 007				9,481,618	9,116,155
Undesignated - Special Revenue Undesignated - Permanent Fund		6,953,849	1,030,631	153,305	5,704,873		20,955,622	34,798,280	39,532,164
Ondesignated - 1 comment rund		***************************************		***************************************			209	209	
Total fund balances	17,302,305	7,229,878	1,043,841	1,573,047	5,704,873	6,760,960	25,226,858	64,841,762	59,012,631
Total liabilities and fund balances	\$44,396,320	\$9,958,033	\$1,701,070	\$8,410,797	\$6,260,970	\$9,354,173	\$28,091,464	\$108,172,827	\$105,840,538

#### **County of Ottawa**

#### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets December 31, 2004

\$64,841,762

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources, and therefore are not reported in the funds.

Add: capital assets used in the operation of governmental funds	100,694,638
Subtract: accumulated depreciation	(23,315,475)

Contributed inventory is not reported in the funds

24,268

The net pension asset, a long term asset, is not recorded in the funds.

2,073,124

Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds on a cost reimbursement basis. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.

Add: net assets of governmental activities accounted for in internal service funds

22,424,409

Certain revenue that was earned and accrued in the current period but not received after 60 days is not recognized in the fund statement but recognized under full accrual.

948,766

Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.

Subtract: bonds payable	(16,795,000)
Subtract: landfill reclamation	(6,827,941)
Subtract: land contracts	(228,737)
Subtract: compensated absences	(2,838,607)
Subtract: accrued interest payable	(168,947)

Net assets of governmental activities

\$140,832,260

## County of Ottawa Statement of Revenue, Expenditures and Changes in Fund Balances Governmental Funds

### For the year ended December 31, 2004 (with comparative totals for the year ended December 31, 2003)

		Parks and		Mental	Public	Revenue Sharing	Other Governmental	Total Govern	mental Funds
	General	Recreation	Health	Health	Improvement	Reserve	Funds	2004	2003
Revenues									
Taxes	\$29,744,577	\$2,463,466				\$9,354,173	\$44,529	\$41,606,745	\$30,477,703
Intergovernmental revenues	6,237,538	464,436	\$2,870,452	\$25,378,816		37,334,173	12,682,967	47,634,209	45,591,195
Charges for services	6,843,844	190,330	765,727	834,650	\$112,139		1,388,445	10,135,135	10,797,855
Fines and forfeits	1,026,797	170,550	105,127	054,050	9112,137		6,500	1,033,297	1,000,292
Interest on investments	830,652	143,424			165,294		274,200	1,413,570	1,826,467
Licenses and permits	311,494	,	392,928		103,234		274,200	704,422	661,333
Rental income	2,225,581	42,796	4,150		737,356		2,243,461	5,253,344	5,244,366
Other	356,567	177,966	109,341	43,930	737,330		301,677	989,481	1,013,754
Total revenue	47 577 050	2 402 410	4 142 500	26.267.206	1.014.700	0.254.172	16.041.770	100 550 000	
Total revenue	47,577,050	3,482,418	4,142,598	26,257,396	1,014,789	9,354,173	16,941,779	108,770,203	96,612,965
Expenditures									
Current expenditures:									
Legislative	463,217							463,217	480,630
Judicial	8,428,269						3,298,245	11,726,514	11,712,072
General government	10,302,707				6,910,358		882,258	18,095,323	15,782,021
Public safety	18,710,052						3,183,957	21,894,009	20,623,695
Public works	154,379						746,016	900,395	1,349,214
Health and welfare	516,986		8,792,093	26,966,205			11,147,952	47,423,236	43,306,591
Community and							, ,	, ,	,,
economic development	504,870						338,181	843,051	555,858
Culture and recreation		3,239,016					•	3,239,016	7,243,494
Other governmental functions	107,577							107,577	99,322
Debt service							2,299,901	2,299,901	2,305,822
Total expenditures	39,188,057	3,239,016	8,792,093	26,966,205	6,910,358		21,896,510	106,992,239	103,458,719
Revenues over (under)									
expenditures	8,388,993	243,402	(4,649,495)	(708,809)	(5,895,569)	9,354,173	(4,954,731)	1,777,964	(6,845,754)
onpolitation .		213,102	(1,072,122)	(100,507)	(3,073,307)	7,004,170	(4,254,751)	1,777,704	(0,643,134)
Other financing sources (uses)									
Transfers from other funds	6,638,481	530,000	5,126,234	476,500			6,161,551	18,932,766	12,420,974
Transfers to other funds	(12,287,447)					(2,593,213)	(939)	(14,881,599)	(11,141,169)
Total other financing sources (uses)	(5,648,966)	530,000	5,126,234	476,500		(2,593,213)	6,160,612	4,051,167	1,279,805
Special item: Contribution to West Michigan Enforcement Team for formation									(481,329)
Net change in fund balances	2,740,027	773,402	476,739	(232,309)	(5,895,569)	6,760,960	1,205,881	5,829,131	(6,047,278)
Fund balance, beginning of year	14,562,278	6,456,476	567,102	1,805,356	11,600,442		24,020,977	59,012,631	65,059,909
Fund balance, end of year	\$17,302,305	\$7,229,878	\$1,043,841	\$1,573,047	\$5,704,873	\$6,760,960	\$25,226,858	\$64,841,762	\$59,012,631

The accompanying notes are an integral part of the financial statements.

(Continued on next page)

#### **County of Ottawa**

#### Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances 0

of Governmental Fu	nds to the	Statement	of Activities
For the Year	Ended De	cember 31,	2004

Net change in fund balances - total governmental funds	\$5,829,131
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities,	
the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Add: capital outlay	8,915,367
Subtract: depreciation expense	(2,839,383)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases	
long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the	
governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Add: principal payments on long-term liabilities	1,451,044
Subtract: increase in the landfill reclamation liability	(329,288)
Add: decrease in compensated absences liability	38,762
Some expenses reported in the statement of activities do not require the use of current financial resources	
and therefore are not reported as expenditures in the funds.	
Add: decrease in accrued interest payable	14,127
Revenues in the statement of activities that do not provide current financial resources are not reported as	
revenues in the funds.	(202,187)
Inventory contributed during the year but not used is not recorded in the fund statements	24,268
Changes in the net pension asset are not recorded in the fund statements	
Subtract: decrease in the net pension asset	(56,144)
The capital land contribution is not recorded as revenue on the fund statement.	100,000
Internal service funds are used by management to charge the costs of certain activities, such as insurance	
and other centralized costs, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.	
Subtract: net loss from governmental activities accounted for in internal service funds	(1,858,430)
Change in net assets of governmental activities	\$11,087,267

## GENERAL FUND (1010) - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended December 31, 2004 (with comparative actual amounts for the year ended December 31, 2003)

	2004				
		Final			
	Original	Amended			2003
	Budget	Budget	Actual	Variance	Actual
Revenues:					
Taxes	\$29,296,194	\$29,622,575	\$29,744,577	\$122,002	\$28,134,948
Intergovernmental revenues	8,211,846	7,707,904	6,237,538	(1,470,366)	8,359,170
Charges for services	6,096,540	6,863,312	6,843,844	(19,468)	7,595,010
Fines and forfeits	1,226,100	1,044,300	1,026,797	(17,503)	993,792
Interest on investments	1,828,000	1,900,000	830,652	(1,069,348)	941,249
Licenses and permits	306,425	328,925	311,494	(17,431)	292,537
Rental income	2,495,268	2,414,409	2,225,581	(188,828)	2,156,724
Other	326,273	445,120	356,567	(88,553)	305,311
Total revenues	49,786,646	50,326,545	47,577,050	(2,749,495)	48,778,741
Expenditures:					
Current operations:					
Legislative	519,202	522,440	463,217	59,223	480,630
Judicial	8,701,634	8,810,975	8,428,269	382,706	8,663,444
General government	11,088,014	11,215,717	10,302,707	913,010	9,854,313
Public safety	18,402,320	20,310,728	18,710,052	1,600,676	17,293,342
Public works	172,500	155,500	154,379	1,121	127,728
Health and welfare	610,384	589,534	516,986	72,548	579,206
Community and economic development	517,382	549,703	504,870	44,833	536,718
Other governmental functions	1,283,467	107,577	107,577		99,322
Total expenditures	41,294,903	42,262,174	39,188,057	3,074,117	37,634,703
Revenues over expenditures	8,491,743	8,064,371	8,388,993	324,622	11,144,038
Other Financing Sources (Uses):					
Transfers from other funds	4,045,268	6,638,481	6,638,481		1,178,500
Transfers to other funds	(12,666,507)	(12,642,202)	(12,287,447)	354,755	(10,078,187)
Total other financing sources (uses)	(8,621,239)	(6,003,721)	(5,648,966)	354,755	(8,899,687)
Net change in fund balance	(129,496)	2,060,650	2,740,027	679,377	2,244,351
Fund balance, beginning of year	14,562,278	14,562,278	14,562,278		12,317,927
Fund balance, end of year	\$14,432,782	\$16,622,928	\$17,302,305	\$679,377	\$14,562,278

#### PARKS AND RECREATION SPECIAL REVENUE FUND (2081) -STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended December 31, 2004 (with comparative actual amounts for the year ended December 31, 2003)

	2004					
<b>n</b>	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual	
Revenues:	PO 417 017	PO 440 455	<b>#2.462.466</b>		<b>*</b>	
Taxes Intergovernmental revenues	\$2,417,817	\$2,449,455	\$2,463,466	\$14,011	\$2,342,755	
Charges for services	1,163,598 221,700	1,471,098 229,360	464,436 190,330	(1,006,662)	962,099	
Interest on investments	250,000	250,000	143,424	(39,030) (106,576)	216,500 172,965	
Rental income	36,000	47,150	42,796	(4,354)		
Other	125,000	176,275	177,966	1,691	35,291 103,356	
Total revenues	4,214,115	4,623,338	3,482,418	(1,140,920)	3,832,966	
Expenditures:						
Current operations:						
Personnel services	833,593	839,948	803,114	36,834	726,525	
Supplies	136,800	154,525	128,539	25,986	102,576	
Other services and charges	294,027	355,227	297,483	57,744	255,969	
Capital outlay	3,888,708	5,159,950	1,928,372	3,231,578	6,076,916	
Debt service	81,510	81,510	81,508		81,508	
Total expenditures	5,234,638	6,591,160	3,239,016	3,352,144	7,243,494	
Revenues over (under) expenditures	(1,020,523)	(1,967,822)	243,402	2,211,224	(3,410,528)	
Other financing sources (uses): Transfers in (out):						
General Fund	530,000	530,000	530,000		530,000	
Infrastructure					965,000	
Total other financing sources (uses)	530,000	530,000	530,000	•	1,495,000	
Net change in fund balance	(490,523)	(1,437,822)	773,402	2,211,224	(1,915,528)	
Fund balance, beginning of year	6,456,476	6,456,476	6,456,476		8,372,004	
Fund balance, end of year	\$5,965,953	\$5,018,654	\$7,229,878	\$2,211,224	\$6,456,476	

#### HEALTH SPECIAL REVENUE FUND (2210) -STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended September 30, 2004 (with comparative actual amounts for the year ended September 30, 2003)

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Intergovernmental revenues	\$2,643,397	\$2,931,778	\$2,870,452	(\$61,326)	\$2,731,561
Charges for services	837,692	877,458	765,727	(111,731)	776,874
Licenses and permits	309,720	401,104	392,928	(8,176)	368,796
Rental income	4,800	4,800	4,150	(650)	4,050
Other	90,086	125,455	109,341	(16,114)	88,597
Total revenues	3,885,695	4,340,595	4,142,598	(197,997)	3,969,878
Expenditures:					
Current operations:					
Personnel services	5,970,268	6,057,277	5,792,423	264,854	5,395,950
Supplies	705,125	811,857	736,240	75,617	706,781
Other services and charges	2,357,475	2,436,669	2,184,137	252,532	2,197,634
Capital outlay	•	86,022	79,293	6,729	
Total expenditures	9,032,868	9,391,825	8,792,093	599,732	8,300,365
Revenues over (under) expenditures	(5,147,173)	(5,051,230)	(4,649,495)	401,735	(4,330,487)
Other financing sources (uses): Transfers in (out):					
General Fund Public Improvement	5,124,990	5,126,235	5,126,234	(1)	3,986,718 (17,560)
Total other financing sources (uses)	5,124,990	5,126,235	5,126,234	(1)	3,969,158
Net change in fund balance	(22,183)	75,005	476,739	401,734	(361,329)
Fund balance, beginning of year	567,102	567,102	567,102		928,431
Fund balance, end of year	\$544,919	\$642,107	\$1,043,841	\$401,734	\$567,102

#### MENTAL HEALTH SPECIAL REVENUE FUND (2220) -STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended September 30, 2004 (with comparative actual amounts for the year ended September 30, 2003)

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Rental income	\$25,625,332 812,702	\$27,182,592 832,059	\$25,378,816 834,650	(\$1,803,776) 2,591	\$22,885,113 832,815 1,800
Other	82,619	97,355	43,930	(53,425)	120,391
Total revenues	26,520,653	28,112,006	26,257,396	(1,854,610)	23,840,119
Expenditures: Current operations: Personnel services Supplies Other services and charges	10,572,949 317,068 16,007,023	10,623,360 491,347 17,455,789	10,183,301 417,701 16,105,802	440,059 73,646 1,349,987	9,403,002 420,275 14,877,257
Capital outlay		301,991	259,401	42,590	109,863
Total expenditures	26,897,040	28,872,487	26,966,205	1,906,282	24,810,397
Revenues over (under) expenditures	(376,387)	(760,481)	(708,809)	51,672	(970,278)
Other financing sources (uses): Transfers in (out):					
General Fund	476,500	476,500	476,500		476,500
Total other financing sources (uses)	476,500	476,500	476,500		476,500
Net change in fund balance	100,113	(283,981)	(232,309)	51,672	(493,778)
Fund balance, beginning of year	1,805,356	1,805,356	1,805,356		2,299,134
Fund balance, end of year	\$1,905,469	\$1,521,375	\$1,573,047	\$51,672	\$1,805,356

#### PUBLIC IMPROVEMENT SPECIAL REVENUE FUND (2450) -STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended December 31, 2004 (with comparative actual amounts for the year ended December 31, 2003)

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Charges for services		\$112,139	\$112,139		
Interest on investments	\$569,570	569,570	165,294	(\$404,276)	\$372,226
Rental income	673,424	693,424	737,356	43,932	694,747
Total revenues	1,242,994	1,375,133	1,014,789	(360,344)	1,066,973
Expenditures:					
Current operations:		475,000	229,924	245.076	
Supplies Other services and charges	2,320	4,320	4,319	245,076	2.124
Other services and charges	•		•	1 256 222	3,124
Capital outlay	6,700,000	8,032,348	6,676,115	1,356,233	5,683,306
Total expenditures	6,702,320	8,511,668	6,910,358	1,601,310	5,686,430
Revenues over (under) expenditures	(5,459,326)	(7,136,535)	(5,895,569)	1,240,966	(4,619,457)
Other financing sources (uses): Transfers in (out):					
Health			· · · · · · · · · · · · · · · · · · ·		(72,920)
Total other financing sources (uses)	·	·			(72,920)
Net change in fund balance	(5,459,326)	(7,136,535)	(5,895,569)	1,240,966	(4,692,377)
Fund balance, beginning of year	11,600,442	11,600,442	11,600,442		16,292,819
Fund balance, end of year	\$6,141,116	\$4,463,907	\$5,704,873	\$1,240,966	\$11,600,442

#### REVENUE SHARING RESERVE SPECIAL REVENUE FUND (2855) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended December 31, 2004 (with comparative actual amounts for the year ended December 31, 2003)

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Taxes		\$9,354,172	\$9,354,173	\$1	
Total revenues		9,354,172	9,354,173	11	
Expenditures: Current operations:					
Total expenditures					
Revenues over (under) expenditures		9,354,172	9,354,173	1	
Other financing sources (uses): Transfers in (out): General Fund		(2,593,213)	(2,593,213)		
Total other financing sources (uses)		(2,593,213)	(2,593,213)		
Net change in fund balance		6,760,959	6,760,960	1	
Fund balance, beginning of year				····	
Fund balance, end of year	None	\$6,760,959	\$6,760,960	\$1	None

#### County of Ottawa Statement of Net Assets Proprietary Funds December 31, 2004

	Business-type Activities- Enterprise Funds Delinquent Tax Revolving Fund	Governmental Activities- Internal Service Funds
ASSETS		
Current assets:		
Cash and pooled investments	\$21,805,738	\$16,378,338
Investments		16,593,952
Receivables:		
Delinquent taxes receivable	2,526,455	
Accrued interest and penalties on delinquent taxes	412,577	
Accounts	23,019	117,239
Accrued interest on investments		136,756
Due from other governmental units	400.000	2,895
Due from other funds	401,166	4,913,187
Due from component units Inventory of supplies	81,180	21.624
Prepaid expenses		31,634 191,565
Total current assets	25 250 125	
rotal current assets	25,250,135	38,365,566
Noncurrent assets:		
Capital assets:	50 442	2.454.004
Office furniture and equipment  Copy machines	58,443	3,454,004 158,898
Telephone equipment		2,274,911
Vehicles		3,699,509
Less accumulated depreciation	(51,570)	(7,429,433)
•		
Net capital assets	6,873	2,157,889
Total assets	25,257,008	40,523,455
<u>LIABILITIES</u>		
Current liabilities:		
Accounts payable	68	12,250,919
Interfund payable		1,239,396
Due to other funds		4,608,731
Due to other governmental units	29,502	
Total current liabilities	29,570	18,099,046
NET ASSETS		
Investment in capital assets	6,873	2,157,889
Restricted for managed care risk exposure		1,913,202
Unrestricted	25,220,565	18,353,318
Total net assets	\$25,227,438	\$22,424,409

# County of Ottawa Statement of Revenue, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31. 2004

	Business-type Activities- Enterprise Funds Delinquent Tax Revolving Fund	Governmental Activities- Internal Service Funds
Operating revenues:		
Charges for services	\$32,114	\$13,829,795
Penalties and interest in delinquent taxes	904,367	
Other revenue		5,050
Total operating revenues	936,481	13,834,845
Operating expenses:		
Personnel services		1,921,562
Contractual services	50	1,987,526
Supplies		240,044
Depreciation	1,816	756,415
Building and equipment rental	1,886,344	35,184
Claims and legal		8,148,129
Miscellaneous		400,971
Total operating expenses	1,888,210	13,489,831
Operating income (loss)	(951,729)	345,014
Nonoperating revenues (expenses):		
Interest on investments	401,166	948,436
Net change in the fair value of investments		78,808
Gain on retirement of capital assets		14,580
Total nonoperating revenues	401,166	1,041,824
Income (loss) before transfers	(550,563)	1,386,838
Transfers in (out):		
General fund	(800,000)	(3,245,268)
Total transfers	(800,000)	(3,245,268)
Change in net assets	(1,350,563)	(1,858,430)
Total net assets, beginning of year	26,578,001	24,282,839
Total net assets, end of year	\$25,227,438	\$22,424,409

#### County of Ottawa Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2004

	Business-type	
	Activities-	Governmental
	<b>Enterprise Funds</b>	Activities
	Delinquent Tax	Internal
	Revolving Fund	Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash received from interfund services provided		\$13,873,116
Cash receipts from customers	\$7,452,956	
Cash received from penalties and interest on delinquent taxes	918,342	
Cash payments to suppliers for goods and services	(1,881,537)	(2,150,702)
Cash payments for self-funded insurance claims		(8,821,226)
Cash payments to employees for services		(1,921,562)
Purchase of delinquent tax rolls	(7,336,918)	
Net cash provided by (used for) operating activities	(847,157)	979,626
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVIT	TIES:	
Transfers in from other funds		87,478
Transfers out to other funds	(800,000)	(2,100,708)
Net cash used for noncapital		
financing activities	(800,000)	(2,013,230)
CASH FLOWS FROM CAPITAL AND RELATED	· <u> </u>	
FINANCING ACTIVITIES:		
Acquisition of capital assets		(1.095.202)
Proceeds from sale of equipment		(1,085,303) 19,190
Net cash used for capital		(1.055.448)
and related financing activities		(1,066,113)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchase of investments		(13,096,764)
Interest on investments	547,099	1,015,799
Proceeds on sale of investments		13,163,700
Net cash provided by investing activities	547,099	1,082,735
Net decrease in cash and pooled investments	(1,100,058)	(1,016,982)
Cash and pooled investments, beginning of year	22,905,796	17,395,320
Cash and pooled investments, end of year	\$21,805,738	\$16,378,338
The accompanying notes are an integral part of the financial statement	's.	(Continued on next page)

#### County of Ottawa Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2004

	Business-type	
	Activities-	Governmental
	Enterprise Funds	Activities
	Delinquent Tax	Internal
	Revolving Fund	Service Funds
Reconciliation of operating income (loss) to net cash		
provided by (used for) operating activities:		
Operating income (loss)	(\$951,729)	\$345,014
Adjustments to reconcile operating income (loss) to net		
cash provided by (used for) operating activities:		
Depreciation	1,816	756,415
Change in assets and liabilities not affecting cash		
provided by (used for) operating activities:		
(Increase) decrease in receivables	101,566	(97,442)
(Increase) decrease in due from other funds	1,000	
(Increase) decrease in prepaid expenses		(18,640)
Increase (decrease) in unpaid claims liability		98,170
Increase (decrease) in accounts payable	68	(143,069)
Increase (decrease) in due to other funds		39,178
Increase (decrease) in due to other governmental units	122	
Net cash provided by (used for) operating activities	(\$847,157)	\$979,626
	-	(Concluded)

#### Noncash investing activities:

The change in fair value of investments for the internal service funds was \$78,808.

#### FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET ASSETS December 31, 2004 (with comparative totals for December 31, 2003)

	Agency Funds		
	2004	2003	
ASSETS			
Cash and pooled investments Receivables:	\$2,864,161	\$2,667,338	
Accounts	172,954	14,622	
Due from other governmental units	74,282	14,218	
Total assets	\$3,111,397	\$2,696,178	
LIABILITIES			
Liabilities:			
Due to other governmental units:			
Due to State of Michigan	\$1,408,157	\$1,331,786	
Fines and fees due to local libraries	428,008	413,632	
Agency deposits	1,275,232	950,760	
Total liabilities	\$3,111,397	\$2,696,178	

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Ottawa, Michigan (the "County") was incorporated in 1837 and covers an area of approximately 565 square miles with the County seat located in the City of Grand Haven. The County operates under an elected Board of Commissioners (11 members) and provides services to its estimated 252,391 residents in many areas including law enforcement, administration of justice, community enrichment and development and human services.

The financial statements of the County have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Reporting entity

The accompanying financial statements present the County (the primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the County.

#### **Blended Component Units**

**The Building Authority** is governed by a three-member board appointed by the Ottawa County Board of Commissioners. Its sole purpose is to finance and construct the County's public buildings. It is reported in the appropriate fund categories of Debt Service and Capital Projects and has a December 31 year-end. A separate report is not prepared for the Building Authority.

The Ottawa County, Michigan Insurance Authority is a separate legal entity organized for the purpose of providing insurance coverage and risk management and related services to public entities in the County of Ottawa, Michigan pursuant to State of Michigan Act No. 36 of the Public Acts of 1988. The governing board consists of one appointed and four elected officials of the County and one appointed official from each other participating public entity. The County and the Building Authority are currently the only participating entities. The Insurance Authority is reported in an internal service fund and has a December 31 year-end.

Complete financial statements for the Insurance Authority can be obtained from:

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Reporting entity (continued)

Fiscal Services Director Ottawa County 12220 Fillmore Street, Room 331 West Olive, MI 49460

#### **Discretely Presented Component Units**

The Ottawa County Road Commission was established pursuant to the County Road Law (MCL 224.1). The governing board is appointed by the Ottawa County Board of Commissioners. The Road Commission deposits receipts with and has investments through the County. It may not issue debt or levy a tax without the approval of the County Board of Commissioners. If approval is granted, Road Commission taxes are levied under the taxing authority of the County, as approved by the County electors, and would be included as part of the County's total tax levy as well as reported in the Road Commission Fund. The Road Commission has a September 30 year-end.

The Ottawa County Public Utilities System's governing board is appointed by the Ottawa County Board of Commissioners. The Public Utilities System deposits receipts with and invests through the County. It is fiscally dependent upon the County because the County Board must approve debt issuances of Public Act 342 bonds. The Ottawa County Public Utilities System has a December 31 year-end.

Complete financial statements for the Road Commission and the Public Utilities System can be obtained from:

Finance Director Ottawa County Road Commission P.O. Box 73938 Grand Haven, MI 49417

The Ottawa County Central Dispatch Authority is governed by an eight-member board with two members appointed by the County's Board of Commissioners. It is financially accountable to the County as a result of fiscal dependency. It cannot levy taxes or issue bonded debt without approval of the County. It operates in facilities and with equipment financed through the Building Authority. Additional equipment and software has been financed through lease agreements. The services provided cover all County residents and the County levies a property tax of up to one-half mill to finance the operations of the Dispatch Authority. The Dispatch Authority has a December 31 year-end.

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Reporting entity (continued)

Complete financial statements for the Dispatch Authority can be obtained from:

Director Ottawa County Central Dispatch Authority 15 North 6th Street Grand Haven, MI 49417

Ottawa County Drains drainage districts established pursuant to the Drain Code of 1956 are separate legal entities, with the power to contract, to sue and be sued, to hold, manage and dispose of real and personal property, etc. The Drain Commission is considered to be a component unit of the County because the County has the ability to significantly influence operations and has accountability for fiscal matters. The statutory drainage board of Chapter 20 drainage districts consists of the Drain Commissioner, the Chair of the County Board of Commissioners and one other member of the Board of Commissioners. The statutory drainage board of Chapter 21 drainage districts consists of the State Director of Agriculture and the Drain Commissioner of each county involved in the project. The Drain Commissioner has sole responsibility to administer the drainage district established pursuant to Chapter 3 and 4 of the Drain Code. The drainage board or Drain Commissioner, on behalf of the drainage district, may issue debt and levy special assessments authorized by the Drain Code without the prior approval of the County Board of Commissioners. The full faith and credit of the County may be given for the debt of the drainage district.

Complete financial statements for the Drains can be obtained from:

Fiscal Services Director Ottawa County 12220 Fillmore Street, Room 331 West Olive, MI 49460

#### B. Funds with Other Year Ends

The financial statements of the Friend of the Court, Health, Mental Health, Transportation System, Prosecuting Attorney Grants, COPS Fast-Allendale, Sheriff 9/30 Grant Programs, COPS Universal, Sheriff Road Patrol, Workforce Investment Act - 9/30 Grant Programs, Grant Programs - Pass Thru, Emergency Feeding, Federal Emergency Management Agency, Community Corrections, Community Action Agency, Child Care - Probate and Child Care - Social Services funds (included with Governmental Funds and reflecting total assets and revenues of 12.45% and 36.39%, respectively, of the Governmental Fund totals) and the Protected Self-Funded Insurance-Mental Health Fund (included with Internal Service Funds and reflecting total assets and revenues of 4.72%

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Funds with Other Year Ends (continued)

and .41%, respectively, of the related fund type totals) have been included in the accompanying 2004 financial statements using their fiscal year ended September 30, 2004.

The financial statements of the Workforce Investment Act – Administrative Cost Pool, Workforce Investment Act - Youth, Workforce Investment Act – Adult, and Workforce Investment Act - 6/30 Grant Programs funds (included with Governmental Funds and reflecting total assets and revenues of .37% and .82%, respectively, of the Governmental Fund totals) have been included in the accompanying 2004 financial statements using their fiscal year ended June 30, 2004.

The financial statements of the Weatherization and the Workforce Investment Act-3/31 Grant Programs funds (included with Governmental Funds and reflecting assets and revenues of .08% and .27%, respectively, of the Governmental Fund totals) has been included in the accompanying 2004 financial statements using their fiscal year ended March 31, 2004.

Interfund balances, due to/from account balances, indirect expense allocations, as well as transfers, do not agree across all funds due to the different year ends reported in these funds.

#### C. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Indirect expenses* are charged based upon a County-wide cost allocation plan which allocates costs based upon the number of full time equivalents, number of transactions, and other pertinent information. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Government-wide and fund financial statements (continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### D. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund statements. The fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. After March 1 of the following year, the Delinquent Tax Revolving Fund pays the County for any outstanding taxes as of that date. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, landfill closure costs and compensated absences are recorded only when payment is due.

Intergovernmental revenue, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The County considers these to be available if received within 180 days of year end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Measurement focus, basis of accounting, and financial statement presentation (continued)

The County reports the following major governmental funds:

Parks and Recreation Fund (2081) – This fund was established for the development, maintenance, and operation of Ottawa County parks. Funding is provided by General Fund appropriations, State grants, and user charges. A millage of .33 mills was approved by the County electorate to finance this activity on November 5, 1996 for ten years beginning with the December 1, 1997 levy.

Health Fund (2210) – This fund is used to account for monies received from Federal, State, and local grants and County appropriations. These monies are utilized in providing a variety of health-related services to County residents.

Mental Health Fund (2220) – This fund is used to account for monies to provide mental health services within the County. Monies are provided by Federal, State, and County appropriations, contributions, and charges for services.

Public Improvement Fund (2450) – This fund is used for earmarked revenues set aside for public improvements. Funding is provided from General Fund appropriations and building rentals.

Revenue Sharing Reserve Fund (2855) - Public Act 357 of 2004 provides a funding mechanism to serve as a substitute to county revenue sharing payments. This substitute funding mechanism involves a gradual shift of county property tax millage from a winter tax levy to a summer tax levy and additionally, requires the establishment of a restricted fund to be known as the Revenue Sharing Reserve Fund.

The County reports the following major proprietary fund:

Delinquent Tax Revolving Fund (5160) – This Enterprise Fund is used to pay each local governmental unit, including the County General Fund, the respective amount of taxes not collected as of March 1 of each year. Financing is provided by subsequent collection of delinquent property taxes by the County Treasurer.

Additionally, the County reports the following fund types:

Special Revenue Funds are used to account for revenue from specific revenue sources (other than fiduciary or major capital projects) and related expenditures which are restricted for specific purposes by administrative action or law.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Measurement focus, basis of accounting, and financial statement presentation (continued)

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The Capital Projects Fund accounts for construction projects of the Building Authority. Currently, the fund has limited activity.

The *Permanent Fund* is used to record the activity of the Cemetery Trust which provides funds for perpetual care of cemetery lots.

*Internal Service Funds* account for data processing, equipment purchases, and insurance coverage provided to County departments on a cost reimbursement basis.

Agency Funds are used to account for assets held on behalf of outside parties, including other governments.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Delinquent Tax Revolving enterprise fund are interest and penalties on delinquent taxes. The principal operating revenues of the County's internal service funds are charges to County departments for equipment amortization and insurance coverage. Operating expenses for the enterprise fund include depreciation on capital assets and rent payments for certain County facilities designed to pay the debt obligations of the related bond issue. Operating expenses for the internal service funds include the cost of services (including claims), administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Assets, liabilities, and net assets or equity

#### 1. Cash and pooled investments

For purposes of the statement of cash flows, the County considers all assets held in the cash and investment pool to be cash equivalents because the investments are not identifiable to specific funds and the assets can be withdrawn at anytime, similar to a demand deposit account. The County's investments consist primarily of U.S. treasuries, U.S government agency securities, commercial paper, certificates of deposit, local government investment pools, and mutual funds.

Investments of the Insurance Authority consist of U.S. government and U.S. government agency securities and corporate securities. All investments are recorded at fair value.

#### 2. Receivables, payables and loans

During the course of operations, numerous transactions occur between individual funds and/or between the primary government and component units for goods provided or services rendered. These receivables and payables are classified as "due from other funds/component units" or "due to other funds/component units" on the balance sheet. Short-term interfund loans are classified as "interfund receivables/payables".

Any residual balances outstanding between the governmental activities and business-type activity are reported in the government-wide financial statements as "internal balances."

Beginning in 2005, property taxes are levied as of December 1 and July 1 on property values assessed as of the same date. The levy is beginning a three year transition which will gradually move up the entire County levy to July. In 2005, counties will levy one third of their millage for use in 2005. Since the property taxes levied December 1, 2004 are for the operations of future years, two thirds of the receivable is offset by deferred revenue. The remaining one third is held in the Revenue Sharing Reserve fund. The taxes levied December 1 are due on February 14 of the following year and taxes levied July 1 are due on September 14 after which the applicable property is subject to lien, and penalties and interest are assessed.

Other accounts receivable is shown net of the allowance for estimated uncollectibles. For the Mental Health receivables, an allowance of \$423,000 has been established. For the jail and inmate housing receivable an allowance of \$577,000 has been established.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Assets, liabilities, and net assets or equity (continued)

During 2004, the County provided \$705,000 in loans to Allendale Township for two infrastructure projects out of the County's Infrastructure Revolving Loan Fund Program. These loans are recorded in the non major special revenue Infrastructure fund (2444). As of December 31, 2004, the gross amount of these outstanding loans for governmental type funds was \$638,751. The loans will be repaid in 5 years, at 3% interest, with the Township's captured Downtown Development Authority revenues. No allowance has been established for these loans.

#### 3. Advances to other funds

Noncurrent portions of long-term interfund loans receivable in governmental funds are reported as advances and are offset by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

#### 4. Inventories and prepaid items

Inventories are valued at cost on the first-in / first-out (FIFO) method. Inventories are recorded as expenditures when consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond a fund's fiscal year-end are recorded as prepaid items in both government-wide and fund financial statements.

#### 5. Restricted Assets

Certain proceeds of the Building Authority's general obligation bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants.

In addition, the net assets of the Parks and Recreation Fund (Special Revenue Fund 2081) are comprised mainly of unused revenue from a specially designated tax levy. Hence, it is restricted. Under Act 136, Public Acts of 1956 (Sections 141.261-141.263, Compiled Laws of 1979), the net assets of the Public Improvement Fund (Special Revenue Fund 2450) are restricted for statutory Public Improvement. Under Act 30, Public Acts of 1978, the use of the net assets of the Stabilization Fund (Special Revenue Fund 2570) are restricted to 1) cover a deficit,

### Notes to the Financial Statements

### For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, liabilities, and net assets or equity (continued)

2) prevent a reduction in the level of public services or number of employees in the current or next fiscal year, or 3) cover expenses arising from a natural disaster.

The net assets of the Revenue Sharing Reserve special revenue fund are restricted in compliance with Public Act 357 of 2004.

The net assets of the Ottawa County Building Authority debt service fund are restricted in compliance with the bond covenant.

The use of the net assets of the Cemetery Trust are restricted to the perpetual care of certain cemetery lots.

The net assets of the Protected Self-Funded Insurance – Mental Health (6782) are restricted for mental health programs.

It is the County's policy to spend restricted resources first if it meets the criteria of the restricted net asset and use unrestricted resources when the restricted funds are depleted.

### 6. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. For the County, infrastructure exists in the Road Commission and the Drain Commission component units. The capitalization threshold ranges from \$1,000 - \$25,000. Capital assets are defined by the primary government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exists. Donated capital assets are valued at their estimated fair market value on the date received. The amount reported for infrastructure includes assets added beginning in 2001.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

No interest expense has been incurred or capitalized on capital assets reported in proprietary funds.

### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### E. Assets, liabilities, and net assets or equity (continued)

Depreciation on the capital assets (including infrastructure) of the primary government, as well as the component units, is computed using the straight-line or sum-of-the-years digits method over the following estimated useful lives:

	<u>Years</u>
Land improvements	25
Buildings	25 - 30
Office furniture and equipment	5 - 20
Vehicles	3 - 10
Public domain infrastructure	50
System infrastructure	30

## 7. Self-insurance claims incurred but not reported

At December 31, 2004 the County has several Internal Service funds which account for various uninsured risks. The County is self-insured up to certain limits, which vary by type of risk, and purchases reinsurance to cover claims in excess of those limits. The County records estimates of self-insurance claims incurred but not reported as of December 31 based on historical trend information and claims reported subsequent to year-end. Such estimates are included in accounts payable.

## 8. Compensated absences

Substantially all County employees are granted vacation and sick leave in varying amounts based on length of service. Vacation pay is fully vested when earned and accrued in the government-wide financial statements. Employees are granted varying amounts of sick days annually and may accumulate up to a maximum of 15 days. Unused sick leave accumulated under the current plan is forfeited upon termination or retirement. Therefore, no liability for unpaid accumulated sick leave is recorded. All employees except judges and elected officials are covered under short and long-term disability benefits if an illness lasts longer than 10 working days or six months, respectively.

#### **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, liabilities, and net assets or equity (continued)

Employees who accumulated sick days under the County's prior sick leave policy before moving into the current plan have been allowed to bank up to 120 hours of their sick days accumulated under the prior plan in a holding account at the pay rate in effect when they entered the current plan. Employees' accounts earn interest annually at the average rate earned by the County Treasurer. Employees with at least ten years of continuous service are paid for accumulated sick days in full upon death or retirement and at the rate of 50% of accumulated benefits upon termination for reasons other than death or retirement.

A liability for this amount is accrued and reported in the government-wide financial statements. The County estimates that the maximum liability for unpaid and unused sick leave would be approximately \$887,132 at December 31, 2004 if all employees who accumulated sick leave under the prior plan retired. An actuarial estimate of the amount payable to employees upon retirement at December 31, 2004 is \$848,275 and is funded in the Compensated Absences Fund, a Special Revenue Fund, with a corresponding designated fund balance.

The County has fully funded the vacation liability. The vacation expenditure/expense was recorded in each fund, and this amount was transferred and recorded in the Compensated Absences Fund, a Special Revenue Fund, with a corresponding designated fund balance. An adjustment was made at December 31, 2004 to reflect the change in the balance to \$1,990,332.

Compensated absences for the Road Commission discrete component unit payable out of expendable available resources in the general operating fund is accrued for the fund financial statements (general fund balance sheet and general fund statement of revenues, expenditures and changes in fund balance) and the long-term portion is recorded as an adjustment to the fund financial statements which results in the government-wide statements including both short and long-term portions of this liability. Vacation leave is payable upon termination up to specific limits while 25% of sick leave is payable upon retirement up to a maximum of 25% of 1,120 hours.

The Dispatch Authority's accumulated unpaid vacation is recorded as a liability in the general fund of the Authority, as it is expected to be paid with current financial resources. Accumulated unpaid sick pay is not recorded in the financial statements as it does not vest.

## 9. Deferred compensation plan

The County, the Road Commission and the Dispatch Authority offer to its employees several different deferred compensation plans created in accordance with Internal Revenue Code Section

### Notes to the Financial Statements

### For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, liabilities, and net assets or equity (continued)

457. The plans are available to County and Dispatch Authority employees with various options depending on which bargaining unit the employee is a member. All plans permit employees to defer a portion of their salary until future years. Participation in the plans is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The County employee contributions for 2004 were \$1,318,612 and the County match was \$263,715.

All amounts of compensation deferred under the plans, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the exclusive benefit of participants and their beneficiaries.

Investments are managed by the plans' trustees, under one of several investment options, or combination thereof. The choice of the investment option(s) is made by the participants or the investment manager at the option of the employee. As the assets of the trust are managed by the plans trustees, the plan assets are not recorded in the financial statements of the County.

### 10. Employee Retirement Plans

The County, the Road Commission and the Dispatch Authority have contributory pension plans covering substantially all of their employees. The plans are funded through annual contributions to the Michigan Municipal Employees' Retirement System in amounts sufficient to fund the normal cost of the plans and to amortize prior service cost over 30 years.

## 11. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, the long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. For new bond issuances after the implementation of GASB Statement No. 34, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses.

### **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, liabilities, and net assets or equity (continued)

Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 12. Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. Details on these reservations and designations follow:

	General Fund	Parks and Recreation Fund	Health Fund	Mental Health Fund	Revenue Sharing Reserve Fund	Non-major Governmental Fund
Reserved:						
Long-term advances to other funds and component units	\$325,000					
Prepaid expenditures	14,268	\$98,240	\$13,210	\$157,955		
Convention facilities tax monies	1,395,246					
Revenue Sharing Reserve					\$6,760,960	0.000.000
Debt service						\$522,939
Perpetual care						5,770
Total	\$1,734,514	\$98,240	\$13,210	\$157,955	\$6,760,960	\$528,709
Designated:						
Voting machines	\$27,140					
Planning	293,341					
Grants	157,505					
Mental Health – expansion	556,246			\$1,261,787		
Aerial survey	586,168					
Building improvements	3,277,183					
Jail booking fees	56,411					
Computer technology	84,397					
Reserve for budget	1,047,782	0				
Park/open space land		\$177,789				ውን <i>ማል</i> ን ኃ10
Compensated absences						\$3,742,318
Total	\$6,086,173	\$177,789	<u>\$-0-</u>	\$1,261,787	<u>\$-0-</u>	\$3,742,318

### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Assets, liabilities, and net assets or equity (continued)

## 13. Comparative data/reclassifications

Presentation of comparative total data for the prior year have been presented when available in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

## II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary information

The General, Special Revenue, Debt Service, Capital Projects, and Permanent Funds are under formal budgetary control.

Formal budgetary integration is employed as a management control device during the year for governmental funds. Formal budgetary integration is not employed for other funds; however, informational summaries are prepared and presented to the Board for consideration for proprietary fund types. The County adopts its budget in accordance with Public Act 621, the Uniform Budgeting and Accounting Act, which mandates an annual budget process and an annual appropriation act to implement the budget. Budgets, as presented for these funds in the accompanying financial statements, were prepared on the modified accrual basis of accounting. The County does not use encumbrances in its accounting system.

Budgets for the succeeding fiscal year are presented to the County Administrator for review each July. The Administrator meets with the various department heads submitting budgets to discuss the content and revenue/expenditure levels contained in their budgets. During September, the Administrator submits the budgets with recommendations to the Finance Committee of the County Board of Commissioners. The Finance Committee then makes a budget recommendation to the County Board of Commissioners in October. A public hearing is held in October to provide any County resident the opportunity to discuss the budget with the Board. The budget, and an appropriation ordinance implementing it, is then adopted in October. A separate budget report is then made available to the public.

### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

### A. Budgetary information (continued)

Budgets for the current year are continually reviewed for any required revisions of original estimates. Proposed increases or reductions in appropriations are presented to the Finance Committee and the Board for their action. The Board amends the general appropriation act as soon as it becomes apparent this action is necessary. The budgetary information as presented herein has been amended by official actions of the Finance Committee and/or County Board of Commissioners.

For the County's major funds, there were a few significant changes from the adopted budget. The first change was in the General Fund due to the loss of State Revenue Sharing in the amount of \$2.5 million which also required the County to create a new fund called Revenue Sharing Reserve Special Revenue Fund, as mandated by the State. The second change was in the Parks and Recreation fund, where the capital outlay budget was increased by \$1.27 million to accommodate land purchases and capital development projects.

The third change is in the Public Improvement Fund and is due to the timing of the County's construction projects which will fluctuate based on outside contractor's schedules and the timing of completed projects. The change for 2004 amounted to an increase of \$1.3 million. Finally, Mental Health's budget for both intergovernmental revenue and other services and charges was adjusted based on new Medicaid funding to accommodate changes in client care needs in the amount of \$1.5 million.

Transfers of any unexpended balance, or any portion thereof, to any other appropriation account may not be made without approval by the Finance Committee, except that transfers within a fund may be made by the Administrator and Finance Director if the amount to be transferred does not exceed \$50,000.

Budgetary control over expenditures is maintained on a line item basis by department, which is the legal level of control. A separate budgetary report is prepared which demonstrates compliance at the legal level of control and is available to the public in the County Clerk's office. Expenditures may not legally exceed budgeted amounts and certain Special Revenue Funds expenditures must be in accordance with the respective agreements with Federal and State grantor agencies.

All budget appropriations lapse at the end of each fiscal year unless specific Board action is taken.

## B. Excess of expenditures over appropriations

There were no major funds with an excess of expenditures over appropriations.

### Notes to the Financial Statements

### For the Year Ended December 31, 2004

### III. DETAILED NOTES ON ALL FUNDS

### A. Cash and Cash Equivalents

Cash and cash equivalents consist primarily of money market mutual funds and other short-term investments with an original maturity of three months or less and are carried at cost, which approximates fair value.

#### **B.** Investments

The County's investments are stated at fair value which is determined as follows: (a) securities are priced by FTI an on-line pricing service as of the end of each business day and (b) investments that do not have established market values are reported at estimated fair value.

Michigan statutes authorize the County to invest in bonds, other direct obligations and repurchase agreements of the United States, certificate of deposits, savings accounts, deposit accounts or receipts of a bank which is a member of the FDIC, commercial paper, bankers' acceptances of United States banks, obligations of the State of Michigan and its political subdivisions, external investment pools, and certain mutual funds. The County's investment policy, last amended in April of 2000, allows for all of these types of investments.

The Ottawa County Insurance Authority investment policy allows for all of the investment types authorized for the County as well as investment grade fixed income securities and common stock of U.S. companies.

The Ottawa County Insurance Authority's investments and restricted investments are stated at fair value which is determined as follows: (a) securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates and (b) investments that do not have established market values are reported at estimated fair value. The investments of the Ottawa County Road Commission and Public Utilities were in certificates of deposit and money market mutual funds.

The County chooses to disclose its investments by utilizing the specific identification method. Included in the County's investment pool are some or all of the cash and deposits of the Ottawa County Road Commission, Ottawa County Public Utilities, Drain Commissioner and Economic Development Corporation. As of December 31, 2004, the County had the following investments.

## **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

#### III. **DETAILED NOTES ON ALL FUNDS (continued)**

## B. Investments (continued)

Investment	<b>Maturities</b>	Fair Value
Federal Home Loan Bank	03/03/2006 1	\$ 2,965,320
Federal Home Loan Bank	04/24/2006 <sup>2</sup>	2,957,820
Federal Home Loan Bank	03/30/2009 1	1,963,760
Federal Home Loan Bank	10/29/2009 <sup>3</sup>	2,000,000
Federal Home Loan Bank	02/04/2010 4	2,302,162
Federal Home Loan Bank	04/08/2010 5	1,978,120
Federal Home Loan Bank	04/06/2011 6	1,963,760
Federal Home Loan Mortgage Corp	01/23/2008 7	2,227,148
Federal Home Loan Mortgage Corp	04/15/2009 1	1,479,840
Federal Home Loan Mortgage Corp	07/30/2010 <sup>8</sup>	2,018,272
Federal Home Loan Mortgage Corp	03/29/2011 9	1,966,580
Federal Home Loan Mortgage Corp	04/08/2011 10	2,972,400
Federal National Mortgage Assoc	01/30/2006 11	2,967,180
Federal National Mortgage Assoc	11/09/2007 12	1,994,380
Federal National Mortgage Assoc	07/16/2008 1	2,939,070
Federal National Mortgage Assoc	10/28/2008 1	1,786,343
Federal National Mortgage Assoc	08/06/2010 <sup>3</sup>	1,977,500

<sup>&</sup>lt;sup>1</sup> No call
<sup>2</sup> First call 10/24/2003 & every 3 months after
<sup>3</sup> Continuous call

<sup>&</sup>lt;sup>4</sup> Continuous call on and after 2/5/2005

<sup>&</sup>lt;sup>5</sup> Continuous call on and after 4/8/2010 <sup>6</sup> Continuous call on and after 4/6/2006 <sup>7</sup> One time call on 1/23/2008

<sup>&</sup>lt;sup>8</sup> First Call 7/30/2004 and every 3 months after <sup>9</sup> First call 3/29/2005 and every 3 months after <sup>10</sup> One time call on 4/8/2005 <sup>11</sup> First call 10/30/2003 and every 3 months after <sup>12</sup> One time call on 11/9/2005

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

# III. DETAILED NOTES ON ALL FUNDS (continued)

## B. Investments (continued)

<u>Investment</u>	<b>Maturities</b>	Fair Value
U.S. Treasury note	05/31/2005	3,821,683
U.S. Treasury note	06/30/2005	993,280
U.S. Treasury note	08/15/2007	3,505,180
U.S. Treasury note	11/15/2007	2,999,379
U.S. Treasury note	05/15/2008	3,910,640
U.S. Treasury note	09/15/2008	5,247,212
U.S. Treasury note	01/15/2009	2,478,325
U.S. Treasury note	03/15/2009	1,932,580
U.S. Treasury note	11/15/2012	4,123,062
U.S. Treasury strip	11/15/2005	1,953,040
U.S. Treasury strip	02/15/2006	2,909,550
U.S. Treasury strip	08/15/2007	2,497,016
, ,	Total	<u>\$74,830,602</u>

In addition to the above holdings, at December 31, 2004, the County (primary government) also had the following short term balances which are recorded at cost:

Investment	<u>Cost</u>
Certificates of Deposit	\$9,512,570
Savings	\$4,010,592
Money Market Funds	\$5,785,524
Mutual Funds	\$2,015,099
Cash	\$6,368,252

Also reflected on the statement as of December 31, 2004 are the investments of the Ottawa County Insurance Authority. The following schedule lists the investments and maturities in debt securities (none of which are callable):

#### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (continued)

## B. Investments (continued)

			Investment Maturities (fair value by years)		
			Less		
	Cost	Fair Value	Than 1	1-5	6-10
Debt Securities					
U.S. treasuries	\$ 3,562,426	\$ 3,537,729	\$ 1,004,373	\$ 1,782,921	\$ 750,435
U.S. agencies	1,678,357	1,777,163	486,862	679,587	610,714
Corporate bonds	668,973	677,302	-	528,807	148,495
Total Debt Securities	\$ 5,909,756	\$ 5,992,194	\$ 1,491,235	\$ 2,991,315	\$ 1,509,644
Equity Securities:					
Common Stocks	4,354,134	5,340,682			
Total investments held by the Authority	\$10,263,890	\$11,332,876			

In 1998, to comply with Michigan Insurance Bureau regulations, the Ottawa County Insurance Authority transferred certain investments – i.e., U.S. Treasury Notes – to the Michigan Department of Treasury as security for the benefit of the Authority's policyholders. As these investments mature, they are replaced with comparable investments to maintain a face value balance of \$5.0 million. Such investments held by the State Treasurer as of December 31, 2004 and 2003, are as summarized:

	Maturity	Interest		Fair	Value
<b>Description</b>	<u>Date</u>	Rate	Face Value	<u>2004</u>	2003
U.S. Treasury Notes	02/15/2007	6.250%	\$ 485,000	\$ 516,147	\$ 540,775
U.S. Treasury Notes	05/15/2007	4.375%	1,400,000	1,438,178	1,482,740
U.S. Treasury Notes	08/15/2007	6.125%	1,675,000	1,796,823	1,874,995
U.S. Treasury Notes	11/15/2008	4.750%	1,100,000	1,151,480	1,178,430
U.S. Treasury Notes	02/15/2012	4.875%	<u>340,000</u>	358,448	360,502
			<u>\$5,000,000</u>	<u>\$5,261,076</u>	<u>\$5,437,442</u>

At 12/31/04, the Authority also held \$1,241,792 in deposits and \$212,009 in money market funds.

Interest Rate Risk. The County does have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The policy sets the maximum maturity by specific type of security and by specific issuer with the maximum of 10 years. The average maturity of the portfolio as a whole may not exceed three years. As of December 31, 2004, the average maturity of the portfolio was 2.96 years.

#### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (continued)

### B. Investments (continued)

Credit Risk. State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations with a maximum maturity of 270 days. The County's Investment Policy further limits its investment choices by limiting the maturity to A-1 90 days and A-2 60 days. As of December 31, 2004, the County did not hold any commercial paper. The County's investments in U.S. agencies were rated AAA by Standard & Poor's. As of December 31, 2004, the County held two positions in \$1 NAV money market mutual funds that are diversified pools with the underling investments rated. Of the \$7,800,624 in money market mutual funds, \$5,409,104 is in BankOne with an Aaa Rating by Moody's Investors Service. The remaining funds, including the \$2,298,228 in money market mutual funds of the Ottawa County Central Dispatch Authority, a component unit, are in Ambassador Capital, Fifth Third Bank and MBIA Class which were not separately rated.

Of the Ottawa County Insurance Authority's (the "Authority") investments in the mortgage-backed bonds of U.S agencies as of December 31, 2004, \$1,725,527 was rated AAA and \$51,636 was rated A by Standard & Poor's. The Authority's investments in corporate bonds were rated as follows:

Rated by Standard & Poor's:	
AAA	\$ 51,686
AA-	48,686
<b>A</b> +	317,195
A	156,113
A-	49,646
	623,326
Rated by Moody's -	
Al	53,976
	\$ 677,302

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned. For purposes of providing an indication of the assumed levels of custodial credit risk, investments are categorized as follows:

Category 1 – Investments that are insured or registered or for which the securities are held by the Authority or its agent in the Authority's name.

#### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (continued)

### B. Investments (continued)

Category 2 – Uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the agency's name.

Category 3 – Uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent, but not in the Authority's name.

The County's Investment Policy provides that deposits of cash and certificates of deposit are restricted to financial institutions which have been evaluated for creditworthiness and meet the ratios stated in the Policy based upon information provided by a service such as the Sheshunoff Information Services Inc. Further, concentration limits are established on the evaluation of creditworthiness with an overall maximum in any one financial institution. As of December 31, 2004, the County's investment pool, including the component units that participate in the investment pool, held \$18,240,277 in deposit form in Michigan banks with \$13,982,550 in certificates of deposit and savings accounts and \$4,257,727 in checking account balances. Of the \$18,240,277 in deposits, \$17,638,657 was uninsured and uncollateralized.

The Ottawa County Insurance Authority's deposits in the amount of \$1,241,792 and \$1,134 at December 31, 2004 and 2003, respectively, was uninsured and uncollateralized.

The cash deposits of the Ottawa County Road Commission that are not part of the County's investment pool, \$165,147, are insured for \$100,000, and the remaining \$65,147 is neither insured nor collateralized.

Cash and investments of the Ottawa County Central Dispatch Authority (OCCDA), a component unit, was \$2,269,993 of which \$100,000 was insured and collateralized. The remainder of the deposits is neither insured nor collateralized. However, OCCDA assesses the risk level of each financial institution to limit risk to an acceptable level.

Custodial Credit Risk – Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's Investment Policy requires that investment securities be held in third-party safekeeping by an institution designated as primary agent. The Policy further states that safekeeping agent follows the procedure of delivery vs. payment. As of December 31, 2004, the County's \$74,830,602 in investments was held in third-party safekeeping in the County's name.

The Ottawa County Insurance Authority's short-term investments in money market funds amounting to \$212,009 and \$662,189 at December 31, 2004 and 2003, respectively, are not subject to risk

## Notes to the Financial Statements

#### For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (continued)

### B. Investments (continued)

In addition, at December 31, 2004, the OCCDA had \$2,298,228 in money market mutual funds which are not subject to risk categorization.

Concentration of Credit Risk. The County's Investment Policy specifies a plan to diversify and set concentration limits to further manage credit risk. The policy sets maximum percentages of the pooled portfolio by investment type with additional maximums by issuer. A minimum of 15% is to be invested in U.S. Treasuries. The Policy sets a maximum of 50% in U.S. agencies with a maximum of 20% in any one issuer. Certificates of deposit have a 50% maximum with concentration limits set at 5% of the issuer's net worth. More than 5% of the County's investments are in Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association, U.S. Treasury notes and U.S. Treasury strips, however, they do not exceed the County's Policy. These investments are 16.78%, 11.09%, 12.13%, 30.18% and 7.65%, respectively of the County's total pooled investments.

#### C. Deferred Revenue

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet earned. The governmental activities column of the statement of net assets reports deferred revenue for resources that have been received, but not yet earned as well as property taxes which have been levied as of year end for use in the next fiscal year.

#### Notes to the Financial Statements

### For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (continued)

### B. Investments (continued)

categorization. At December 31, 2004 and 2003, the Authority's remaining investments were all in Category 1.

Concentration of Credit Risk. The County's Investment Policy specifies a plan to diversify and set concentration limits to further manage credit risk. The policy sets maximum percentages of the pooled portfolio by investment type with additional maximums by issuer. A minimum of 15% is to be invested in U.S. Treasuries. The Policy sets a maximum of 50% in U.S. agencies with a maximum of 20% in any one issuer. Certificates of deposit have a 50% maximum with concentration limits set at 5% of the issuer's net worth. More than 5% of the County's investments are in Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association, U.S. Treasury notes and U.S. Treasury strips, however, they do not exceed the County's Policy. These investments are 16.78%, 11.09%, 12.13%, 30.18% and 7.65%, respectively of the County's total pooled investments.

#### C. Deferred Revenue

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet earned. The governmental activities column of the statement of net assets reports deferred revenue for resources that have been received, but not yet earned as well as property taxes which have been levied as of year end for use in the next fiscal year.

## **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

# III. DETAILED NOTES ON ALL FUNDS (continued)

## D. Capital assets

Capital asset activity for the year ended December 31, 2004 was as follows:

Primary Government	Beginning			End of
Governmental activities:	of Year	Additions	Deductions	Year
Capital assets, not being depreciated:				
Land	\$22,221,318	\$1,108,059	(\$112,500)	\$23,216,877
Construction in progress	14,300	3,590,383	(14,300)	3,590,383
Total capital assets, not being depreciated	22,235,618	4,698,442	(126,800)	26,807,260
Capital assets, being depreciated:				
Land improvements	9,173,035	924,467		10,097,502
Buildings	51,023,316	3,314,360	(5(5,050)	54,337,676
Machinery and equipment	18,189,902	1,415,570	(565,950)	19,039,522
Total capital assets, being depreciated	78,386,253	5,654,397	(565,950)	83,474,700
Less accumulated depreciation for:				
Land improvements	(2,810,586)	(505,344)		(3,315,930)
Buildings	(10,372,308)	(1,948,395)	1,568	(12,319,135)
Machinery and equipment	(14,311,973)	(1,328,594)	530,724	(15,109,843)
Total accumulated depreciation	(27,494,867)	(3,782,333)	532,292	(30,744,908)
Net capital assets, being depreciated	50,891,386	1,872,064	(33,658)	52,729,792
Net governmental activities capital assets	\$73,127,004	\$6,570,506	(\$160,458)	\$79,537,052
	Beginning			End of
Business-type activities:	Of Year	Additions	Deductions	Year
Capital assets, being depreciated: Machinery and equipment	\$58,443			\$58,443
Less accumulated depreciation for: Machinery and equipment	(49,754)	(\$1,816)		(51,570)
Net business-type activities capital assets	\$8,689	(\$1,816)		\$6,873

## **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

# III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

# D. Capital assets (continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
Judicial	\$19,025
General government	2,025,944
Public safety	188,299
Public works	32,486
Health and welfare	352,278
Culture and recreation	407,886
Capital assets held by the government's internal service funds are charged to the various functions based on their usage	
of the assets	756,415
Total depreciation expense – governmental activities	\$3,782,333
Business-type activities:	
Delinquent tax collection	\$1,816

## Notes to the Financial Statements

# For the Year Ended December 31, 2004

## D. Capital assets (continued)

## **Discretely Presented Component Units**

Activity for the capital assets of the component units for the various years ended were as follows:

	Beginning of Year	Additions	Deductions	End of Year
Capital assets, not being depreciated: Land and improvements	\$1,292,315	\$74,867		\$1,367,182
Total capital assets, not being depreciated	1,292,315	74,867		1,367,182
Capital assets, being depreciated:	10.761.100			10.561.100
Buildings Machinery and equipment	10,561,103 21,505,425	1,280,784	\$53,845	10,561,103 22,732,364
Infrastructure	41,637,033	18,357,983		59,995,016
Total capital assets, being depreciated	73,703,561	19,638,767	53,845	93,288,483
Less accumulated depreciation for:	(2.010.060)	(201.462)		(2.200.221)
Buildings Machinery and equipment	(2,018,868) (14,003,001)	(281,463) (2,082,861)	53,845	(2,300,331) (16,032,017)
Infrastructure	(2,027,196)	(1,693,867)		(3,721,063)
Total depreciation	(18,049,065)	(4,058,191)	53,845	(22,053,411)
Net capital assets, being depreciated	\$55,654,496	\$15,580,576	\$0	\$71,235,072
Net component unit capital assets	\$56,946,811	\$15,655,443	\$0	\$72,602,254

### **Notes to the Financial Statements**

### For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## D. Capital assets (continued)

## **Commitments**

At December 31, 2004, the County has \$9.1 million in commitments for various building projects. The majority of the amount, \$7.1 million, is committed for the Holland District Court. In addition, \$1.5 million is committed for the renovation of the Hudsonville facility. \$521,000 is committed for the Fulton Street Human Services facility.

The Ottawa County Public Utilities discrete component unit has commitments for various construction projects totaling approximately \$572,000. These commitments are being funded from bond proceeds issued in prior years.

As of September 30, 2004, the Ottawa County Road Commission had entered into contracts for construction of various projects for approximately \$905,000.

## E. Interfund receivables, payables, and transfers

The composition of interfund balances as of December 31, 2004, is as follows:

Due to and from Other Funds:	Due from	Due to
	Other Funds	Other Funds
Primary Government:		
Major Governmental Funds:		
General Fund	\$2,593,213	\$1,200,934
Parks and Recreation	143,424	
Public Improvement Fund	165,294	
Revenue Sharing Reserve Fund		2,593,213
Major Enterprise Fund:		
Delinquent Tax Revolving	401,166	
Non-major Governmental Funds	247,379	
Internal Service Funds	4,913,187	4,608,731
	\$8,463,663	\$8,402,878
September 30 due from paid before December 31 year end		60,785
Total	\$8,463,663	\$8,463,663

## **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## E. Interfund receivables, payables, and transfers (continued)

Interfund balances primarily reflect the interest on investments that will be allocated from the General Fund.

Also, included in the Internal Service Funds is \$4,608,731 which represents funds from the Worker's Compensation program that are invested by the Ottawa County Insurance Authority. There are no plans to pay off this liability within the next year.

Due to and from Primary Government and Component Unit	<u>ts</u>	
	Due from	Due to
	Component	Primary
	Units	Government
Major Enterprise Fund:		
Delinquent Tax Revolving	\$81,180	
Ottawa County Public Utilities System		\$81,180
Total	\$81,180	\$81,180
	Due from Primary Government	Due to Component Units
Nonmajor governmental fund	\$61,917	
Ottawa County Drains		\$61,917
Total	\$61,917	\$61,917

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

# III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## E. Interfund receivables, payables, and transfers (continued)

Due to and from Other Component Units		
•	Due from	Due to
	Other	Other
	Component	Component
	Units	Units
Ottawa County Road Commission		\$9,886
Ottawa County Public Utilities		\$222,281
Ottawa County Drains	\$9,886	,
•	9,886	232,167
	,	, -
December 31 due from established after September 30		
year end	222,281	
Total	\$232,167	\$232,167
Interfund Receivables and Payables		
<del></del>	Interfund	Interfund
	Receivables	Payables
Major Funds:		
General Fund	\$2,085,836	
Non-major Governmental Funds		\$846,440
Internal Service Funds		1,239,396
Total	\$2,085,836	\$2,085,836

## **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## E. Interfund receivables, payables, and transfers (continued)

# Advances to and from Primary Government and Component Units

	Advances to Component Units	Advances from Primary Government
Primary Government: Major Governmental Funds: General Fund	\$325,000	
Component Units: Ottawa County Public Utilities Ottawa County Drain Commissioner		\$150,000 175,000
Total	\$325,000	\$325,000
Interfund Transfers within the Primary Government  Major Governmental Funds:  1010 General Fund  2081 Parks and Recreation  2210 Health  2220 Mental Health  2855 Revenue Sharing Reserve  Major Enterprise Fund:  5160 Delinquent Tax Revolving  Non-major Governmental Funds  Internal Service Funds  September 30, 2003 transfer in made prior to December	: 31, 2003 year end	In (Out)  (\$5,648,966) 530,000 5,126,234 476,500 (2,593,213)  (800,000) 6,160,612 (3,245,268) (5,899)
Total		None

### **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## E. Interfund receivables, payables, and transfers (continued)

Transfers are used to: (1) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations and (2) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them.

#### F. Leases

## Operating Leases

The County is committed under various leases for building and office space. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the year ended December 31, 2004 amounted to \$361,504. Future minimum lease payments for these leases are as follows:

Year Ending	Amount
2005	\$270,012
2006	195,679
2007	112,575
2008	35,123
2009	19,801
2010	1,250
Total	<u>\$634,440</u>

In addition, the County is a lessor under various operating lease agreements for office space and marinas. The original cost of these assets was \$14,813,709 and the accumulated depreciation totals \$3,159,467 leaving a carrying value of \$11,654,242.

## Notes to the Financial Statements

#### For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Leases (continued)

Lease revenue for the year ending December 31, 2004 was \$811,188. Future lease revenues for these leases are as follows:

Year Ending	Amount
2005	\$678,123
2006	636,300
2007	636,300
2008	636,300
2009	636,300
2010-2014	3,181,500
Total	_\$6,404,823

For the Community Mental Health lease agreements, these amounts are for fixed rent charges only. The variable portion is not determinable.

## Capital Leases

The Ottawa County Central Dispatch Authority, a component unit, has entered into a capital lease agreement for the purchase and installation of a mobile data system. The agreement provided financing of \$3,200,000 for this project. As of December 31, 2004, capital assets of approximately \$2,300,000 were included on the statement of net assets which were financed through this lease agreement. Terms for this agreement include annual payments ranging from \$358,742 to \$929,901 including interest at 4.07% through 2006.

Changes in debt for the year are as follows:

	Beginning			End	Due in
	Of Year	Increases	Decreases	Of Year	One Year
Leases					
Payable	\$1,542,247	\$ - 0 -	\$866,622	\$675,625	\$331,021

#### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Leases (continued)

Future minimum lease payments under capital lease agreements are as follows:

	Principal	Interest
2005	\$331,021	\$27,721
2006	344,604	14,139
Total	\$675,625	\$41,860

## G. Long-term debt

The County issues general obligation bonds to provide funds for the construction of water and sewage disposal systems, drains and buildings and to refund previously issued bonds. General obligations have been issued only for governmental activities. The bonds are being repaid generally from funds received from local municipalities in the County, from drain assessments levied, and from lease revenues received by the Building Authority. Under the terms of the bond agreements, the local municipalities have pledged their full faith and credit to pay the County, each year, amounts sufficient to make principal and interest payments on the bonds.

In addition, the County has pledged its full faith and credit for payment on the bonds. The County has not established a reserve or sinking fund to cover defaults by property owners or local units. These bonds generally are issued as 20-year serial bonds with varying amounts of principal maturing each year.

The original issue amount of the primary government's bonds is \$26,410,000. The original issue amount of the Drain Commissioner's and Ottawa County Public Utilities' bonds are \$1,350,000 and \$98,968,000 respectively.

In November 2001, the Ottawa County Road Commission issued \$4,500,000 in Public Act 143 bonds for the purpose of constructing a maintenance facility in Holland. The borrowing will be paid from State revenue allocated to the County Road Commission for road purposes. The County did not pledge its full faith and credit for these bonds.

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Long-term debt (continued)

General obligation bonds currently outstanding are as follows:

				Ottawa		
			Ottawa	County	Ottawa	
			County	Public	County	Total
	Interest	Primary	Drain	Utilities	Road	Ottawa
Purpose	Rate	Government	Commissioner	System	Commission	County
Governmental activities Governmental activities – refunding	2.00 - 7.1% 2.0 - 7.6%	\$12,945,000 3,850,000	\$625,000	\$43,744,536 30,880,000	\$3,150,000	\$60,464,536 34,730,000
Total		\$16,795,000	\$625,000	\$74,624,536	\$3,150,000	\$95,194,536

The annual debt service requirements (to maturity) for the bonds outstanding at year-end follow. Interest is payable on all bond obligations semi-annually. Principal payments are made annually.

		Government Activities				
Year Ending	Primary Gov	<u>ernment</u>	Componen	<u>t Units</u>		
December 31	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>		
2005	Ø1 460 000	<b>\$940.450</b>	e7 000 000	മാ വാവ വേട		
2005	\$1,460,000	\$840,450	\$7,022,000	\$3,282,895		
2006	1,420,000	776,116	7,792,000	3,025,280		
2007	1,515,000	710,535	7,057,000	2,733,986		
2008	1,590,000	635,335	7,477,000	2,466,859		
2009	1,680,000	555,093	6,123,000	2,166,705		
2010 - 2014	5,720,000	1,714,613	22,491,000	7,504,619		
2015 - 2019	3,410,000	363,552	14,610,446	3,279,300		
2020 - 2024			5,472,090	648,219		
2025 - 2029			150,000	71,750		
2030 - 2034			170,000	31,264		
2035-2037			35,000	897		
	\$16,795,000	\$5,595,694	\$78,399,536	\$25,211,774		

#### **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Long-term debt (continued)

Parks and Recreation Land Contracts. The Parks and Recreation department has engaged in two land contracts for the purpose of acquiring land for park development. The initial issuance amount was \$525,000. The interest rates range from 8.0% to 9.25%. Principal and interest requirements are as follows:

Year Ending December 31	Principal	Interest
2005	\$61,035	\$20,473
2006	66,470	15,037
2007	72,392	9,117
2008	28,840	2,668
	\$228,737	\$47,295

Prior Years Advance Refundings. In prior years, the Building Authority advance refunded certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. The advance refunding resulted in a defeasance of the bonds. As a result of these advance refundings, the trust account assets and the liability for the defeased bonds are not included in these financial statements. At December 31, 2004, \$3,730,000 of bonds are considered defeased for the Building Authority.

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Long-term debt (continued)

Changes in Long-Term Liabilities. Long-term liability activity for the year ended December 31, 2004 was as follows:

#### **Primary Government**

Trimmity Government	Beginning of Year	Additions	Reductions	End of Year	Due within One Year
Governmental activities:					
General obligation bonds	\$18,190,000		\$1,395,000	\$16,795,000	\$1,460,000
Landfill reclamation	6,498,653	\$329,288		6,827,941	2,003,941
Compensated absences	2,877,369	324,819	363,581	2,838,607	1,990,332
Parks & Recreation land contracts	284,781	<del> </del>	56,044	228,737	61,035
Total	\$27,850,803	\$654,107	\$1,814,625	\$26,690,285	\$5,515,308

The reporting entity's legal debt margin at December 31, 2004 is \$882,596,373.

For the governmental activities, compensated absences are generally liquidated by the Compensated Absences Special Revenue fund. Future payments for the land contracts are paid out of the Parks and Recreation Special Revenue fund.

### **Discretely Presented Component Units**

	Beginning of Year	Additions	Reductions	End of Year	Due within One Year
Governmental activities:					
General obligation bonds	\$80,321,536	\$6,100,000	\$8,022,000	\$78,399,536	\$7,022,000
Notes payable	93,000	76,000	31,000	138,000	38,600
Claims payable	127,573	136,250	155,425	108,398	
Compensated absences	717,697	92,369	156,968	653,098	103,526
Capital leases/Installment					
Purchases	2,145,879		928,171	1,217,708	393,751
Total	\$83,405,685	\$6,404,619	\$9,293,564	\$80,516,740	\$7,557,877

### **Notes to the Financial Statements**

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### H. Short-term debt

Short-term debt activity consisting of issuance and payment on notes for drain projects is as follows:

	Beginning			Ending
	Balance	Additions	Payments	Balance
Drain project notes	\$125,000	\$ -0 -	\$(125,000)	\$ -0 -

#### I. Landfill reclamation

The County owns the Southwest Ottawa County Refuse Disposal Center ("SOCRDC") otherwise known as the Southwest Ottawa County Landfill. Waste Management operated the landfill from the early 1970's until it was closed in 1981. The landfill was closed per the terms of the "1981 closure agreement" between the County and the Department of Natural Resources (DNR). The agreement outlined a plan to cap the landfill and install a pump and carbon filtration system. Waste Management installed the cap in the mid 1980's, the pump and carbon filtration system was built by the County in 1987, as per the terms of the closure agreement. The County has been operating the pump and filter system 24 hours a day, 7 days a week since beginning operation in 1987.

The pump and filter system has not been effective in containing the plume of contaminants in the groundwater down gradient from the landfill. As a result, contaminants have escaped past the outer purge wells and are migrating southwest towards Lake Michigan. The County has been in negotiation with the Michigan Department of Environmental Quality (MDEQ), formerly known as the DNR, over how best to move forward with this cleanup effort. Even though the contaminated water meets drinking water standards, the County has proposed bringing municipal water to the property owners in the path of the plume, and to work with the local unit of government to place institutional controls on future users moving into the area. In addition, the County is proposing a redesign of the pump and filter system in an effort to enhance the effectiveness of the system. Also under discussion is the recapping of the entire 40-acre landfill. The cost of these enhancements could well exceed \$4.8 million dollars.

#### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## III. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## I. Landfill reclamation (continued)

The County's estimate of annual operating and maintenance costs and capital improvements for the purge system is as follows:

Estimated Cost	Year Ending
2005	\$2,003,941
2006	3,790,500
2007	127,000
2008	127,000
2009	127,000
2010-2014	652,500
	\$6,827,941

#### IV. OTHER INFORMATION

### A. Defined benefit pension plan

1. Plan Description. The County of Ottawa, the Ottawa County Road Commission and the Ottawa County Central Dispatch Authority have defined benefit pension plans which provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The County of Ottawa, the Ottawa County Road Commission and the Ottawa County Central Dispatch Authority participate in the Municipal Employees Retirement System of Michigan (MERS), an agent multiple-employer plan administered by the MERS Retirement Board. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 1134 Municipal Way, Lansing, Michigan, 48917 or by calling (800) 767-6377.

### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## 2. Funding Policy.

## County of Ottawa:

The County is required to contribute at an actuarially determined rate; the current rate ranges from 4.92% to 20.28% as a percentage of annual covered payroll and varies by participating division. Certain employee groups are currently required to contribute to the Plan that ranges from 1% to 6.99% of their annual covered payroll. The contribution requirements of the County are established and may be amended by the MERS Retirement Board. The contribution requirements of plan members, if any, are established and may be amended by the County, depending on the MERS contribution program adopted and/or negotiated by the County.

### Ottawa County Road Commission:

The Road Commission is required to contribute at an actuarially determined rate of 12.33% to 37.9% as a percentage of annual covered payroll and varies by participating division. Employees are currently not required to contribute to the plan. The contribution requirements of the Road Commission are established and may be amended by the MERS Retirement Board. The contribution requirements of plan members, if any, are established and may be amended by the Road Commission, depending on the MERS contribution program adopted by the Road Commission.

## Ottawa County Central Dispatch Authority:

The Dispatch Authority is required to contribute at an actuarially determined rate; the current rate ranges from .42% to 7.45% as a percentage of annual covered payroll and varies by participating division. Employees do not currently contribute to the plan. The contribution requirements of the Dispatch Authority are established and may be amended by the MERS Retirement Board. The contribution requirements of plan members, if any, are established and may be amended by the Dispatch Authority, depending on the MERS contribution program adopted by the Dispatch Authority.

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

## IV. OTHER INFORMATION (CONTINUED)

## A. Defined benefit pension plan (continued)

Annual Pension Cost - County of Ottawa:

For the year ended December 31, 2004, the County's annual pension cost of \$3,476,737 was greater than the County's required contribution of \$3,420,593. The required contribution was determined as part of the December 31, 2002 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0%, (b) projected salary increases of 4.5% per year, compounded annually, attributable to inflation, and (c) additional projected salary increases of 0.0% to 4.16% per year, depending on age, attributable to seniority/merit.

The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and included an adjustment to reflect market value. The County's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over a period of 30 years on an open basis. The remaining amortization period at December 31, 2003, the date of the latest actuarial valuation, was 30 years.

#### Three Year Trend Information

Fiscal	Annual	Percentage	Net
Year	Pension	Of APC	Pension
Ending	Cost (APC)	Contributed	Asset
12/31/02	\$2,723,523	98%	\$2,186,933
12/31/03	2,897,672	98	2,129,268
12/31/04	3,476,737	98	2,073,124

## Notes to the Financial Statements

## For the Year Ended December 31, 2004

# IV. OTHER INFORMATION (CONTINUED)

## A. Defined benefit pension plan (continued)

	Actuarial	Actuarial Accrued	Unfunded			UAL as a
Actuarial	Value of	Liability (AAL)	AAL	Fund	Covered	Percentage of
Valuation	Assets	-Entry Age	(UAL)	Ratio	Payroll	Covered Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	(b-a/c)
12/31/01	\$78,249,013	\$83,294,598	\$5,045,585	94%	\$30,661,558	16%
12/31/02	82,390,079	94,625,203	12,235,124	87	33,412,998	37⋅
12/31/03	90,403,304	102,982,304	12,579,000	88	34,289,985	37

The County's Annual Pension Cost and Net Pension Asset for the current year are as follows:

Actuarially determined contribution Interest on Net Pension Asset Adjustment to actuarially determined contribution	\$3,420,593 170,340 (114,196)
Annual pension cost	3,476,737
Contributions made	3,420,593
Decrease in Net Pension Asset Net Pension Asset beginning of year	(56,144) 2,129,268
Net Pension Asset at end of year	<u>\$2,073,124</u>

#### **Notes to the Financial Statements**

### For the Year Ended December 31, 2004

## IV. OTHER INFORMATION (CONTINUED)

## A. Defined benefit pension plan (continued)

Ottawa County Road Commission:

For the year ended September 30, 2004, the Road Commission's annual pension cost of \$590,747 for MERS was equal to the Road Commission's required and actual contributions. The required contribution was determined as part of the December 31, 2002 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0%, (b) projected salary increases of 4.5% per year, compounded annually, attributable to inflation, and (c) additional projected salary increases of 0.0% to 4.16% per year, depending on age, attributable to seniority/merit. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and included an adjustment to reflect market value. The Road Commission's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over a period of 30 years on an open basis. The remaining amortization period at December 31, 2003, the date of the latest actuarial valuation, was 30 years.

## Three Year Trend Information

	Annual	Percentage	Net
	Pension	Of APC	Pension
Year Ending	Cost (APC)	Contributed	Obligation
2002	\$118,486	100%	\$ -0-
2003	458,375	100	- 0 -
2004	590,747	100	-0-

	Actuarial	Actuarial Accrued	Unfunded			UAL as a
Actuarial	Value of	Liability (AAL)	AAL	Fund	Covered	Percentage of
Valuation	Assets	Entry Age	(UAL)	Ratio	Payroll	Covered Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	(b-a/c)
12/31/01	\$28,000,821	\$28,783,338	\$782,517	97%	\$5,791,419	14%
12/31/02	27,392,001	30,418,765	3,026,764	90	6,025,239	50
12/31/03	28,199,845	33,490,840	5,290,840	84	6,300,356	84

### Notes to the Financial Statements

## For the Year Ended December 31, 2004

## IV. OTHER INFORMATION (CONTINUED)

## A. Defined benefit pension plan (continued)

Ottawa County Central Dispatch Authority:

For the year ended December 31, 2004, the Dispatch Authority's annual pension expense of \$50,231 for MERS was equal to the Authority's required and actual contributions. The required contribution was determined as part of the December 31, 2002 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0%, (b) projected salary increases of 4.5% per year, compounded annually, attributable to inflation, and (c) additional projected salary increases of 0.0% to 4.2% per year, depending on age, attributable to seniority/merit. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and included an adjustment to reflect market value. The Dispatch Authority's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over a period of 30 years on an open basis. The remaining amortization period at December 31, 2003, the date of the latest actuarial valuation, was 30 years.

## Three Year Trend Information

	Annual	Percentage	Net
	Pension	Of APC	Pension
Year Ending	Cost (APC)	Contributed	Obligation
12/31/02	\$42,760	100%	- 0 -
12/31/03	61,766	100%	- 0 -
12/31/04	50,231	100%	- 0 -

	Actuarial	Actuaria	l Accrued	Unfu	nded			UAL as a
Actuarial	Value of	Liability (AAL)		AA	۱L	Fund	Covered	Percentage of
Valuation	Assets	-Entry Age		(UA	L)	Ratio	Payroll	Covered Payroll
Date	(a)	(	(b)		a)	(a/b)	(c)	(b-a/c)
12/31/01	\$ 784,633	\$	806,480	\$ 2	1,847	97%	\$723,538	3%
12/31/02	867,934		896,328	2	28,394	97%	705,310	4%
12/31/03	1,019,059		1,163,869	14	14,810	88%	635,846	23%

### Notes to the Financial Statements

### For the Year Ended December 31, 2004

## IV. OTHER INFORMATION (CONTINUED)

### **B.** Defined Contribution Pension Plan

The Ottawa County Central Dispatch Authority's defined contribution pension plan provides pension benefits for employees hired after January 1, 2000 who work 30 or more hours per week and those hired before January 1, 2000 electing participation in the defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate immediately upon employment. The Authority contributes 2% of each participant's base salary to the plan. The Authority also matches employee contributions up to a total Authority contribution of 5%. Employees are required to contribute a minimum of 2% of base pay to the plans. The Authority's contributions are vested 100% upon hire. The plan provisions and contribution amounts were established by the Authority Board and may be amended by the Authority Board. The plan is administered by MERS and the ICMA.

The Authority and member contributions were \$34,269 and \$34,269, respectively for the year ended December 31, 2004.

Employer and plan member contributions are recognized in the period that the contributions are due. Plan investments are excluded from this report as the fiduciary responsibility rests with MERS and the ICMA.

#### C. Self-insurance

The County is self-funded for liability, worker's compensation, health insurance, unemployment, dental insurance and vision insurance. The claims liabilities reported at December 31, 2004 are based on the requirements of Statement No. 10 of the Governmental Accounting Standards Board, which requires that a liability for claims be reported if it is probable that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated.

The Ottawa County, Michigan Insurance Authority (the "Insurance Authority") blended component unit accounts for the self-insurance program for municipal excess liability, law enforcement liability, professional liability, and property liability. The Insurance Authority's participating members include the County of Ottawa and the Ottawa County Building Authority blended component unit. The Insurance Authority purchases municipal excess liability, auto liability, professional liability and property coverage. Property coverage carries a \$50,000 self-insured retention ("SIR"), and the liability coverages attach above a \$500,000 SIR for automobile liability, and \$1 million for all other coverages. The liability policies in total provide layers of coverage of up to \$12 million which is equal to the coverage from the prior year for property protection. The property coverage is \$76,741,035, which is \$385,310 less than the prior year. Coverage was adjusted to reflect updated property values.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### IV. OTHER INFORMATION (CONTINUED)

#### C. Self-insurance (continued)

The revenues for this fund's operation are reimbursements from various funds. The funds are charged based on the number of full time equivalents, number of vehicles and other pertinent information. Losses, damages and administrative expenses are all paid from this fund. Administrative expenses are first paid from Internal Service fund 6770, Protected Self-Funded Insurance Programs and then invoiced to the Authority. The claim liability for known claims and incurred but not reported claims are determined by an actuary. No annuity contracts have been purchased to satisfy claim liabilities. Settled claims have not exceeded insurance coverage in the history of the self-insurance program.

The changes in the claims liability for the years ended December 31, 2003 and 2004 as recorded in the Insurance Authority blended component unit are as follows:

		Current Year		
	Beginning	Claims and		
	of Year	Changes in	Claim	End of
	<u>Liability</u>	<b>Estimates</b>	<b>Payments</b>	Year Liability
2003	\$ 8,270,527	\$ 2,351,239	\$258,483	\$10,363,283
2004	10,363,283	111,842	13,672	10,461,453

The County's self-insured worker's compensation program provides Michigan statutorily required coverage for worker's compensation claims. It also provides employer's liability coverage of \$13 million excess above the \$750,000 self-insured retention. An independent third party administrator administers the program for an annual fee.

The self-insurance program for health insurance including prescription coverage is accounted for in the Protected Self-Funded Health fund (Internal Service fund 6771). An independent administrator is contracted to process the daily claims. The County is responsible for claims up to \$150,000 per individual, and purchases specific excess reinsurance to a lifetime maximum of \$2 million. There is no aggregate limit on the claims for which the county is responsible. There were no changes in insurance coverage from the prior year. The County is also responsible for paying administrative charges which are included in this fund. The revenues for this fund's operation are reimbursements from various funds, employee withholdings, and retiree co-payments. The liability at the end of the year is based on claims already incurred and not reported.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### IV. OTHER INFORMATION (CONTINUED)

#### C. Self-insurance (continued)

Settled claims have not exceeded insurance coverage in the history of the self-insurance program. The changes in the claims liability for the years ended December 31, 2003 and 2004 are as follows:

		Current Year		
	Beginning	Claims and		
	of Year	Changes in	Claim	End of
	<u>Liability</u>	<b>Estimates</b>	<u>Payments</u>	Year Liability
2003	\$400,015	\$6,146,190	\$6,050,936	\$495,269
2004	495,269	7,579,844	7,404,159	670,954

The self-insurance programs for unemployment, dental insurance and vision insurance are accounted for in the Protected Self-Funded Unemployment fund, Protected Self-Funded Dental Insurance fund and Protected Self-Funded Vision Insurance fund (Internal Service funds 6772, 6776, and 6777, respectively). Unemployment claims are reimbursed to the Michigan Employment Security Commission based on actual claims annually. An independent administrator is contracted to process the daily dental and vision claims. Benefits for the dental program are capped at \$1,000 to \$1,400 per person annually, depending on bargaining unit. Vision is capped at various dollar limits per person every two years for eye exams, frames, and lenses. Previous dental courage had been capped at \$1,000 for all employees. There were no changes in the vision benefit. The County is also responsible for paying administrative charges which are included in this fund. The revenues for these fund's operations are reimbursements from various funds, employee withholdings, and retiree co-payments. The liabilities at the end of the year are based on claims already incurred and reported. Settled claims have not exceeded insurance coverage in the history of the self-insurance program.

The changes in the claims liabilities for the years ended December 31, 2003 and 2004 are as follows:

	Beginning Of Year <u>Liability</u>	Current Year Claims and Changes in Estimates	Claim <u>Payments</u>	End of Year Liability
2003	\$70,753	\$590,837	\$598,037	\$63,553
2004	63,553	647,292	667,239	43,606

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### IV. OTHER INFORMATION (CONTINUED)

#### C. Self-insurance (continued)

#### **Discretely Presented Component Units:**

The Ottawa County Road Commission is exposed to lawsuits and claims made by individuals. In response to this exposure, the Ottawa County Road Commission participates in the Michigan County Road Commission Self-Insurance Pool (MCRCSIP). Participation in the MCRCSIP requires payment of premiums to the pool. The pool purchases commercial reinsurance on behalf of its members.

Due to the Road Commission's participation in this pool, the liability of the Ottawa County Road Commission relative to claims covered by the pool is limited to \$25,000 per occurrence.

The Road Commission's self-funded workers' compensation program contains stop-loss and coverage of \$300,000 per incident. This limits the Commissions' responsibility for payment to \$300,000 per workers' compensation claim.

Settled claims for the Road Commission have not exceeded coverage during the past three years. There have been no significant reductions in insurance coverage during the past year.

The Road Commission's self-funded insurance claims that have been incurred through the end of the year include both those claims that have been reported as well as those that have not been reported.

These estimates are recorded in the government-wide statements as they are not expected to be liquidated with available financial resources. Changes in the estimates are as follows:

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### IV. OTHER INFORMATION (CONTINUED)

#### C. Self-insurance (continued)

	MCRCSIP Liability Plan	Workers' Compensation Plan	Total
Estimated liability - October 1, 2002	\$62,098	\$110,245	\$172,343
Estimated claims incurred including changes in estimates and re-insurance	(6,640)	84,250	77,610
Claims and premiums paid	(32,931)	(89,449)	(122,380)
Estimated liability – September 30, 2003	\$22,527	\$105,046	\$127,573
Estimated claims incurred including changes in estimates Claims paid	20,775 (43,302)	115,475 (112,123)	136,250 (155,425)
Estimated liability – September 30, 2004	\$ - 0 -	\$108,398	\$108,398

The Ottawa County Central Dispatch Authority is exposed to various risks of loss related to property loss, torts, errors and missions, and employee injuries, as well as medical benefits provided to employees. The Authority has purchased commercial insurance for the above risks of loss. Settled claims have not exceeded insurance coverage for the last three years.

Ottawa County Public Utilities System is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees and natural disasters. In order to minimize its exposure to these risks, Ottawa County Public Utility System participates in the Michigan County Road Commission Self-Insurance Pool. Settled claims relating to participation in Michigan County Road Commission Self-Insurance Pool have not exceeded the amount of insurance coverage in any of the past three fiscal years.

#### D. Litigation

In the normal course of its activities, the County is a party to various legal actions and subject to certain asserted and unasserted claims and assessments. Although some actions have been brought, the County has not experienced significant losses or costs. The County administration is of the

#### Notes to the Financial Statements

#### For the Year Ended December 31, 2004

#### IV. OTHER INFORMATION (CONTINUED)

opinion that the outcome of any pending actions will not have a material effect on the County's financial position or results of operations.

#### E. Other post-employment benefits

In addition to the pension benefits described in Note IV. A., the County provides post retirement health care benefits to the Police Officers Association of Michigan and the Command Officers Association of Michigan in accordance with their contracts in which the County will credit the retiree \$4 - \$8 for each year of service, to a maximum of \$100 - \$200 per month, to be applied toward health coverage through the County for the retiree and spouse until age 65. Currently, nineteen retirees meet the eligibility requirements. A credit against the retiree's insurance premium is given each month that a retiree and or spouse qualify for the benefit. During the year, the County's expense for such credits given to retirees for health care benefits was \$34,420.

#### F. Related party transactions

The County (primary government) collects taxes related to a .4419 millage property tax to provide an operating grant to the Ottawa County Central Dispatch Authority. At December 31, 2004, the County's financial statements included cash of \$321,678, taxes receivable of \$3,301,891 and deferred revenue of \$3,623,569 relating to such millage, which was levied for use in 2004. In addition, during the year ended December 31, 2004, Ottawa County provided operating grants of \$3,135,533 to the Ottawa County Central Dispatch Authority.

The Drains assess the Ottawa County Road Commission (a component unit of Ottawa County) and Ottawa County (the primary government of which the Drain Commissioner is a component unit) for drain projects. During 2003, the following assessments were paid to the Drain Commissioner by:

Ottawa County \$106,128

Ottawa County Road Commission \$115.965

Ottawa County Public Utilities (OCPU) incurred expenses of \$496,000 for services and labor provided by the Ottawa County Road Commission which also provides fiscal and managerial services to OCPU. At year end, OCPU owed the Ottawa County Road Commission \$222,281 for these goods and services.

#### **Notes to the Financial Statements**

#### For the Year Ended December 31, 2004

#### G. Restatements

For the year ended December 31, 2004, the County made a prior period adjustment based on Governmental Accounting Standards Board Statement No. 34 – Basic Financial Statements – and Management Discussion and Analysis – for State and Local Governments. As a result of this prior period adjustment, for the fiscal year ended December 31, 2004, the following restatements were made to beginning net asset accounts:

Governmental net assets, restated, as of December 31, 2003 \$129,744					
Add:	Prior period adjustment to reflect the net pension asset at 12/31/03	2,129,268			
Gover	\$127,615,725				

FOR THE YEAR ENDED DECEMBER 31, 2004

#### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for revenue from specific revenue sources (other than major capital projects) and related expenditures which are restricted for specific purposes by administrative action or law.

Friend of the Court Fund (2160) - This Fund accounts for the operations of the Friend of the Court including the Co-op Reimbursement Grant, the Medical Support Enforcement Grant, and the 3% Friend of the Court incentive payments established under Act 297 of 1982, Section 2530.

<u>Solid Waste Clean-Up Fund (2271)</u> - This Fund was established to account for monies received from settlement of a claim. The monies are to be used exclusively for the clean-up of the Southwest Ottawa Landfill.

<u>Landfill Tipping Fees Fund (2272)</u> - This Fund was established to account for the County's share of the tipping fee surcharge of Ottawa County Farms landfill starting in 1991 in accordance with an agreement between Ottawa County, Sunset Waste System, Inc., and the Township of Polkton. The monies are to be used for implementation of the Solid Waste Management Plan.

<u>Transportation System Fund (2320)</u> - This Fund is used to account for a grant from the Michigan Department of Transportation to provide public transportation in concentrated areas for persons who are handicapped or who are sixty-five years of age or older.

<u>Planning Commission Fund (2420)</u> - This Fund was established by the County Board under MCLA 125. A planning commission was created to prepare and oversee a County Development Plan relative to the economic, social and physical development of the County.

<u>Infrastructure Fund (2444)</u> - This fund was established by the County Board to provide financial assistance to local units of government for water, sewer, road and bridge projects that are especially unique, non-routine, and out-of-the ordinary.

Homestead Property Tax (2550) – This fund was established as a result of the passage of Public Act 105 of 2003 which provides for the denial of homestead status by local governments, counties and/or State of Michigan. The County's share of interest on tax revenue collected under this statute is to be used solely for the administration of this program, and any unused funds remaining after a period of three years will lapse to the county general fund (MCL 211.7cc, as amended).

FOR THE YEAR ENDED DECEMBER 31, 2004

#### SPECIAL REVENUE FUNDS (CONTINUED)

Register of Deeds Technology Fund (2560) – This Fund was established under Public Act 698 of 2002 to account for newly authorized additional recording fees effective March 31, 2003. The revenue collected is to be spent on technology upgrades.

<u>Stabilization Fund (2570)</u> - This Fund was established to assure the continued solid financial condition of the County in case of an emergency.

<u>Prosecuting Attorney Grants Fund (2601)</u> - This Fund is used to account for monies granted to the County by the State for prosecution against drug offenders.

<u>Community Oriented Policing Services (C.O.P.S.) Funds (2608 and 2610)</u> - These Funds account for Federal monies granted to the townships who contract with the County to improve the long-term ability of local law enforcement agencies public safety through innovative crime prevention, including community policing.

Sheriff 9/30 Grant Programs Fund (2609) - This Fund accounts for miscellaneous grant revenue received by the Sheriff's department from the State for special purpose programs.

Emergency Medical Technician ("EMT") Holland-Park Township Fund (2640) - This Fund is used to account for monies received under contractual agreements with Holland and Park Townships. Ottawa County agrees to provide police protection and emergency medical services to the Townships on a cost-reimbursement basis.

Emergency Medical Technician ("EMT") Georgetown Township Fund (2650) - This Fund is used to account for monies received under contractual agreement with Georgetown Township. The County agrees to provide police protection and emergency medical services to the Township on a cost-reimbursement basis.

Sheriff Road Patrol Fund (2661) - This Fund accounts for monies granted to the County by the State for the purpose of providing additional police supervision of traffic safety and additional patrol of the roads and parks as described in Public Act 416 of 1978.

FOR THE YEAR ENDED DECEMBER 31, 2004

#### SPECIAL REVENUE FUNDS (CONTINUED)

<u>Law Library Fund (2690)</u> - This Fund is used to account for monies received from the Library Penal Fine Fund in accordance with Public Act 18 of 1982 and appropriations from the County for the purpose of maintaining the County's law library.

Workforce Investment Act Funds (2740, 2741, 2742, 2743, 2744, 2748, and 2749) - These Funds are used to account for Federal funds which are received by the County under the Workforce Investment Act. These Funds are targeted for training and employment programs for the under employed and economically disadvantaged citizens.

<u>Grant Programs - Pass Thru Fund (2750)</u> - This Fund is used to account for monies received from State and Federal grants which are passed on to outside agencies through contractual agreements to carry out the grants intended purpose.

Emergency Feeding Fund (2800) - This Fund is used to account for monies received from the State for the purpose of distributing surplus food to the impoverished residents of the County.

<u>Federal Emergency Management Agency Fund (2810)</u> - This Fund is used to account for monies received through the Emergency Food and Shelter National Board program for utility payments to prevent utility disconnection or heating source loss in households that have exhausted all other resources and do not qualify for other Community Action emergency funds.

<u>Community Corrections Fund (2850)</u> - This Fund is used to account for State monies and fees received to enhance the delivery of adult probation services in the County. This fund also receives money from the County for a Domestic Violence Intervention Program.

<u>Community Action Agency Fund (2870)</u> - This Fund is used to account for monies received from the State to be applied to various community programs for the impoverished residents of the County.

<u>Weatherization Fund (2890)</u> - This Fund is used to account for monies received through a State grant which aids in weatherizing homes of the disadvantaged, the elderly and people in the poverty zone.

FOR THE YEAR ENDED DECEMBER 31, 2004

#### SPECIAL REVENUE FUNDS (CONTINUED)

<u>Family Independence Agency Fund (2900)</u> - This Fund is used primarily to account for monies from State and local funding sources and to assist with the welfare program which offers aid to disadvantaged individuals of Ottawa County.

<u>Child Care Funds (2920 and 2921)</u> - These Funds are used to account for foster child care in the County. This encompasses the Ottawa County Detention Center, which is a facility that houses juveniles on a short-term basis. The primary funding comes from the State and a County appropriation which is used to aid children who require placement outside of their home.

<u>Soldiers' and Sailors' Relief Fund (2930)</u> - This Fund is used to account for monies earmarked for indigent veterans and is mandated by State Law.

<u>Veterans Trust Fund (2940)</u> - This fund was established under Section 35.607 of the Compiled laws of 1970. It is used to account for monies received by the State and distributed to needy veterans.

<u>Compensated Absences Fund (2980)</u> - This Fund is used to account for future payments of accumulated sick pay of County employees under the sick days/short and long-term disability plan. This fund is also used to accrue vacation pay.

#### DEBT SERVICE FUND

Building Authority Fund (5690-5693) - This Fund was established to account for the accumulation of resources for payment of principal and interest on bonds issued to finance building projects for the County of Ottawa. Bonds have been issued for the following projects: 1985-Life Consultation Center; 1990-Ottawa County Central Dispatch Authority; 1992-Probate Court/Jail Complex; 1997-Jail addition and Sheriff and Administrative Annex. A portion of the 1985 and 1990 bonds were refunded during 1993. A portion of the 1992 bonds were refunded during 1997. Financing is provided by cash rental payments pursuant to lease agreements with the County of Ottawa.

FOR THE YEAR ENDED DECEMBER 31, 2004

#### CAPITAL PROJECTS FUND

Building Authority Fund (5690-5693) - This Fund was established to account for construction projects of the building authority. Financing is provided by bond proceeds, interest income, and occasionally State grants. This Fund records only those projects funded with bond proceeds. Other capital construction projects funded with cash are reported primarily in the Public Improvement Fund (Special Revenue Fund 2450). Projects at County park facilities are reported in the Parks and Recreation Fund (Special Revenue Fund 2081).

#### PERMANENT FUND

<u>Cemetery Trust Fund (1500)</u> - This Fund was established under State statute to care for cemetery plots of specific individuals who have willed monies in trust to the County for perpetual care of their gravesites.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2004 (with comparative totals for December 31, 2003)

	Special Revenue						
	Friend of the Court (2160)	Solid Waste Clean-Up (2271)	Landfill Tipping Fees (2272)	Transportation System (2320)	Planning Commission (2420)	Infrastructure (2444)	
<u>ASSETS</u>							
Cash and pooled investments Investments Receivables (net of allowance for estimated uncollectibles):		\$7,505,862	\$959,178	\$25,787	\$151,903	\$2,164,074	
Accounts	\$539		55,847			638,751	
Due from other funds		139,632	•			44,087	
Due from other governmental units Inventory of supplies	446,207					,	
Total assets	\$446,746	\$7,645,494	\$1,015,025	\$25,787	\$151,903	\$2,846,912	
LIABILITIES AND FUND BALANCES							
Liabilities: Accounts payable Due to other funds Due to other governmental units	\$95,754	\$52,986	\$33,924		\$793		
Due to component units Interfund payable Advances from other governmental units Deferred revenue Advances from other funds	350,992						
Total liabilities	446,746	52,986	33,924		793		
Fund balances: Reserved for debt service Reserved for perpetual care Unreserved:							
Designated for infrastructure loans Designated for register of deeds technology Designated for compensated absences						\$638,751	
Undesignated	<u></u> .	7,592,508	981,101	\$25,787	151,110	2,208,161	
Total fund balances		7,592,508	981,101	25,787	151,110	2,846,912	
Total liabilities and fund balances	\$446,746	\$7,645,494	\$1,015,025	\$25,787	\$151,903	\$2,846,912	

Special Revenue									
Homestead Property Tax (2550)	Register of Deeds Technology (2560)	Stabilization (2570)	Prosecuting Attorney Grants (2601)	COPS Fast- Allendale (2608)	Sheriff 9/30 Grant Programs (2609)	COPS Universal (2610)	EMT Holland - Park Township (2640)	EMT Georgetown Township (2650)	
\$42,029	\$372,133	\$7,035,224	\$6,259	\$4,334			\$14,450	\$9,117	
368						\$24,181			
			32,587	7,655	\$10,266	126,551	76,641	\$62,983	
\$42,397	\$372,133	\$7,035,224	\$38,846	\$11,989	\$10,266	\$150,732	\$91,091	\$72,100	
	\$107,173		\$13,754	\$4,203	\$457	\$70,435	\$27,356	\$22,808	
					9,809	43,812			
				7,786		35,969	63,735	49,292	
	107,173		13,754	11,989	10,266	150,216	91,091	72,100	
	264,960								
\$42,397		\$7,035,224	25,092			516			
42,397	264,960	7,035,224	25,092			516			
\$42,397	\$372,133	\$7,035,224	\$38,846	\$11,989	\$10,266	\$150,732	\$91,091	\$72,100	

(Continued on next page)

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2004

(with comparative totals for December 31, 2003)

	Special Revenue							
	Sheriff Road Patrol (2661)	Law Library (2690)	Workforce Investment Act - ACP (2740)	Workforce Investment Act - Youth (2741)	Workforce Investment Act - Adult (2742)	Workforce Investment Act - 6/30 Grant Programs (2743)		
ASSETS								
Cash and pooled investments Investments Receivables (net of allowance for estimated uncollectibles):		\$35,281		\$346		\$18,914		
Accounts				35	\$35	1,932		
Due from other funds Due from other governmental units Inventory of supplies	\$89,412		\$5,532	49,030	47,419	278,129		
Total assets	\$89,412	\$35,281	\$5,532	\$49,411	\$47,454	\$298,975		
LIABILITIES AND FUND BALANCES								
Liabilities: Accounts payable Due to other funds Due to other governmental units	\$14,825	\$1,341	\$2,442	\$49,411	\$42,090	\$178,923		
Due to component units Interfund payable Advances from other	74,587		2,588		4,853			
governmental units Deferred revenue Advances from other funds			***************************************			95,485		
Total liabilities	89,412	1,341	5,030	49,411	46,943	274,408		
Fund balances: Reserved for debt service Reserved for perpetual care Unreserved: Designated for infrastructure loans Designated for register of deeds technologist being a besignated for compensated absences	ology							
Undesignated		33,940	502		511	24,567		
Total fund balances		33,940	502		511	24,567		
Total liabilities and fund balances	\$89,412	\$35,281	\$5,532	\$49,411	\$47,454	\$298,975		

			Specia	al Revenue				
Workforce Investment Act - 12/31 Grant Programs (2744)	Workforce Investment Act- 9/30 Grant Programs (2748)	Workforce Investment Act- 3/31 Grant Programs (2749)	Grant Programs - Pass Thru (2750)	Emergency Feeding (2800)	Federal Emergency Management Agency (2810)	Community Corrections (2850)	Community Action Agency (2870)	Weather ization (2890)
			\$5,771	\$7,713		\$316,947	\$111,641	
	\$213					32,500	947	
\$157,326	398,639	\$13,183	65,456			20,791	10,124	\$78,21
\$157,326	\$398,852	\$13,183	\$71,227	\$7,713	None	\$370,238	\$122,712	\$78,21
\$5,440	\$186,185	\$1,566	\$9,310	\$7,713		\$48,639	\$17,935	\$43,19
109,053	26 204,940	11,617	\$61,917					34,18
41,474								66
155,967	391,151	13,183	71,227	7,713		48,639	17,935	78,04
1,359	7,701					321,599	104,777	16
1,359	7,701					321,599	104,777_	16
\$157,326	\$398,852	\$13,183	\$71,227	\$7,713	None	\$370,238	\$122,712	\$78,21

(Continued on next page)

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

December 31, 2004

(with comparative totals for December 31, 2003)

_			Special R	evenue		
_	Family Independence Agency (2900)	Child Care - Probate (2920)	Child Care - Social Services (2921)	Soldiers' and Sailors' Relief (2930)	Veterans Trust (2940)	Compensated Absences (2980)
ASSETS						
Cash and pooled investments Investments Receivables (net of allowance for estimated uncollectibles):	\$596,700	\$1,095,494	\$63,510	\$2,631	\$1,176	\$3,552,753
Accounts	3,087	4,937				
Due from other funds		,				63,292
Due from other governmental units Inventory of supplies	26,137	446,250	4,403			ŕ
Total assets	\$625,924	\$1,546,681	\$67,913	\$2,631	\$1,176	\$3,616,045
LIABILITIES AND FUND BALANCES						
Liabilities:						
Accounts payable Due to other funds Due to other governmental units Due to component units Interfund payable	\$21,966	\$532,852		\$2,631	\$290	\$15,422
Advances from other governmental units Deferred revenue Advances from other funds	50,000					
Total liabilities	71,966	532,852		2,631	290	15,422
Fund balances: Reserved for debt service Reserved for perpetual care Unreserved: Designated for infrastructure loans Designated for register of deeds technologoesignated for compensated absences	pgy					\$2,838,607
Undesignated	553,958	1,013,829	\$67,913		886	762,016
Total fund balances	553,958	1,013,829	67,913		886	3,600,623
Total liabilities and fund balances	\$625,924	\$1,546,681	\$67,913	\$2,631	\$1,176	\$3,616,045

Special Revenue	Debt Service Ottawa County Building	Capital Projects Ottawa County Building	Permanent  Cemetary		lonmajor ental Funds
Total	Authority (5690-5693)	Authority (5690-5693)	Trust (1500)	2004	2003
\$24,099,227	\$522,939		\$209 5,770	\$24,622,375 5,770	\$23,820,896 5,770
763,004 247,379 2,452,936				763,004 247,379 2,452,936	141,544 335,019 1,982,403 100
\$27,562,546	\$522,939	None	\$5,979	\$28,091,464	\$26,285,732
\$1,611,815 26				\$1,611,815	\$1,359,468 10,000
61,917 846,440				26 61,917 846,440	25,059 471,478
206,782 137,626				206,782 137,626	200,847 195,803 2,100
2,864,606				2,864,606	2,264,755
	\$522,939		\$5,770	522,939 5,770	574,806 5,770
638,751 264,960 2,838,607				638,751 264,960 2,838,607	2,877,369
20,955,622			209	20,955,831	20,563,032
24,697,940	522,939	-	5,979	25,226,858	24,020,977
\$27,562,546	\$522,939	None	\$5,979	\$28,091,464	\$26,285,732

(Concluded)

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue						
	Friend of the Court (2160)	Solid Waste Clean-Up (2271)	Landfill Tipping Fees (2272)	Transportation System (2320)	Planning Commission (2420)	Infrastructure (2444)	
Revenues:							
Taxes Intergovernmental revenues	\$1,945,555			\$44,537			
Charges for services	143,379		\$411,318	\$44,557		\$33,727	
Fines and forfeits	. 10,075		Ψ111,516			\$35,1 to 1	
Interest on investments		\$139,632				54,295	
Rental income							
Other			10,723		\$75		
Total revenues	2,088,934	139,632	422,041	44,537	75	88,022	
Expenditures: Current operations: Judicial General government Public safety Public works Health and welfare Community and Economic Development Debt service	2,199,432	232,994	468,485	44,537	6,831		
2 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3							
Total expenditures	2,199,432	232,994	468,485	44,537	6,831		
Revenues over (under) expenditures	(110,498)	(93,362)	(46,444)		(6,756)	88,022	
Other financing sources (uses): Transfers in (out): General Fund Parks and Recreation Community Action Agency Weatherization	110,498				104,726		
Total other financing sources (uses)	110,498				104,726		
Special item: Contribution to West Michigan Enforcement Team for formation							
Net change in fund balances		(93,362)	(46,444)		97,970	88,022	
Fund balances, beginning of year, as restated		7,685,870	1,027,545	25,787	53,140	2,758,890	
Fund balances, end of year	None	\$7,592,508	\$981,101	\$25,787	\$151,110	\$2,846,912	

				Special Revenue				
Homestead Property Tax (2550)	Register of Deeds Technology (2560)	Stabilization (2570)	Prosecuting Attorney Grants (2601)	COPS Fast- Allendale (2608)	Sheriff 9/30 Grant Programs (2609)	COPS Universal (2610)	EMT Holland - Park Township (2640)	EMT Georgetown Township (2650)
\$44,529			\$139,000	\$86,740	\$63,799	\$1,164,507	\$754,806	\$608,817
	\$364,233							
368	11,565				422			
			440			70		
44,897	375,798	***************************************	139,440	86,740	64,221	1,164,577	754,806	608,817
2,500	465,910		159,644	86,740	70,308	1,341,350	754,806	608,817
2,500	465,910		159,644	86,740	70,308	1,341,350	754,806	608,817
42,397	(90,112)	No. 31(11)	(20,204)		(6,087)	(176,773)		
		\$437,297	17,390		6,087	176,171		
		437,297	17,390		6,087	176,171		
42,397	(90,112)	437,297	(2,814)			(602)		
	355,072	6,597,927	27,906			1,118		
\$42,397	\$264,960	\$7,035,224	\$25,092	None	None	\$516	None	None

(Continued on next page)

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

		Special I	Revenue Funds	1		
1	Sheriff Road	Law	Workforce Investment Act -	Workforce Investment Act -	Workforce Investment Act -	Workforce Investment Act - 6/30
	Patrol (2661)	Library (2690)	ACP (2740)	Youth (2741)	Adult (2742)	Grant Programs (2743)
Revenues:						
Taxes Intergovernmental revenues Charges for services	\$264,444		\$71,704	\$311,243	\$253,503	\$1,344,348
Fines and forfeits		\$6,500				
Interest on investments		,				
Rental income						
Other	***		200			
Total revenues	264,444	6,500	71,904	311,243	253,503	1,344,348
Expenditures:						
Current operations:						
Judicial		22,174				
General government	267,206					
Public safety Public works	207,200					
Health and welfare			71,702	311,243	253,503	1,345,382
Community and Economic Development			, , , , , =	511,210		1,0 10,002
Debt service						
Total expenditures	267,206	22,174	71,702	311,243	253,503	1,345,382
Revenues over (under) expenditures	(2,762)	(15,674)	202			(1,034)
Other financing sources (uses):						
Transfers in (out):						
General Fund	2,762	26,500				
Parks and Recreation						
Community Action Agency						
Weatherization						
Total other financing sources (uses)	2,762	26,500				
Special item: Contribution to West Michigan Enforcement Team for formation						
Net change in fund balances		10,826	202			(1,034)
Fund balances, beginning of year,						
as restated	*******	23,114	300		511	25,601
		\$33,940				

				Special Reve				
Workforce Investment Act - 12/31 Grant Programs (2744)	Workforce Investment Act - 9/30 Grant Programs (2748)	Workforce Investment Act - 3/31 Grant Programs (2749)	Grant Programs - Pass Thru (2750)	Emergency Feeding (2800)	Federal Emergency Management Agency (2810)	Community Corrections (2850)	Community Action Agency (2870)	Weather- ization (2890)
\$169,818 2,230	\$1,470,599	\$43,700	\$443,019	\$44,164	\$4,400	\$290,264 208,059	\$313,697	\$246,372
24,641 196,689	632 1,471,231	43,700	443,019	44,164	4,400	7,129 505,452	26,459 340,156	246,372
			75,000			1,001,639		
196,231	1,463,530	43,700	54,730 331,350	44,164	4,400		372,593	247,311
196,231	1,463,530	43,700	461,080	44,164	4,400	1,001,639	372,593	247,311
458	7,701		(18,061)			(496,187)	(32,437)	(939)
			18,061			405,241	29,000 (939)	
			18,061			405,241	28,061	939
458	7,701					(90,946)	(4,376)	
901						412,545	109,153	168
\$1,359	\$7,701	None	None	None	None	\$321,599	\$104,777	\$168

(Continued on next page)

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

D.	Family Independence Agency (2900)	Child Care - Probate (2920)	Child Care - Social Services (2921)	Soldiers' and Sailors' Relief (2930)	Veterans Trust (2940)	Compensated Absences (2980)
Revenues: Taxes						
Intergovernmental revenues Charges for services Fines and forfeits	\$300,341 36,420	\$2,268,490	\$16,870		\$18,230	\$189,079
Interest on investments Rental income						63,292
Other	726	230,582				
Total revenues	337,487	2,499,072	16,870	***************************************	18,230	252,371
Expenditures: Current operations: Judicial General government Public safety Public works Health and welfare	990,147	5,655,059	33,741	\$97,094	18,152	254,204
Community and Economic Development Debt service						
Total expenditures	990,147	5,655,059	33,741	97,094	18,152	254,204
Revenues over (under) expenditures	(652,660)	(3,155,987)	(16,871)	(97,094)	78	(1,833)
Other financing sources (uses): Transfers in (out): General Fund Parks and Recreation Community Action Agency Weatherization	683,127	4,023,408	23,250	97,094		
Total other financing sources (uses)	683,127	4,023,408	23,250	97,094		
Special item: Contribution to West Michigan Enforcement Team for formation						
Net change in fund balances	30,467	867,421	6,379		78	(1,833)
Fund balances, beginning of year, as restated	523,491	146,408	61,534		808	3,602,456
Fund balances, end of year	\$553,958	\$1,013,829	\$67,913	None	\$886	\$3,600,623

Special Revenue	Debt Service Ottawa County Building Authority	Capital Projects Ottawa County Building Authority	Permanent  Cemetary  Trust		onmajor ental Funds
Total	(5690-5693)	(5690-5693)	(1500)	2004	2003
\$44,529 12,682,967 1,388,445 6,500 269,574	\$4,573 2,243,461		\$53	\$44,529 12,682,967 1,388,445 6,500 274,200 2,243,461 301,677	\$10,653,252 1,376,656 6,500 340,027 2,351,754 396,099
14,693,692	2,248,034		53	16,941,779	15,124,288
3,298,245 882,258 3,183,957 746,016 11,147,952 338,181  19,596,609 (4,902,917)  6,160,612 (939) 939	2,299,901 2,299,901 (51,867)		53	3,298,245 882,258 3,183,957 746,016 11,147,952 338,181 2,299,901 21,896,510 (4,954,731) 6,160,612 (939) 939	3,048,628 241,278 3,330,353 1,221,486 9,616,623 19,140 2,305,822 19,783,330 (4,659,042) 5,276,754 (965,000)
6,160,612				6,160,612	4,311,754
1,257,695 23,440,245	(51,867)		53	1,205,881 	(481,329) (828,617) 24,849,594
\$24,697,940	\$522,939	None	\$5,979	\$25,226,858	\$24,020,977
Q2 1507 157 10	¥~ == 3,707	110110	40,717	925,220,000	Ψω 1,0 ω0, 2 / 1

(Concluded)

#### FRIEND OF THE COURT SPECIAL REVENUE FUND (2160) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$1,587,368 179,250	\$2,045,445 179,250	\$1,945,555 143,379	(\$99,890) (35,871)	\$1,348,826 172,979
Total revenues	1,766,618	2,224,695	2,088,934	(135,761)	1,521,805
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	1,870,792 132,734 323,119	1,941,574 131,503 304,234	1,866,580 74,330 258,522	74,994 57,173 45,712	1,700,516 118,075 281,449
Total expenditures	2,326,645	2,377,311	2,199,432	177,879	2,100,040
Revenues over (under) expenditures	(560,027)	(152,616)	(110,498)	42,118	(578,235)
Other financing sources (uses): Transfers in (out): General Fund	560,027	152,616	110,498	(42,118)	578,235
Total other financing sources (uses)	560,027	152,616	110,498	(42,118)	578,235
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

#### SOLID WASTE CLEAN-UP SPECIAL REVENUE FUND (2271) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

		20	04		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$401,869	\$401,869	\$139,632	(\$262,237)	\$187,187
Total revenues	401,869	401,869	139,632	(262,237)	187,187
Expenditures: Current operations: Personnel services Supplies					
Other services and charges	213,000	213,000	172,543	40,457	171,791
Capital outlay	169,000	169,000	60,451	108,549	233,577
Total expenditures	382,000	382,000	232,994	149,006	405,368
Revenues over (under) expenditures	19,869	19,869	(93,362)	(113,231)	(218,181)
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance	19,869	19,869	(93,362)	(113,231)	(218,181)
Fund balance, beginning of year, as restated	7,685,870	7,685,870	7,685,870		7,904,051
Fund balance, end of year	\$7,705,739	\$7,705,739	\$7,592,508	(\$113,231)	\$7,685,870

## LANDFILL TIPPING FEES SPECIAL REVENUE FUND (2272) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

		200	04		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income	\$454,000	\$454,000	\$411,318	(\$42,682)	\$417,582
Other	43,500	11,500	10,723	(777)	4,588
Total revenues	497,500	465,500	422,041	(43,459)	422,170
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay  Total expenditures Revenues over (under) expenditures  Other financing sources (uses): Transfers in (out): General Fund	141,964 15,950 266,966 424,880 72,620	212,124 16,150 280,562 195,000 703,836 (238,336)	148,888 21,339 155,048 143,210 468,485 (46,444)	63,236 (5,189) 125,514 51,790 235,351 191,892	128,542 10,864 193,970 438,205 771,581 (349,411)
Total other financing sources (uses)					
Net change in fund balance	72,620	(238,336)	(46,444)	191,892	(349,411)
Fund balance, beginning of year	1,027,545	1,027,545	1,027,545		1,376,956
Fund balance, end of year	\$1,100,165	\$789,209	\$981,101	\$191,892	\$1,027,545

# TRANSPORTATION SYSTEM SPECIAL REVENUE FUND (2320) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

		200	4		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$44,537	\$44,537	\$44,537		\$44,537
Total revenues	44,537	44,537	44,537		44,537
Expenditures: Current operations: Personnel services Supplies					
Other services and charges Capital outlay	44,537	44,537	44,537		44,537
Total expenditures	44,537	44,537	44,537		44,537
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year	25,787	25,787	25,787		25,787
Fund balance, end of year	\$25,787	\$25,787	\$25,787	None	\$25,787

#### PLANNING COMMISSION SPECIAL REVENUE FUND (2420) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

		200	4		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income	\$25,000 \$800	\$25,000 \$1,600		(\$25,000) (\$1,600)	
Other		76_	\$75	(1)	\$876
Total revenues	25,800	26,676	75	(26,601)	876
Expenditures:					
Current operations: Personnel services	1,123	1,123	546	577	732
Supplies	9,161	5,485	4,207	1,278	9,188
Other services and charges Capital outlay	120,242	118,035	2,078	115,957	9,220
Total expenditures	130,526	124,643	6,831	117,812	19,140
Revenues over (under) expenditures	(104,726)	(97,967)	(6,756)	91,211	(18,264)
Other financing sources (uses):					
Transfers in (out): General Fund	104,726	104,726	104,726		14,314
Total other financing sources (uses)	104,726	104,726	104,726		14,314
Net change in fund balance		6,759	97,970	91,211	(3,950)
Fund balance, beginning of year	53,140	53,140	53,140		57,090
Fund balance, end of year	\$53,140	\$59,899	\$151,110	 \$91,211	\$53,140

#### INFRASTRUCTURE SPECIAL REVENUE FUND (2444) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

		20	004		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$33,727 132,496	\$33,727 132,496	\$33,727 54,295	(\$78,201)	\$75,025 65,956
Total revenues	166,223	166,223	88,022	(78,201)	140,981
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay					
Total expenditures					
Revenues over (under) expenditures	166,223	166,223	88,022	(78,201)	140,981
Other financing sources (uses): Transfers in (out): General Fund					
Infrastructure					(965,000)
Total other financing sources (uses)				11.50 - 2.11.11111111111111111111111111111111	(965,000)
Net change in fund balance	166,223	166,223	88,022	(78,201)	(824,019)
Fund balance, beginning of year	2,758,890	2,758,890	2,758,890		3,582,909
Fund balance, end of year	\$2,925,113	\$2,925,113	\$2,846,912	(\$78,201)	\$2,758,890

## HOMESTEAD PROPERTY TAX SPECIAL REVENUE FUND (2550) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	<u></u>	200	4			
	Original Budget	Amended Budget	Actual	Variance	2003 Actual	
Revenues: Taxes Intergovernmental revenues		\$50,000	\$44,529	(\$5,471)		
Charges for services Interest on investments Licenses and permits Rental income Other			368	368		
Total revenues		50,000	44,897	(5,103)		
Expenditures:						
Personnel services Supplies Other services and charges Capital outlay		2,500	2,500			
Total expenditures		2,500	2,500			
Revenues over (under) expenditures	<u> </u>	47,500	42,397	(5,103)		
Other financing sources (uses): Transfers in (out): General Fund						
Total other financing sources (uses)						
Net change in fund balance		47,500	42,397	(5,103)		
Fund balance, beginning of year						
Fund balance, end of year	None	\$47,500	\$42,397	(\$5,103)	None	

# REGISTER OF DEEDS TECHNOLOGY SPECIAL REVENUE FUND (2560) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$400,000	\$400,000	\$364,233 11,565	(\$35,767) 11,565	\$418,287
Total revenues	400,000	400,000	375,798	(24,202)	418,287
Expenditures:					
Personnel services Supplies Other services and charges Capital outlay	400,000	4,260 1,456 425,438	4,240 799 460,871	20 657 (35,433)	63,215
Total expenditures	400,000	431,154	465,910	(34,756)	63,215
Revenues over (under) expenditures		(31,154)	(90,112)	(58,958)	355,072
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance		(31,154)	(90,112)	(58,958)	355,072
Fund balance, beginning of year	355,072	355,072	355,072		
Fund balance, end of year	\$355,072	\$323,918	\$264,960	(\$58,958)	\$355,072

#### STABILIZATION SPECIAL REVENUE FUND (2570) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other					
Total revenues					
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay					
Total expenditures					
Revenues over (under) expenditures	·				
Other financing sources (uses): Transfers in (out): General Fund	\$437,297	\$437,297	\$437,297		\$366,828
Total other financing sources (uses)	437,297	437,297	437,297		366,828
Net change in fund balance	437,297	437,297	437,297		366,828
Fund balance, beginning of year	6,597,927	6,597,927	6,597,927		6,231,099
Fund balance, end of year	\$7,035,224	\$7,035,224	\$7,035,224	None	\$6,597,927

# PROSECUTING ATTORNEY GRANTS SPECIAL REVENUE FUND (2601) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits	\$139,000	\$139,000	\$139,000		\$132,300
Rental income					
Other	400	440	440		404
Total revenues	139,400	139,440	139,440		132,704
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	138,736 12,504 5,550	140,507 14,076 5,303	140,342 14,130 5,172	\$165 (54) 131	125,835 11,491 4,863
Total expenditures	156,790	159,886	159,644	242	142,189
Revenues over (under) expenditures	(17,390)	(20,446)	(20,204)	242	(9,485)
Other financing sources (uses): Transfers in (out): General Fund	17,390	17,390	17,390		9,487
Total other financing sources (uses)	17,390	17,390	17,390		9,487
Net change in fund balance		(3,056)	(2,814)	242	2
Fund balance, beginning of year	27,906	27,906	27,906		27,904
Fund balance, end of year	\$27,906	\$24,850	\$25,092	\$242	\$27,906

#### COPS FAST - ALLENDALE SPECIAL REVENUE FUND (2608) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$93,431	\$90,466	\$86,740	(\$3,726)	\$84,339
Total revenues	93,431	90,466	86,740	(3,726)	84,339
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	78,022 1,000 14,409	75,732 652 14,082	72,571 431 13,738	3,161 221 344	68,372 3,702 12,265
Total expenditures	93,431	90,466	86,740	3,726	84,339
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

#### SHERIFF 9/30 GRANT PROGRAMS SPECIAL REVENUE FUND (2609) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services	\$18,795	\$70,649	\$63,799	(\$6,850)	\$156,249
Interest on investments Licenses and permits Rental income Other			422	422	2,050
Total revenues	18,795	70,649	64,221	(6,428)	158,299
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	18,795	28,512 49,315	21,144 49,164	7,368 151	24,773 72,919 20,382 47,403
Total expenditures	18,795	77,827	70,308	7,519	165,477
Revenues over (under) expenditures		(7,178)	(6,087)	1,091	(7,178)
Other financing sources (uses): Transfers in (out):					
General Fund		7,178	6,087	(1,091)	7,178
Total other financing sources (uses)	•	7,178	6,087	(1,091)	7,178
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

#### COPS UNIVERSAL SPECIAL REVENUE FUND (2610) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income	\$1,264,832	\$1,273,561	\$1,164,507	(\$109,054)	\$1,190,118
Other	3,000	3,000	70_	(2,930)	44
Total revenues	1,267,832	1,276,561	1,164,577	(111,984)	1,190,162
Expenditures: Current operations:					
Personnel services	1,243,100	1,240,314	1,130,547	109,767	1,081,520
Supplies Other services and charges Capital outlay	28,900 189,678	25,437 204,911	18,019 192,784	7,418 12,127	23,599 197,633
Total expenditures	1,461,678	1,470,662	1,341,350	129,312	1,302,752
Revenues over (under) expenditures	(193,846)	(194,101)	(176,773)	17,328	(112,590)
Other financing sources (uses): Transfers in (out):					
General Fund	193,846	194,101	176,171	(17,930)	108,116
Total other financing sources (uses)	193,846	194,101	176,171	(17,930)	108,116
Net change in fund balance			(602)	(602)	(4,474)
Fund balance, beginning of year	1,118	1,118	1,118		5,592
Fund balance, end of year	\$1,118	\$1,118	\$516	(\$602)	\$1,118

## EMT HOLLAND-PARK TOWNSHIP SPECIAL REVENUE FUND (2640) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$764,818	\$780,441	\$754,806	(\$25,635)	\$704,295
Total revenues	764,818	780,441	754,806	(25,635)	704,295
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay Total expenditures Revenues over (under) expenditures Other financing sources (uses): Transfers in (out): General Fund	686,093 12,600 66,125 764,818	697,751 14,262 68,428 780,441	674,850 14,066 65,890 754,806	22,901 196 2,538 25,635	628,152 7,935 68,208 704,295
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

### EMT GEORGETOWN TOWNSHIP SPECIAL REVENUE FUND (2650) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$591,504	\$625,729	\$608,817	(\$16,912)	\$553,846
Total revenues	591,504	625,729	608,817	(16,912)	553,846
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	521,576 15,589 54,339	529,426 16,035 80,268	518,575 11,818 78,424	10,851 4,217 1,844	476,950 12,729 64,167
Total expenditures	591,504	625,729	608,817	16,912	553,846
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

### SHERIFF ROAD PATROL SPECIAL REVENUE FUND (2661) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$264,444	\$264,444	\$264,444		\$233,987
Total revenues	264,444	264,444	264,444		233,987
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay Total expenditures Revenues over (under) expenditures Other financing sources (uses): Transfers in (out): General Fund	226,614 4,800 33,030 ——————————————————————————————	224,114 6,300 34,030 264,444	203,961 10,137 33,516 19,592 267,206 (2,762)	\$20,153 (3,837) 514 (19,592) (2,762) (2,762)	204,145 1,737 28,105 233,987
Total other financing sources (uses)			2,762	2,762	
Net change in fund balance					
Fund balance, beginning of year				A. A	(12)
Fund balance, end of year	None	None	None	None	None

### LAW LIBRARY SPECIAL REVENUE FUND (2690) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Fines and forfeits Interest on investments Licenses and permits Rental income Other	\$6,500	\$6,500	\$6,500		\$6,500
Total revenues	6,500	6,500	6,500		6,500
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	33,000	33,000	22,174	\$10,826	30,109
Total expenditures	33,000	33,000	22,174	10,826	30,109
Revenues over (under) expenditures	(26,500)	(26,500)	(15,674)	10,826	(23,609)
Other financing sources (uses): Transfers in (out): General Fund	26,500	26,500	26,500		26,500
Total other financing sources (uses)	26,500	26,500	26,500		26,500
Net change in fund balance			10,826	10,826	2,891
Fund balance, beginning of year	23,114	23,114	23,114		20,223
Fund balance, end of year	\$23,114	\$23,114	\$33,940	\$10,826	\$23,114

# WORKFORCE INVESTMENT ACT - ADMINISTRATIVE COST POOL SPECIAL REVENUE FUND (2740) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments	\$166,791	\$184,061	\$71,704	(\$112,357)	\$69,106
Licenses and permits Rental income Other		200	200		300
Total revenues	166,791	184,261	71,904	(112,357)	69,406
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	131,256 4,128 31,407	136,326 4,628 43,307	50,199 3,029 18,474	86,127 1,599 24,833	49,430 3,685 16,291
Total expenditures	166,791	184,261	71,702	112,559	69,406
Revenues over (under) expenditures			202	202	
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)		-			, ,,
Net change in fund balance			202	202	
Fund balance, beginning of year	300	300	300		300
Fund balance, end of year	\$300	\$300	\$502	\$202	\$300

### WORKFORCE INVESTMENT ACT - YOUTH SPECIAL REVENUE FUND (2741) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$382,477	\$398,693	\$311,243	(\$87,450)	\$191,440
Total revenues	382,477	398,693	311,243	(87,450)	191,440
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay  Total expenditures Revenues over (under) expenditures  Other financing sources (uses): Transfers in (out): General Fund	46,722 3,575 332,180 382,477	42,114 4,324 352,255 398,693	41,646 3,609 265,988 311,243	468 715 86,267 87,450	21,814 271 169,355 191,440
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year	w	<del></del>			
Fund balance, end of year	None	None	None	None	None

## WORKFORCE INVESTMENT ACT - ADULT SPECIAL REVENUE FUND (2742) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$347,313	\$366,953	\$253,503	(\$113,450)	\$131,149
Total revenues	347,313	366,953	253,503	(113,450)	131,149
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	43,021 3,065 301,227	57,976 5,291 303,686	51,306 4,547 197,650	6,670 744 106,036	15,913 184 115,073
Total expenditures	347,313	366,953	253,503	113,450	131,170
Revenues over (under) expenditures		2.00.1			(21)
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)	***************************************				
Net change in fund balance					(21)
Fund balance, beginning of year	511	511	511		532
Fund balance, end of year	\$511	\$511	\$511	None	\$511

# WORKFORCE INVESTMENT ACT - 6/30 GRANT PROGRAMS SPECIAL REVENUE FUND (2743) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$1,879,244	\$1,982,320	\$1,344,348	(\$637,972)	\$1,032,199
Total revenues	1,879,244	1,982,320	1,344,348	(637,972)	1,032,199
Expenditures: Current operations: Personnel services Supplies Other services and charges  Total expenditures  Revenues over (under) expenditures  Other financing sources (uses): Transfers in (out): General Fund	165,871 69,093 1,644,280 1,879,244	198,725 77,436 1,706,159 1,982,320	162,356 39,617 1,143,409 1,345,382 (1,034)	36,369 37,819 562,750 636,938 (1,034)	92,785 14,262 916,358 1,023,405 8,794
Total other financing sources (uses)					
Net change in fund balance			(1,034)	(1,034)	8,794
Fund balance, beginning of year	25,601	25,601	25,601		16,807
Fund balance, end of year	\$25,601	\$25,601	\$24,567	(\$1,034)	\$25,601

# WORKFORCE INVESTMENT ACT - 12/31 GRANT PROGRAMS SPECIAL REVENUE FUND (2744) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended December 31, 2004 (with comparative actual amounts for the year ended December 31, 2003)

2004 Final Original Amended 2003 Budget Budget Variance Actual Actual Revenues: \$169,818 Intergovernmental revenues \$362,872 \$499,984 (\$330,166)\$400,051 Charges for services 33,245 33,245 2,230 (31,015)15,727 Interest on investments Licenses and permits Rental income Other 61,000 61,000 24,641 92,995 (36,359)Total revenues 457,117 594,229 196,689 (397,540)508,773 **Expenditures:** Current operations: Personnel services 41,156 68,091 41,554 26,537 67,229 Supplies 3,575 4,213 1,899 9,910 2,314 Other services and charges 412,386 531,925 152,778 379,147 423,231 Total expenditures 457,117 604,229 196,231 407,998 500,370 Revenues over (under) expenditures (10,000)458 10,458 8,403 Other financing sources (uses): Transfers in (out): 10,000 (10,000)(7,502)Total other financing sources (uses) 10,000 (10,000)(7,502)Net change in fund balance 458 458 901 Fund balance, beginning of year 901 901 901 Fund balance, end of year \$901 \$901 \$1,359 \$458 \$901

### WORKFORCE INVESTMENT ACT-9/30 GRANT PROGRAMS SPECIAL REVENUE FUND (2748) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments	\$695,000	\$1,486,594	\$1,470,599	(\$15,995)	\$1,318,758
Licenses and permits Rental income Other		500	632	132	
Total revenues	695,000	1,487,094	1,471,231	(15,863)	1,318,758
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	68,573 80,587 545,840	100,181 146,334 1,240,579	99,180 137,254 1,227,096	1,001 9,080 13,483	148,702 70,013 1,100,686
Total expenditures	695,000	1,487,094	1,463,530	23,564	1,319,401
Revenues over (under) expenditures			7,701	7,701	(643)
Other financing sources (uses): Transfers in (out): General Fund					643
Total other financing sources (uses)					643
Net change in fund balance Fund balance, beginning of year			7,701	7,701	
Fund balance, end of year	None	None	\$7,701	\$7,701	None

# WORKFORCE INVESTMENT ACT-3/31 GRANT PROGRAMS SPECIAL REVENUE FUND (2749) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended March 31, 2004 (with comparative actual amounts for the year ended March 31, 2003)

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$49,021	\$49,021	\$43,700	(\$5,321)	\$28,505
Total revenues	49,021	49,021	43,700	(5,321)	28,505
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay Total expenditures	9,673 768 38,580 49,021	12,222 358 36,441 49,021	10,950 247 32,503 43,700	1,272 111 3,938 5,321	97 28,408 28,505
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

### GRANT PROGRAMS - PASS THRU SPECIAL REVENUE FUND (2750)-SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits	\$765,069	\$526,569	\$443,019	(\$83,550)	\$404,402
Rental income Other	2,000	2,000		(2,000)	
Total revenues	767,069	528,569	443,019	(85,550)	404,402
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	67,142 3,250 722,786	67,842 2,923 483,913	45,804 2,302 412,974	22,038 621 70,939	61,917 1,711 346,913
Total expenditures	793,178	554,678	461,080	93,598	410,541
Revenues over (under) expenditures	(26,109)	(26,109)	(18,061)	8,048	(6,139)
Other financing sources (uses): Transfers in (out): General Fund	26,109	26,109	18,061	(8,048)	6,139
Total other financing sources (uses)	26,109	26,109	18,061	(8,048)	6,139
Net change in fund balance	_			***	
Fund balance, beginning of year		***			
Fund balance, end of year	None	None	None	None	None

### EMERGENCY FEEDING SPECIAL REVENUE FUND (2800) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$33,500	\$45,235	\$44,164	(\$1,071)	\$34,436
Total revenues	33,500	45,235	44,164	(1,071)	34,436
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	12,632 1,157 19,711	8,542 9,888 26,805	8,522 9,564 26,078	20 324 727	14,740 2,765 16,931
Total expenditures	33,500	45,235	44,164	1,071	34,436
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

### FEDERAL EMERGENCY MANAGEMENT AGENCY SPECIAL REVENUE FUND (2810) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other		\$4,400	\$4,400		
Total revenues		4,400	4,400		
Expenditures: Current operations: Personnel services Supplies Other services and charges		4,400	4,400		
Capital outlay			. , , , , , , , , , , , , , , , , , , ,		<u> </u>
Total expenditures		4,400	4,400	_	
Revenues over (under) expenditures					
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance					
Fund balance, beginning of year					
Fund balance, end of year	None	None	None	None	None

### COMMUNITY CORRECTIONS SPECIAL REVENUE FUND (2850) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income	\$314,428 278,500	\$291,755 277,91 <b>8</b>	\$290,264 208,059	(\$1,491) (69,859)	\$260,155 246,630
Other	14,000	11,649	7,129	(4,520)	13,016
Total revenues	606,928	581,322	505,452	(75,870)	519,801
Expenditures: Current operations:					
Personnel services	681,782	652,006	636,250	15,756	561,182
Supplies	26,495	42,595	39,256	3,339	29,193
Other services and charges Capital outlay	306,405	322,436	326,133	(3,697)	245,074
Total expenditures	1,014,682	1,017,037	1,001,639	15,398	835,449
Revenues over (under) expenditures	(407,754)	(435,715)	(496,187)	(60,472)	(315,648)
Other financing sources (uses): Transfers in (out):					
General Fund	415,784	405,241	405,241		357,494
Total other financing sources (uses)	415,784	405,241	405,241		357,494
Total other financing sources (uses)	413,784	403,241	403,241		337,494
Net change in fund balance	8,030	(30,474)	(90,946)	(60,472)	41,846
Fund balance, beginning of year	412,545	412,545	412,545		370,699
Fund balance, end of year	\$420,575	\$382,071	\$321,599	(\$60,472)	\$412,545

### COMMUNITY ACTION AGENCY SPECIAL REVENUE FUND (2870) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits	\$318,504	\$407,789	\$313,697	(\$94,092)	\$279,524
Rental income					
Other	17,500	35,600	26,459	(9,141)	11,299
Total revenues	336,004	443,389	340,156	(103,233)	290,823
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	216,625 20,187 128,192	235,184 21,438 218,592	168,756 14,771 189,066	66,428 6,667 29,526	136,367 16,043 153,848
Total expenditures	365,004	475,214	372,593	102,621	306,258
Revenues over (under) expenditures	(29,000)	(31,825)	(32,437)	(612)	(15,435)
Other financing sources (uses): Transfers in (out): General Fund Weatherization	29,000	29,000	29,000 (939)	(939)	29,000
Total other financing sources (uses)	29,000	29,000	28,061	(939)	29,000
Net change in fund balance		(2,825)	(4,376)	(1,551)	13,565
Fund balance, beginning of year	109,153	109,153	109,153		95,588
Fund balance, end of year	\$109,153	\$106,328	\$104,777	(\$1,551)	\$109,153

### WEATHERIZATION SPECIAL REVENUE FUND (2890) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

For the Year Ended March 31, 2004 (with comparative actual amounts for the year ended March 31, 2003)

		200	14		
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues	\$244,703	\$275,498	<u>ቀኅ ለረ ጋማ</u> ኅ	(#30 10 <i>C</i> )	#2/0.220
Charges for services Interest on investments Licenses and permits Rental income	92 <del>44</del> ,703	\$273,470	\$246,372	(\$29,126)	\$269,229
Other	500	500		(500)	455
Total revenues	245,203	275,998	246,372	(29,626)	269,684
Expenditures:					
Current operations: Personnel services	44.000	12.667	41.757	1.010	(2.040
Supplies	44,998 79,049	43,667	41,757	1,910	63,019
Other services and charges Capital outlay	121,156	77,558 154,773	69,030 136,524	8,528 18,249	104,765 101,900
Total expenditures	245,203	275,998	247,311	28,687	269,684
Revenues over (under) expenditures			(939)	(939)	
Other financing sources (uses): Transfers in (out): General Fund					
Community Action Agency	hamman ham a san a s		939	939	
Total other financing sources (uses)			939	939	
Net change in fund balance					
Fund balance, beginning of year	168	168	168		168
Fund balance, end of year	\$168	\$168	\$168	None	\$168

## FAMILY INDEPENDENCE AGENCY SPECIAL REVENUE FUND (2900) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income	\$570,000 33,604	\$570,000 33,604	\$300,341 36,420	(\$269,659) 2,816	\$430,172 30,426
Other	1,000	1,727	726	(1,001)	822
Total revenues	604,604	605,331	337,487	(267,844)	461,420
Expenditures:					
Current operations:					
Personnel services	614,099	612,703	579,905	32,798	559,560
Supplies Other services and charges Capital outlay	562,246 111,386	564,369 111,386	310,312 99,930	254,057 11,456	413,879 96,367
Total expenditures	1,287,731	1,288,458	990,147	298,311	1,069,806
Revenues over (under) expenditures	(683,127)	(683,127)	(652,660)	30,467	(608,386)
Other financing sources (uses): Transfers in (out):					
General Fund	683,127	683,127	683,127		656,258
Total other financing sources (uses)	683,127	683,127	683,127		656,258
Net change in fund balance			30,467	30,467	47,872
Fund balance, beginning of year	523,491	523,491	523,491		475,619
Fund balance, end of year	\$523,491	\$523,491	\$553,958	\$30,467	\$523,491

## CHILD CARE - PROBATE SPECIAL REVENUE FUND (2920) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits	\$2,685,184	\$2,529,886	\$2,268,490	(\$261,396)	\$1,321,803
Rental income					
Other	265,000	238,000	230,582	(7,418)	271,300
Total revenues	2,950,184	2,767,886	2,499,072	(268,814)	1,593,103
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	2,625,662 208,895 4,139,035	2,624,172 203,473 3,053,080	2,557,877 184,262 2,912,920	66,295 19,211 140,160	1,786,286 181,552 2,564,406
Total expenditures	6,973,592	5,880,725	5,655,059	225,666	4,532,244
Revenues over (under) expenditures	(4,023,408)	(3,112,839)	(3,155,987)	(43,148)	(2,939,141)
Other financing sources (uses): Transfers in (out): General Fund	4,023,408	4,023,408	4,023,408		3,085,549
Total other financing sources (uses)	4,023,408	4,023,408	4,023,408		3,085,549
Net change in fund balance		910,569	867,421	(43,148)	146,408
Fund balance, beginning of year	146,408	146,408	146,408		
Fund balance, end of year	\$146,408	\$1,056,977	\$1,013,829	(\$43,148)	\$146,408

### CHILD CARE - SOCIAL SERVICES SPECIAL REVENUE FUND (2921) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$18,750	\$18,750	\$16,870	(\$1,880)	\$16,802
Total revenues	18,750	18,750	16,870	(1,880)	16,802
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	42,000	42,000	33,741	8,259	34,358
Total expenditures	42,000	42,000	33,741	8,259	34,358
Revenues over (under) expenditures	(23,250)	(23,250)	(16,871)	6,379	(17,556)
Other financing sources (uses): Transfers in (out): General Fund	23,250	23,250	23,250		22,250
Total other financing sources (uses)	23,250	23,250	23,250		22,250
Net change in fund balance			6,379	6,379	4,694
Fund balance, beginning of year	61,534	61,534	61,534		56,840
Fund balance, end of year	\$61,534	\$61,534	\$67,913	\$6,379	\$61,534

### SOLDIERS' AND SAILORS' RELIEF SPECIAL REVENUE FUND (2930) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other					
Total revenues		_			
Expenditures: Current operations: Personnel services Supplies					
Other services and charges Capital outlay	\$20,000	\$95,000	\$97,094	(\$2,094)	\$47,312
Total expenditures	20,000	95,000	97,094	(2,094)	47,312
Revenues over (under) expenditures	(20,000)	(95,000)	(97,094)	(2,094)	(47,312)
Other financing sources (uses): Transfers in (out): General Fund	20,000	95,000	97,094	2,094	16,265
Total other financing sources (uses)	20,000	95,000	97,094	2,094	16,265
Net change in fund balance					(31,047)
Fund balance, beginning of year					31,047
Fund balance, end of year	None	None	None	None	None

### VETERANS TRUST SPECIAL REVENUE FUND (2940) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$19,000	\$19,000	\$18,230	(\$770)	\$17,024
Total revenues	19,000	19,000	18,230	(770)	17,024
Expenditures: Current operations: Personnel services Supplies					
Other services and charges Capital outlay	19,000	19,000	18,152	848	16,974
Total expenditures	19,000	19,000	18,152	848	16,974
Revenues over (under) expenditures			78	78	50
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance			78	78	50
Fund balance, beginning of year	808	808	808		758
Fund balance, end of year	\$808	\$808	\$886	\$78	\$808

### COMPENSATED ABSENCES SPECIAL REVENUE FUND (2980) -SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$180,000	\$180,000	\$189,079 63,292	\$189,079 (116,708)	\$81,876
Total revenues	180,000	180,000	252,371	72,371	81,876
Expenditures: Current operations: Personnel services Supplies Other services and charges Capital outlay	71,186	339,723	254,204	85,519	35,874
Total expenditures	71,186	339,723	254,204	85,519	35,874
Revenues over (under) expenditures	108,814	(159,723)	(1,833)	157,890	46,002
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance	108,814	(159,723)	(1,833)	157,890	46,002
Fund balance, beginning of year, as restated	3,602,456	3,602,456	3,602,456		3,556,454
Fund balance, end of year	\$3,711,270	\$3,442,733	\$3,600,623	\$157,890	\$3,602,456

### OTTAWA COUNTY BUILDING AUTHORITY DEBT SERVICE FUND (5690 - 5693) - SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL

	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues:					
Interest on investments Rental income	\$3,000 2,272,200	\$4,594 2,272,200	\$4,573 2,243,461	(\$21) (28,739)	\$2,900 2,351,754
Total revenues	2,275,200	2,276,794	2,248,034	(28,760)	2,354,654
Expenditures: Principal retirement Interest and fiscal charges	1,395,000 904,913	1,395,000 904,913	1,395,000 904,901	12	1,340,000 965,822
Total expenditures	2,299,913	2,299,913	2,299,901	12	2,305,822
Revenues over (under) expenditures	(24,713)	(23,119)	(51,867)	(28,748)	48,832
Other financing sources (uses): Transfers in (out) General Fund					
Total other financing sources (uses)					
Net change in fund balance	(24,713)	(23,119)	(51,867)	(28,748)	48,832
Fund balances, beginning of year	574,806	574,806	574,806		525,974
Fund balances, end of year	\$550,093	\$551,687	\$522,939	(\$28,748)	\$574,806

### CEMETERY TRUST PERMANENT FUND (1500) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (GAAP BASIS) AND ACTUAL

	2004				
	Original Budget	Final Amended Budget	Actual	Variance	2003 Actual
Revenues: Intergovernmental revenues Charges for services Interest on investments Licenses and permits Rental income Other	\$100	\$100	\$53	(\$47)	\$58
Total revenues	100	100	53	(47)	58
Expenditures: Personnel services Supplies Other services and charges Capital outlay Other			- Alexandr		TANGANINA AN
Total expenditures					w .
Revenues over (under) expenditures	100	100	53	(47)	58
Other financing sources (uses): Transfers in (out): General Fund					
Total other financing sources (uses)					
Net change in fund balance	100	100	53	(47)	58
Fund balance, beginning of year	\$5,926	5,926	5,926		5,868
Fund balance, end of year	\$6,026	\$6,026	\$5,979	(\$47)	\$5,926

### INTERNAL SERVICE FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2004

Internal Service Funds are established to account for the financing of goods or services provided by one department to other departments of the governmental unit on a cost-reimbursement basis.

<u>Management Information Services Fund (6360)</u> - The Management Information Services Fund is used to account for revenues collected from user departments for service charges to cover the costs incurred in the operation of the department including computer processing time and programming time.

<u>Duplicating Fund (6450)</u> - The Duplicating Fund is used to account for revenues received from user departments and expenses incurred in providing copier services.

<u>Telecommunications Fund (6550)</u> - The Telecommunications Fund is used to account for revenues received from user departments and expenses incurred in providing telephone service.

<u>Equipment Pool Fund (6641)</u> - The Equipment Pool Fund is used to account for revenues collected from user departments for the equipment rental charges to cover the costs incurred to administer the equipment pool fund and depreciation of the equipment.

<u>Protected Self-Funded Insurance Programs Fund (6770)</u> - The Protected Self-Funded Insurance Programs Fund is used to account for the administrative costs associated with managing the self-insured portion of the vehicle protection program, the workers' compensation program, the liability protection program and the property and fire protection program.

<u>Protected Self-Funded Health Fund (6771)</u> - The Protected Self-Funded Health Fund is used to account for revenues collected from user departments for the payment of costs incurred to administer the self-funded health insurance program, third party administrative expenses and actual health claims paid.

<u>Protected Self-Funded Unemployment Fund (6772)</u> - The protected Self-Funded Unemployment Fund is used to account for revenues collected from user departments for the payment of costs incurred to administer the self-funded unemployment insurance program, third party administrative expenses and actual unemployment claims paid.

<u>Long-Term Disability Insurance Fund (6775)</u> - The Long-term Disability Insurance Fund is used to account for revenues collected from user departments for the payment of costs incurred to administer the long-term disability insurance program and insurance premiums paid.

### **INTERNAL SERVICE FUNDS (CONTINUED)**

### FOR THE YEAR ENDED DECEMBER 31, 2004

<u>Protected Self-Funded Dental Insurance Fund (6776)</u> - The Protected Self-Funded Dental Insurance Fund is used to account for revenues collected from user departments for the payment of costs incurred to administer the self-funded dental insurance program, third party administrative expenses and actual dental claims paid.

<u>Protected Self-Funded Vision Insurance Fund (6777)</u> - The Protected Self-Funded Vision Insurance Fund is used to account for revenues collected from user departments for the payment of costs incurred to administer the self-funded dental insurance program, third party administrative expenses and actual vision claims paid.

Ottawa County, Michigan Insurance Authority Fund (6780) - The Ottawa County, Michigan Insurance Authority Fund is used to account for insurance coverage and risk management related services to participating public entities pursuant to State of Michigan Act No. 36 of the Public Acts of 1988.

<u>Protected Self-Funded Insurance - Mental Health Fund (6782)</u> - The Protected Self-Funded Insurance - Mental Health Fund is used to account for funds covering risk exposure under the Managed Care Specialty Services Program.

### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS

December 31, 2004

(with comparative totals for December 31, 2003)

	Management Information Services (6360)	Duplicating (6450)	Tele- communications (6550)
<u>ASSETS</u>			
Current assets: Cash and pooled investments Investments	\$2,349,646	\$505,137	\$3,684,882
Accounts receivable Accrued interest on investments			21,582
Due from other governmental units			2,895
Due from other funds	43,553	9,086	66,843
Inventory of supplies	31,634		
Prepaid expenses	64,075		10,600
Total current assets	2,488,908	514,223	3,786,802
Noncurrent assets: Capital assets: Office furniture and equipment	43,000		
Copy machines Telephone equipment Vehicles	12,000	158,898	2,274,911
Less accumulated depreciation	(43,000)	(87,612)	(1,943,353)
Net capital assets		71,286	331,558
Total assets	2,488,908	585,509	4,118,360
LIABILITIES Current liabilities: Accounts payable Interfund payable Due to other funds	72,538	2,489	52,278
Total current liabilities	72,538	2,489	52,278
NET ASSETS Investment in capital assets Restricted for managed care risk exposure		71,286	331,558
Unrestricted	2,416,370	511,734	3,734,524
Total net assets	\$2,416,370	\$583,020	\$4,066,082

Equipment Pool (6641)	Protected Self-Funded Insurance Programs (6770)	Protected Self-Funded Health (6771)	Protected Self-Funded Unemployment (6772)	Long-Term Disability Insurance (6775)	Protected Self-Funded Dental Insurance (6776)	Protected Self-Funded Vision Insurance (6777)
\$3,750,016		\$1,223,123 95,657	\$1,402,008	\$113,642	\$43,666	
69,444	\$4,608,731	24,013	27,930 500	2,102	692	\$8 8,100
3,819,460	4,608,731	1,342,793	1,430,438	115,744	44,358	8,108
3,402,272	8,732					
3,699,509 (5,346,736)	(8,732)					
1,755,045						
5,574,505	4,608,731	1,342,793	1,430,438	115,744	44,358	8,108
1,169	767,375 1,232,038	769,860	78,532	117	44,358	750 7,358
1,169	1,999,413	769,860	78,532	117	44,358	8,108
1,755,045						
3,818,291	2,609,318	572,933	1,351,906	115,627		
\$5,573,336	\$2,609,318	\$572,933	\$1,351,906	\$115,627	None	None

(Continued on next page)

### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS

December 31, 2004

(with comparative totals for December 31, 2003)

	Ottawa County, Michigan Insurance	Protected Self-Funded Insurance -	T	otals
	Authority (6780)	Mental Health (6782)	2004	2003
<u>ASSETS</u>				
Current assets:	<b>**</b>		*	
Cash and pooled investments	\$1,453,801	\$1,852,417	\$16,378,338	\$17,395,320
Investments Accounts receivable	16,593,952		16,593,952	16,582,080
Accrued interest on investments	136,756		117,239	22,692
Due from other governmental units	130,730		136,756	125,848
Due from other funds		60,785	2,895 4,913,187	4,991,458
Inventory of supplies		00,783	31,634	21,494
Prepaid expenses	108,290		191,565	183,065
			1213000	103,000
Total current assets	18,292,799	1,913,202	38,365,566	39,321,957
Noncurrent assets: Capital assets:				
Office furniture and equipment			3,454,004	3,210,320
Copy machines			158,898	175,771
Telephone equipment			2,274,911	2,083,912
Vehicles			3,699,509	3,472,597
Less accumulated depreciation			(7,429,433)	(7,018,775)
Net capital assets			2,157,889	1,923,825
Total assets	18,292,799	1,913,202	40,523,455	41,245,782
LIABILITIES Current liabilities:				
Accounts payable	10,461,453		12,250,919	12,393,390
Interfund payable			1,239,396	
Due to other funds	4,608,731		4,608,731	4,569,553
Total current liabilities	15,070,184		18,099,046	16,962,943
<u>NET ASSETS</u>				
Investment in capital assets			2,157,889	1,923,825
Restricted for managed care risk expos		1,913,202	1,913,202	1,860,710
Unrestricted	3,222,615		18,353,318	20,498,304
Total net assets	\$3,222,615	\$1,913,202	\$22,424,409	\$24,282,839

(Concluded)

### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS

	Management Information Services (6360)	Duplicating (6450)	Tele-communications (6550)
Operating revenues: Charges for services	\$1,984,959	\$131,674	\$810,662
Other revenue	<b>-</b>	4	# <b>,</b>
Total operating revenues	1,984,959	131,674	810,662
Operating expenses:			
Personnel services	1,447,625	5,626	102,707
Contractual services	208,120	44,125	299,596
Supplies	56,282	56,926	18,966
Depreciation		33,819	73,255
Building and equipment rental	35,184		
Claims and legal	220.027	<b>7.7</b> 00	20 <00
Miscellaneous	230,037	7,720_	28,699
Total operating expenses	1,977,248	148,216	523,223
Operating income (loss)	7,711	(16,542)	287,439
Nonoperating revenues (expenses): Interest on investments Net change in the fair value of investments	43,553	9,086	66,843
Gain (loss) on retirement of capital assets		(2,770)	
Total nonoperating revenues (expenses)	43,553	6,316	66,843
Income (loss) before operating transfers	51,264	(10,226)	354,282
Transfers in (out): General Fund Protected Self-Funded Unemployment Protected Self-Funded Dental Insurance Protected Self-Funded Vision Insurance	(500,000)		
Total transfers	(500,000)		
Change in net assets	(448,736)	(10,226)	354,282
Total net assets, beginning of year	2,865,106	593,246	3,711,800
Total net assets, end of year	\$2,416,370	\$583,020	\$4,066,082

Equipment Pool (6641)	Protected Self-Funded Insurance Programs (6770)	Protected Self-Funded Health (6771)	Protected Self-Funded Unemployment (6772)	Long-Term Disability Insurance (6775)	Protected Self-Funded Dental Insurance (6776)	Protected Self-Funded Vision Insurance (6777)
\$701,524	\$263,950	\$7,689,348	\$57,057	\$120,901	\$446,831	\$116,319
701,524	263,950	7,689,348	57,057	120,901	446,831	116,319
29,205 90,890 649,341	158,631 47,529 553	89,842 483,858 16,427	46,753 14,656	3,090 117,208	19,044 36,751	19,039 16,073
19,306	(355,381) 6,605	7,579,844 10,879	42,265 86,943	3,374_	515,731 4,242	89,300 3,166
788,742	(142,063)	8,180,850	190,617	123,672	575,768	127,578
(87,218)	406,013	(491,502)	(133,560)	(2,771)	(128,937)	(11,259)
69,444	59,912	24,013	27,930	2,102	692	8
17,350						
86,794	59,912	24,013	27,930	2,102	692	8
(424)	465,925	(467,489)	(105,630)	(669)	(128,245)	(11,251)
	(2,227,186)		(81,939) (5,539)		81,939	5,539
	(0.007.10()		(05, 450)		01.000	
/ / **	(2,227,186)	///= 100	(87,478)	(550)	81,939	5,539
(424)	(1,761,261)	(467,489)	(193,108)	(669)	(46,306)	(5,712)
5,573,760	4,370,579	1,040,422	1,545,014	116,296	46,306	5,712
\$5,573,336	\$2,609,318	\$572,933	\$1,351,906	\$115,627	None	None
	***************************************	***************************************	***************************************		(Continued	on next nage)

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### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS

	Ottawa County, Michigan Insurance	Protected Self-Funded Insurance -	To	tals
	Authority (6780)	Mental Health (6782)	2004	2003
Operating revenues:	01 #04 ##0		*** ***	
Charges for services Other revenue	\$1,506,570		\$13,829,795	\$12,653,016
	5,050		5,050	20,823
Total operating revenues	1,511,620	*****	13,834,845	12,673,839
Operating expenses: Personnel services Contractual services	710 610		1,921,562	1,825,677
Supplies	719,610		1,987,526	2,098,901
Depreciation Depreciation			240,044 756,415	130,973
Building and equipment rental			35,184	965,889
Claims and legal	268,077	\$8,293	8,148,129	110,480 9,710,676
Miscellaneous	200,077	\$0,275	400,971	350,145
Total operating expenses	987,687	8,293	13,489,831	15,192,741
Operating income (loss)	523,933	(8,293)	345,014	(2,518,902)
Nonoperating revenues (expenses): Interest on investments Net change in the fair value of investments Gain (loss) on retirement of capital assets	584,068 78,808	60,785	948,436 78,808 14,580	1,002,375 793,585 46,252
Total nonoperating revenues (expenses)	662,876	60,785	1,041,824	1,842,212
Income (loss) before operating transfers	1,186,809	52,492	1,386,838	(676,690)
Transfers in (out): General Fund Protected Self-Funded Unemployment Protected Self-Funded Dental Insurance Protected Self-Funded Vision Insurance	(518,082)		(3,245,268) 87,478 (81,939) (5,539)	(533,500)
Total transfers	(518,082)		(3,245,268)	(533,500)
Change in net assets	668,727	52,492	(1,858,430)	(1,210,190)
Total net assets, beginning of year	2,553,888	1,860,710	24,282,839	25,493,029
Total net assets, end of year	\$3,222,615	\$1,913,202	\$22,424,409	\$24,282,839
				Concluded

### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

Cash payments for self-funded insurance claims	983 819) 707)
Cash flows from operating activities:  Cash received from interfund services provided \$1,993,748 \$131,674 \$802 Cash payments to suppliers for goods and services (532,006) (109,593) (308 Cash payments for self-funded insurance claims Cash payments to employees for services (1,447,625) (5,626) (102  Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities:  Transfers in from other funds Transfers out to other funds  Net cash provided by (used for)	983 819) 707)
Cash flows from operating activities:  Cash received from interfund services provided \$1,993,748 \$131,674 \$802 Cash payments to suppliers for goods and services (532,006) (109,593) (308 Cash payments for self-funded insurance claims Cash payments to employees for services (1,447,625) (5,626) (102 Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities:  Transfers in from other funds Transfers out to other funds  Net cash provided by (used for)	819) 707)
Cash received from interfund services provided \$1,993,748 \$131,674 \$802 Cash payments to suppliers for goods and services (532,006) (109,593) (308 Cash payments for self-funded insurance claims Cash payments to employees for services (1,447,625) (5,626) (102 Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities: Transfers in from other funds Transfers out to other funds  Transfers out to other funds  Net cash provided by (used for)	819) 707)
Cash payments to suppliers for goods and services (532,006) (109,593) (308 Cash payments for self-funded insurance claims Cash payments to employees for services (1,447,625) (5,626) (102 Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities: Transfers in from other funds Transfers out to other funds (500,000)  Net cash provided by (used for)	819) 707)
Cash payments for self-funded insurance claims Cash payments to employees for services (1,447,625) (5,626) (102  Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities:  Transfers in from other funds  Transfers out to other funds (500,000)  Net cash provided by (used for)	707)
Cash payments to employees for services (1,447,625) (5,626) (102  Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities:  Transfers in from other funds  Transfers out to other funds (500,000)  Net cash provided by (used for)	
Net cash provided by (used for) operating activities 14,117 16,455 391  Cash flows from noncapital financing activities:  Transfers in from other funds  Transfers out to other funds (500,000)  Net cash provided by (used for)	
Cash flows from noncapital financing activities:  Transfers in from other funds  Transfers out to other funds  (500,000)  Net cash provided by (used for)	<u>457</u>
Transfers in from other funds  Transfers out to other funds  (500,000)  Net cash provided by (used for)	
Transfers out to other funds (500,000)  Net cash provided by (used for)	
Net cash provided by (used for)	
noncapital financing activities (500,000)	
Cash flows from capital and related financing activities:	
Acquisition of capital assets (15,418) (190	999)
Proceeds from sale of equipment	
Net cash provided by (used for ) capital	
and related financing activities (15,418) (190,	999)
Cash flows from investing activities:	
Purchase of investments	
Interest on investments 64,687 12,703 78,	085
Proceeds on sale of investments	
Net cash provided by (used for) investing activities 64,687 12,703 78,	085
Net increase (decrease) in cash and pooled investments (421,196) 13,740 278,	543
Cash and pooled investments, beginning of year 2,770,842 491,397 3,406,	339
Cash and pooled investments, end of year \$2,349,646 \$505,137 \$3,684,	300

Equipment Pool (6641)	Protected Self-Funded Insurance Programs (6770)	Protected Self-Funded Health (6771)	Protected Self-Funded Unemployment (6772)	Long-Term Disability Insurance (6775)	Protected Self-Funded Dental Insurance (6776)	Protected Self-Funded Vision Insurance (6777)
\$701,524	\$263,950	\$7,689,348	\$57,057	\$120,901	\$446,831	\$116,319
(110,196)	(54,687)	(511,164)	(101,899)	(143,110)	(40,993)	(19,239)
	(141,492)	(7,404,425)	(13,183)	. , ,	(501,683)	(90,829)
(29,205)	(158,631)	(89,842)	(46,753)	(3,090)	(19,044)	(19,039)
562,123	(90,860)	(316,083)	(104,778)	(25,299)	(114,889)	(12,788)
	(995,148)		(87,478)		81,939	5,539
	(995,148)		(87,478)		81,939	5,539
(878,886) 19,190 (859,696)						
91,565	48,099	42,851	37,910	3,109	3,162	451
91,565	48,099	42,851	37,910	3,109	3,162	451
(206,008)	(1,037,909)	(273,232)	(154,346)	(22,190)	(29,788)	(6,798)
3,956,024	1,037,909	1,496,355	1,556,354	135,832	73,454	6,798
\$3,750,016	None	\$1,223,123	\$1,402,008	\$113,642	\$43,666	None

(Continued on next page)

### INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2004

(with comparative totals for the year ended December 31, 2003)

	Ottawa County,	Protected		
	Michigan	Self-Funded		
	Insurance	Insurance -	T	otals
	Authority	Mental Health		
	(6780)	(6782)	2004	2003
Cash flows from operating activities:				
Cash received from interfund services provided	\$1,548,781		\$13,873,116	\$12,693,978
Cash payments to suppliers for goods and services	(218,996)		(2,150,702)	(2,142,946)
Cash payments for self-funded insurance claims	(661,321)	(\$8,293)	(8,821,226)	(7,540,564)
Cash payments to employees for services			(1,921,562)	(1,825,677)
Net cash provided by (used for) operating activities	668,464	(8,293)	979,626	1,184,791
Cash flows from noncapital financing activities:				
Transfers in from other funds			87,478	70,000
Transfers out to other funds	(518,082)		(2,100,708)	(603,500)
Net cash provided by (used for)				
noncapital financing activities	(518,082)		(2,013,230)	(533,500)
Cash flows from capital and related financing activities:				
Acquisition of capital assets			(1,085,303)	(770,740)
Proceeds from sale of equipment			19,190	56,286
Net cash provided by (used for ) capital				
and related financing activities			(1,066,113)	(714,454)
Cash flows from investing activities:				
Purchase of investments	(13,096,764)		(13,096,764)	(14,293,991)
Interest on investments	573,160	60,017	1,015,799	1,627,062
Proceeds on sale of investments	13,163,700		13,163,700	13,475,363
Net cash provided by (used for) investing activities	640,096	60,017	1,082,735	808,434
Net increase (decrease) in cash and pooled investments	790,478	51,724	(1,016,982)	745,271
Cash and short-term investments, beginning of year	663,323	1,800,693	17,395,320	16,650,049
Cash and short-term investments, end of year	\$1,453,801	\$1,852,417	\$16,378,338	\$17,395,320

(Continued on next page)

# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2004 (with comparative totals for the year ended December 31, 2003)

	Management		
	Information		Tele-
	Services	Duplicating	communications
	(6360)	(6450)	(6550)
Reconciliation of operating income (loss) to net cash			
provided by (used for) operating activities:			
Operating income (loss)	\$7,711	(\$16,542)	\$287,439
Adjustments to reconcile operating income (loss) to net			
cash provided by (used for) operating activities:			
Depreciation		33,819	73,255
Change in assets and liabilities not affecting cash			
provided by (used for) operating activities:			
(Increase) decrease in receivables	8,789		(10,574)
(Increase) decrease in due from other funds			
(Increase) decrease in prepaid expenses	(25,323)		(200)
Increase (decrease) in unpaid claims liability			
Increase (decrease) in accounts payable	22,940	(822)	41,537
Increase (decrease) in due to other funds			
Net cash provided by (used for)			
operating activities	\$14,117	\$16,455	\$391,457

Equipment Pool (6641)	Protected Self-Funded Insurance Programs (6770)	Protected Self-Funded Health (6771)	Protected Self-Funded Unemployment (6772)	Long-Term Disability Insurance (6775)	Protected Self-Funded Dental Insurance (6776)	Protected Self-Funded Vision Insurance (6777)
(\$87,218)	\$406,013	(\$491,502)	(\$133,560)	(\$2,771)	(\$128,937)	(\$11,259)
649,341						
		(95,657)		•		
			(300)			
	(496,873)	271,076	29,082	(22,528)	14,048	(1,529)
	and the state of t			****	7.00011	
\$562,123	(\$90,860)	(\$316,083)	(\$104,778)	(\$25,299)	(\$114,889)	(\$12,788)

(Continued on next page)

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# INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2004

(with comparative totals for the year ended December 31, 2003)

· •	Ottawa County, Michigan Insurance	Protected Self-Funded Insurance -	Totals		
	Authority	Mental Health			
	(6780)	(6782)	2004	2003	
Reconciliation of operating income (loss) to net cash					
provided by (used for) operating activities:					
Operating income (loss)	\$523,933	(\$8,293)	\$345,014	(\$2,518,902)	
Adjustments to reconcile operating income (loss) to net					
cash provided by (used for) operating activities:					
Depreciation			756,415	965,889	
Change in assets and liabilities not affecting cash					
provided by (used for) operating activities:					
(Increase) decrease in receivables			(97,442)	20,205	
(Increase) decrease in due from other funds				(97,118)	
(Increase) decrease in prepaid expenses	7,183		(18,640)	770	
Increase (decrease) in unpaid claims liability	98,170		98,170	2,092,756	
Increase (decrease) in accounts payable			(143,069)	624,073	
Increase (decrease) in due to other funds	39,178		39,178	97,118	
Net cash provided by (used for)					
operating activities	\$668,464	(\$8,293)	\$979,626	\$1,184,791	
				(Concluded)	

(Concluded)

### FIDUCIARY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2004

Fiduciary Funds are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

### **AGENCY FUNDS**

<u>Trust and Agency Fund (7010)</u> - This Fund was established to account for monies received by the County for later distribution to other agencies or persons.

<u>Library Penal Fine Fund (7210)</u> - This Fund was established under Act 236, Section 4351 to account for monies received from District Court fines which are allocated annually for operations of the County's libraries.

<u>Imprest Payroll Fund (7040)</u> - This Fund was established to account for the salaries and fringes of the County employees payroll. Money is disbursed from the Imprest Payroll Fund after being reimbursed by the benefiting funds.

# FIDUCIARY FUNDS COMBINING STATEMENT OF FIDUCIARY NET ASSETS

December 31, 2004

(with comparative totals for December 31, 2003)

		Agency Funds					
	Trust and	Library	Imprest	Total			
	Agency	Penal Fine	Payroll				
	7010	7210	7500	2004	2003		
ASSETS							
Cash and short-term investments Receivables:	\$2,175,512	\$428,008	\$260,641	\$2,864,161	\$2,667,338		
Accounts	172,954			172,954	14,622		
Due from other governmental units	74,282			74,282	14,218		
Total assets	\$2,422,748	\$428,008	\$260,641	\$3,111,397	\$2,696,178		
LIABILITIES							
Liabilities:							
Due to other governmental units:							
Due to State of Michigan	\$1,290,321		\$117,836	\$1,408,157	\$1,331,786		
Fines and fees due to local libraries		\$428,008		428,008	413,632		
Agency deposits	1,132,427		142,805	1,275,232	950,760		
Total liabilities	\$2,422,748	\$428,008	\$260,641	\$3,111,397	\$2,696,178		

# COUNTY OF OTTAWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2004

TRUST AND AGENCY FUND (7010)	
TROST AND AGENCT TOND (7010)	
<u>ASSETS</u>	
Accounts receivable       14,622       788,318       629,986         Due from other governmental units       14,218       255,874       195,810	175,512 172,954 74,282
Total assets \$2,063,107 \$105,405,128 \$105,045,487 \$2,	422,748
LIABILITIES	
·	290,321 132,427
Total liabilities \$2,063,107 \$204,023,160 \$203,663,519 \$2,	122,748
LIBRARY PENAL FINE FUND (7210)	
ASSETS	
	128,008
Total assets \$413,632 \$869,795 \$855,419 \$2	128,008
LIABILITIES	
Fines and fees due to local libraries \$413,632 \$869,795 \$855,419 \$489,728 \$828,728	28,008
Total liabilities \$413,632 \$1,698,523 \$1,684,147 \$2	28,008

(Continued on next page)

# COUNTY OF OTTAWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2004

	Balances January 1, 2004	Additions	Deductions	Balances December 31, 2004
IMPREST PAYROLL FUND (7040)				
<u>ASSETS</u>				
Cash and pooled investments Accounts receivable	\$219,439	\$55,051,889 53,200,586	\$55,010,687 53,200,586	\$260,641
Total assets	\$219,439	\$108,252,475	\$108,211,273	\$260,641
<u>LIABILITIES</u>				
Due to State of Michigan Agency deposits	\$115,888 103,551	\$1,525,973 56,673,034	\$1,524,025 56,633,780	\$117,836 142,805
Total liabilities	\$219,439	\$58,199,007	\$58,157,805	\$260,641
TOTALS - AGENCY FUNDS ASSETS				
<u> </u>				
Cash and pooled investments Accounts receivable Due from other governmental units Total assets	\$2,667,338 14,622 14,218	\$160,282,620 53,988,904 255,874	\$160,085,797 53,830,572 195,810	\$2,864,161 172,954 74,282
Total assets	\$2,696,178	\$214,527,398	\$214,112,179	\$3,111,397
<u>LIABILITIES</u>				
Due to other taxing units Due to State of Michigan Fines and fees due to local libraries Agency deposits	\$1,331,786 413,632 950,760	\$33,069,051 62,544,299 869,795 167,437,545	\$33,069,051 62,467,928 855,419 167,113,073	\$1,408,157 428,008 1,275,232
Total liabilities	\$2,696,178	\$263,920,690	\$263,505,471	\$3,111,397
				(Concluded)

### GOVERNMENT-WIDE EXPENSES BY FUNCTION

Year Ended December 31	Legislative	Judicial	General Government	Public Safety	Public Works	Community and Economic Development
1995	N/A	N/A	N/A	N/A	N/A	N/A
1996	N/A	N/A	N/A	N/A	N/A	N/A
1997	N/A	N/A	N/A	N/A	N/A	N/A
1998	N/A	N/A	N/A	N/A	N/A	N/A
1999	N/A	N/A	N/A	N/A	N/A	N/A
2000	\$492,308	\$11,870,542	\$8,686,499	\$18,290,754	\$549,657	N/A
2001	475,045	12,314,531	9,462,268	19,734,031	4,567,437	N/A
2002	495,502	12,742,673	11,048,540	21,868,754	26,442	\$549,037
2003	485,174	11,922,865	11,665,978	21,912,133	742,711	558,852
2004	469,994	11,736,487	13,628,246	21,832,984	1,044,377	848,964
Year Ended December 31	Health and Welfare	Culture and Recreation	Interest on Long-term Debt	Business- type Activities	Total	
1994	N/A	N/A	N/A	N/A	N/A	
1995	N/A	N/A	N/A	N/A	N/A	
1996	N/A	N/A	N/A	N/A	N/A	
1997	N/A	N/A	N/A	N/A	N/A	
1998	N/A	N/A	N/A	N/A	N/A	
1999	N/A	N/A	N/A	N/A	N/A	
2000	\$38,534,629	\$1,150,464	\$1,120,902	\$1,882,086	\$82,577,841	
2001	39,924,234	1,324,736	1,274,567	1,884,112	90,960,961	
2002	43,436,806	1,310,229	1,009,585	1,893,669	94,381,237	
2003	45,357,514	1,326,197	958,283	1,892,364	96,822,071 (1)	
2004	48,066,300	1,658,024	890,774	1,888,210	102,064,360	

N/A - Information not available

<sup>(1)</sup> In 2003, there was a contribution of \$481,329 to the West Michigan Enforcement Team (WEMET) for the organization's formation.

# GOVERNMENT-WIDE REVENUES

	Total	N/A	Α Χ Α Χ	N/A	892, 695, 009	97,405,438	99,297,917	99,352,735 (1)	110,457,518		N/A	N/A	N/A	N/A	N/A	\$2,856,460	2,656,075	2,508,037	1,551,588	1,337,647	
\$	Miscellaneous	N/A	V	N/A	N/A \$228 759	629,538	413,552	258,117	416,890		N/A	N/A	N/A	N/A	N/A	\$0	0	0	0	0	
GENERAL REVENUES	Unrestricted Investment Earnings	N/A	K K/X	N/A	\$6.891.430	5,974,915	4,896,600	3,622,427	2,440,814		N/A	N/A	N/A	A/N	N/A	\$1,699,367	1,421,743	1,332,432	547,099	401,166	
ID	Grants and Contributions Not Restricted to Specific Programs	N/A	K K/X	A/X	\$4.063,864	5,456,975	5,056,875	4,236,699	1,448,461		N/A	N/A	A/N	N/A	N/A	80	0	0	0	0	
	Taxes	N/A	N/A N/A	A/X	\$26,228,129	27,635,964	29,108,216	30,477,703	41,606,745		N/A	N/A	N/A	N/A	A/N	\$0	0	0	0	0	
	Capital Grants and Contributions	A/Z	N/A N/A	N/A	\$815,479	613,085	412,699	944,647	464,436		N/A	Y/N	N/A	N/A	N/A	\$0	0	0	0	0	
EVENUES	Operating Grants and Contributions	N/A	N/A	N/A	\$37,362,996	38,045,513	39,075,902	38,146,000	42,742,884		A/N	A/N	N/A	N/A	N/A	80	0	0	0	0	
PROGRAM REVENUES	Charges for Services		₹/Z Z/Z	<b>V</b> /V	\$17,104,352	19,049,448	20,334,073	21,667,142	21,337,288	ities:	N/A	A/N	A/A	N/A	V/A	\$1,157,093	1,234,332	1,175,605	1,004,489	936,481	
Herdensen	Fiscal Year	Governmental activities: 1995	1990 1997	1998	2000	2001	2002	2003	2004	Business-type activities:	1995	9661	1661	8661	6661	2000	2001	2002	2003	2004	MI/A Information

N/A - Information not available (1) In 2003, there were capital contributions of \$6,149,100  $\,$ 

### GOVERNMENTAL EXPENDITURES BY FUNCTION (1)

Year Ended December 31	Legislative	Judicial	General Government	Public Safety	Public Works	Community and Economic Development
1995	\$ 276,489	\$ 8,606,115	\$ 7,094,867	\$ 9,851,996	\$ 641,678	N/A
1996	340,006	9,219,395	7,439,802	10,593,218	564,276	N/A
1997	310,415	10,036,066	6,749,058	11,344,348	623,611	N/A
1998	302,595	9,961,093	7,988,605	12,118,515	474,062	N/A
1999	364,344	10,603,396	11,703,261	13,321,138	552,978	N/A
2000	483,042	11,682,651	9,135,010	15,061,039	536,191	N/A
2001	469,478	12,190,228	8,667,703	19,101,304	637,981	N/A
2002	489,564	12,727,750	10,766,482	21,132,434	565,778	\$549,037
2003	480,630	11,712,072	15,782,021	20,623,695	1,349,214	555,858
2004	463,217	11,726,514	18,095,323	21,894,009	900,395	843,051
	Health	Culture				
Year Ended	and	and		Capital	Debt	
December 31	Welfare	Recreation	Other	Projects	Service	Total
1995	\$ 31,228,108	\$ 775,458	\$ 230,973	\$ -	\$ 1,087,508	\$ 59,793,192
1996	32,216,765	990,346	212,176	60,891	1,072,701	62,709,576
1997	31,652,991	1,789,688	266,668	4,743,808	1,218,795	68,735,448
1998	33,273,749	1,737,166	1,249,406	10,218,191	2,102,246	79,425,628
1999	35,212,144	5,759,894	1,070,854	1,280,767	2,300,832	82,169,608
2000	39,744,250	2,919,619	54,464	431,414	2,320,902	82,368,582
2001	41,006,221	2,736,808	49,341	50,081	2,317,564	87,226,709
2002	43,103,091	1,882,841	60,411	4,996	2,315,975	93,598,359
2003	43,306,591	7,243,494	99,322	0	2,305,822	103,458,719
2004	47,423,236	3,239,016	107,577	0	2,299,901	106,992,239

<sup>(1)</sup> Includes the General, Special Revenue, Debt Service, Capital Projects and Permanent funds of the primary government only

### GOVERNMENTAL REVENUES BY SOURCE (1)

Year Ended December 31	Taxes	Inter- governmental	Charges for Services	Fines and Forfeits	Interest on Investments
1995	\$ 21,248,295	\$ 30,344,231	\$ 6,540,599	\$ 759,036	\$ 1,938,323
1996	22,523,670	30,510,621	6,966,214	747,738	2,116,625
1997	23,118,765	32,807,225	6,937,263	1,030,815	2,784,431
1998	24,745,645	35,147,772	7,353,232	1,154,175	3,588,694
1999	25,332,297	38,846,726	7,432,594	1,101,646	1,257,425
2000	26,228,129	43,826,796	7,636,824	1,016,413	3,811,029
2001	27,635,964	46,792,519	8,468,512	1,083,225	4,804,119
2002	29,108,216	46,857,944	9,335,988	1,068,804	4,442,975
2003	30,477,703	45,591,195	10,797,855	1,000,292	1,826,467
2004	41,606,745	47,634,209	10,135,135	1,033,297	1,413,570
Year Ended December 31	Licenses and Permits	Rental Income	Other		Total
1995	\$ 416,043	\$ 3,107,180	\$ 1,006,935		\$ 65,360,642
1996	465,587	3,220,210	1,014,986		67,565,651
1997	465,312	3,519,740	888,626		71,552,177
1998	452,160	4,611,609	1,036,065		78.089.352
1999	454,486	4,622,025	3,830,534		82,877,733
2000	478,711	5,028,340	2,811,400		90,837,642
2001	533,326	5,424,089	1,378,215		96,119,969
2002	545,031	5,504,855	1,153,830		98,017,643
2003	661,333	5,244,366	1,013,754		96,612,965
2004	704,422	5,253,344	989,481		108,770,203

<sup>(1)</sup> Includes the General, Special Revenue, Debt Service, Capital Projects and Permanent funds of the primary government only

### PROPERTY TAX LEVIES AND COLLECTIONS

### FOR THE LAST TEN FISCAL YEARS

Year Ended December 31	Total Tax Levy	Collections To March 1 Each Year	Percent of Levy Collected
1995	\$22,017,775	\$20,544,412	93.31 %
1996	22,619,335	21,165,873	93.57
1997	24,156,828	22,534,035	93.28
1998	24,700,201	23,347,405	94.52
1999	25,572,191	24,145,161	94.42
2000	27,099,572	25,426,821	93.83
2001	28,526,575	26,691,849	93.57
2002	29,917,491	28,073,617	93.84
2003	31,476,092	29,615,425	94.09
2004	34,150,468	31,943,231	93.54

NOTE:

Ottawa County has established a Delinquent Tax Revolving Fund which pays all real property taxes returned delinquent to the County Treasurer as of March 1, of each year. Said fund pays all local units, school districts, villages, townships and the County General Fund for the full amount of taxes levied against real property. Uncollected personal property taxes must be collected by the local treasurers and are negligible.

### ASSESSED AND EQUALIZED VALUE OF TAXABLE PROPERTY

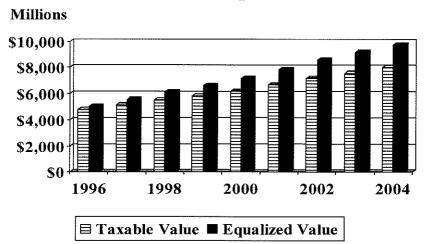
### FOR THE LAST TEN FISCAL YEARS

			Personal			Percent of	
			Property			Taxable	
			Assessed	Total	Total	Value to	
Year Ended	Real Property		and	Equalized	Taxable	Equalized	
December 31	Assessed	Equalized	Equalized	Value (1)	Value (2)	Value	
1995	\$4,167,161,932	\$4,166,447,879	\$411,534,920	\$4,577,982,799	\$4,494,340,630	98.17 %	
1996	4,605,467,319	4,605,319,221	441,260,446	5,046,579,667	4,795,788,161	95.03	
1997	5,075,360,797	5,076,464,019	467,067,035	5,543,531,054	5,141,390,896	92.75	
1998	5,612,414,569	5,611,433,129	500,332,186	6,111,765,315	5,512,945,217	90.20	
1999	6,091,633,150	6,091,633,150	531,823,269	6,623,456,419	5,836,800,522	88.12	
2000	6,634,673,417	6,634,673,417	546,677,934	7,181,351,351	6,192,771,645	86.23	
2001	7,242,481,898	7,242,481,898	595,338,563	7,837,820,461	6,677,256,800	85.19	
2002	7,932,800,572	7,932,800,572	623,836,771	8,556,637,343	7,179,278,659	83.90	
2003	8,546,034,713	8,546,034,713	610,105,073	9,156,139,786	7,564,368,026	82.62	
2004	9,125,096,536	9,125,096,536	610,566,928	9,735,663,464	8,017,866,823	82.36	

- (1) The Michigan Constitution and Statutes provide that property is to be assessed and equalized at 50% of its fair market value.
- (2) Sweeping and complex changes have been made in the property tax system by the constitutional amendment adopted March 15, 1994 and the implementing legislation. The entire system of assessing and equalization remains in place and is required by law. However, a "capped value" is now required to be computed for each and every parcel and the lower of the capped value or SEV will be that parcel's "Taxable Value." The graph below illustrates the gap between equalized and taxable value.

N/A - Not applicable

### Taxable Value vs. Equalized Value



# PROPERTY TAX RATES AND TAX LEVIES - DIRECT AND OVERLAPPING GOVERNMENTS

### FOR THE LAST TEN FISCAL YEARS

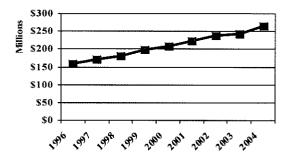
School Districts Intermediate

		Intermediate			
Year Ended	City and	and State			
December 31	Villages	Education	County	Township	Total
Tax rates: (Per \$1,00	00 of equalized value)				
1995	12.93	21.20	4.8990	3.35	42.3790
1996	12.86	22.27	4.7165	3.67	43.5165
1997	13.12	22.12	4.6985	3.92	43.8585
1998	13.66	22.15	4.4804	3.85	44.1404
1999	13.53	23.14	4.3812	3.91	44.9612
2000	13.30	22.90	4.3760	3.77	44.3460
2001	13.11	22.95	4.2722	3.74	44.0722
2002	12.80	23.16	4.1672	3.75	43.8772
2003	12.76	22.05	4.1611	3.70	42,6711
2004	12.84	22.91	4.2593	3.68	43.6893
Tax levies:					
1994	\$14,920,664	\$91,136,116	\$20,824,859	\$9,737,877	\$136,619,516
1995	15,523,858	95,284,011	22,017,775	11,029,842	143,855,486
1996	16,243,941	106,815,016	22,619,335	12,971,476	158,649,768
1997	17,475,933	113,735,411	24,156,828	14,921,871	170,290,043
1998	19,268,296	122,107,518	24,700,201	16,028,410	182,104,425
1999	19,924,977	135,040,922	25,572,191	17,083,227	197,621,317
2000	20,299,326	141,827,081	27,099,572	17,867,187	207,093,166
2001	21,381,983	153,211,397	28,526,575	19,161,496	222,281,451
2002	21,838,093	166,247,083	29,917,491	20,820,560	238,823,227
2003	22,688,296	166,784,668	31,476,089	21,728,568	242,677,621
2004	23,725,512	183,648,509	34,150,468	22,995,362	264,519,851

### **Total Tax Levies**

### 

### **Total Tax Levy Collections**



### SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS

Year Ended December 31	Billed and Due	Current Assessments Collected	Ratio of Collections to Amount Due	Total Outstanding Assessments
1995	\$5,188,000	\$5,188,000	100 %	\$94,275,000
1996	6,732,962	6,732,962	100	92,271,000
1997	10,392,500	10,392,500	100	86,308,050
1998	24,742,620	24,742,620	100	85,403,862
1999	7,153,310	7,153,310	100	93,049,023
2000	7,855,810	7,855,810	100	88,420,291
2001	19,348,810	19,348,810	100	83,313,521
2002	21,387,500	21,387,500	100	84,883,021
2003	7,187,000	7,187,000	100	76,939,536
2004	7,603,000	7,603,000	100	75,387,536

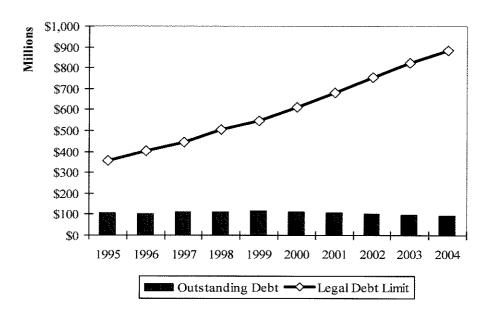
### COMPUTATION OF LEGAL DEBT MARGIN

December 31, 2004

State equalized value	\$9,735,663,464
Debt limit 10 percent of equalized value	973,566,346
Amount of debt applicable to debt limit:	
Total bonded debt (1)	92,044,536
Other debt	228,737
Total	92,273,273
Less:	
Assets available for debt retirement	1,303,300
Total amount of debt applicable to debt limit	90,969,973
Legal debt margin	\$882,596,373

(1) Total bonded debt does not include the Road Commission Bonds because the County does not guarantee them.

# County of Ottawa Legal Debt Limit and Debt Outstanding



### COMPUTATION OF DIRECT AND OVERLAPPING DEBT

### **DECEMBER 31, 2004**

	Net Debt Outstanding	Percentage Applicable To County of Ottawa	Amount Applicable To County of Ottawa
Direct:			
County at large	\$16,795,000	100 %	\$16,795,000
Townships (1)	73,156,154	100	73,156,154
Total Direct	\$89,951,154		\$89,951,154
Overlapping:			
School districts	\$795,655,212	76.6	\$609,627,373
Cities and villages (1)	58,539,832	75.1	43,968,303
Grand Rapids Community College	60,195,000	1.3	770,496
Spring Lake District Library	4,200,000	100.0	4,200,000
Total Overlapping	\$918,590,044	-	\$658,566,172
Grand Total	\$1,008,541,198	:	\$748,517,326

<sup>(1)</sup> Includes county-issued bonds paid by local municipalities

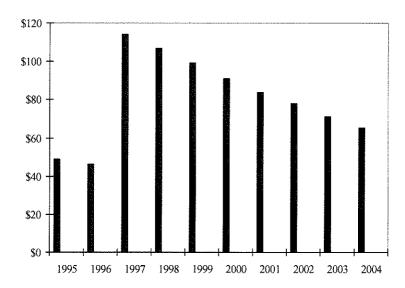
## RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA

### FOR THE LAST TEN FISCAL YEARS

Fiscal Year	Population (1)	Equalized Value	Gross Bonded Debt (2)	Less Amount Available for Debt Retirement	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
1995	210,389	\$4,577,982,799	\$10,345,000	\$82,032	\$10,262,968	0.22 %	\$49
1996	212,163	5,046,579,667	9,855,000	171,825	9,683,175	0.19	46
1997	220,403	5,543,531,054	25,305,000	266,486	25,038,514	0.45	114
1998	224,357	6,111,765,315	24,405,000	321,630	24,083,370	0.39	107
1999	230,261	6,623,456,419	23,270,000	377,083	22,892,917	0.35	99
2000	238,314	7,181,351,351	22,070,000	429,452	21,640,548	0.30	91
2001	243,571	7,837,820,461	20,825,000	481,040	20,343,960	0.26	84
2002	245,913	8,556,637,343	19,530,000	335,361	19,194,639	0.22	78
2003	249,391	9,156,139,786	18,190,000	391,732	17,798,268	0.19	71
2004	252,351	9,735,663,464	16,795,000	353,992	16,441,008	0.17	65

- (1) U.S. Department of Commerce, Grand Valley State University Small Business Development Center, Census Bureau
- (2) Gross Bonded Debt for the reporting entity includes general obligation building authority bonds.

### Net Bonded Debt per Capita



# RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT TO TOTAL GOVERNMENTAL EXPENDITURES

					Ratio of Debt Service to
			Total	Total	General
Fiscal			Debt	Governmental	Governmental
<u>Year</u>	Principal	Interest	Service (1)	Expenditures	Expenditures
1995	\$470,000	\$617,508	\$1,087,508	\$59,793,192	1.82 %
1996	490,000	582,701	1,072,701	62,709,576	1.71
1997	520,000	698,795	1,218,795	68,735,448	1.77
1998	900,000	1,202,246	2,102,246	79,425,628	2.65
1999	1,135,000	1,165,832	2,300,832	82,169,608	2.80
2000	1,200,000	1,120,902	2,320,902	82,368,582	2.82
2001	1,245,000	1,072,564	2,317,564	87,226,709	2.66
2002	1,295,000	1,020,975	2,315,975	93,598,359	2.47
2003	1,340,000	965,822	2,305,822	103,458,719	2.23
2004	1,395,000	904,901	2,299,901	106,992,239	2.15

<sup>(1)</sup> Total Debt Service includes general obligation building authority bonds.

### PROPERTY VALUE, CONSTRUCTION, AND BANK DEPOSITS

	New Commercial	New Industrial	New Residential	Bank Deposits	State
Fiscal	Construction	Construction	Construction	(In Thousands)	Equalized
Year	Value (2)	Value (2)	Value (2)	(1)	Value (2)
1995	20,209,848	19,706,440	103,954,788	1,948,341	4,577,982,799
1996	28,581,244	28,322,428	120,724,945	2,035,368	5,046,579,667
1997	35,250,928	21,935,338	143,850,569	2,326,481	5,543,531,054
1998	39,174,671	21,768,524	151,610,405	2,454,482	6,111,765,315
1999	32,030,685	17,399,761	134,832,545	2,577,071	6,623,456,419
2000	31,443,044	20,744,786	158,526,668	2,595,070	7,181,351,351
2001	28,875,814	30,548,584	145,741,768	2,658,663	7,837,820,461
2002	27,227,024	33,701,351	153,455,833	2,875,000	8,556,637,343
2003	51,094,877	21,802,045	159,109,038	3,170,000	9,156,139,786
2004	27,536,382	16,522,881	186,370,097	3,275,000	9,735,663,464

<sup>(1)</sup> Source: FDIC, BANKS AND BRANCHES, Summary of deposits in all commercial and savings banks, Table 8. Figures are as of 6/30.

<sup>(2)</sup> Ottawa County Equalization Department

### **DEMOGRAPHIC STATISTICS**

### FOR THE LAST TEN FISCAL YEARS

Fiscal		Per Capita	School	Unemployment
Year	Population (1)	Income (2)	Enrollment (3)	Rate (4)
1995	210,389	\$23,776	48,799	3.2 %
1996	212,163	24,858	50,183	3.1
1997	220,403	25,689	51,152	2.7
1998	224,357	26,676	51,823	2.5
1999	230,261	27,279	53,213	2.7
2000	238,314	27,881	54,068	2.4
2001	243,514	27,769	54,620	4.0
2002	246,294	27,830	55,293	5.3
2003	249,391	28,570	55,060	6.2
2004	252,351	n/a	55,696	5.2

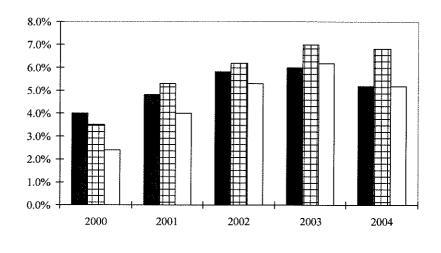
Median ages of individuals residing within Ottawa County for years 2000 and 1990 were 32.3 and 30.3, respectively.

n/a: Information is unavailable.

### Sources:

- (1) U.S. Department of Commerce, Grand Valley State University Small Business Development Center, Census Bureau
- (2) Grand Valley State University Seidman Business Services, U.S. Dept of Commerce
- (3) Fourth Friday Count, Ottawa Area Intermediate School District
- (4) Michigan Employment Security Commission

### National, State and County Unemployment Rates



■ National 

Michigan 

Ottawa County

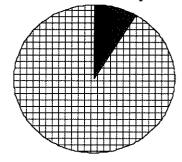
### PRINCIPAL TAXPAYERS

**DECEMBER 31, 2004** 

Taxpayer	Type of Business	Taxable Valuation (1)	Percent of Valuation
Consumers Energy	Utility	\$315,234,516	3.93 %
Herman Miller	Office Furniture	74,263,268	0.93
Gentex	Automotive Components	52,958,528	0.66
Pfizer	Pharmaceutical	51,857,228	0.65
Johnson Controls	Automotive Components	39,229,301	0.49
Magna Donnelly Corp	Automotive Components	38,025,470	0.47
Delphi Automotive Systems	Automotive Components	34,478,512	0.43
Shape Corp.	Metal Extrusion	32,880,589	0.41
Sara Lee	Food Products	30,457,308	0.38
Meijer, Inc.	Retail Stores	22,173,733	0.28
		\$691,558,453	8.63 %

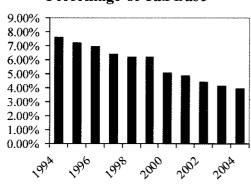
(1) Ottawa County Equalization Department. The 2004 total Taxable Value was \$8,017,866,823.

# Concentration of Taxpayers in Ottawa County



■ Top Ten Taxpayers □ All Other Taxpayers

# **Consumers Energy as a Percentage of Tax Base**



### SALARIES AND SURETY BONDS OF PRINCIPAL OFFICIALS

### FOR THE YEAR ENDED DECEMBER 31, 2004

Name and Title of Official	Annual Salary	Amount of Surety Bond*
Mary Richardson - Treasurer	\$65,928	\$1,000,000
Gary Rosema - Sheriff	86,847	1,000,000
Daniel C. Krueger - Clerk	75,554	1,000,000
Gary Scholten - Register of Deeds	65,928	1,000,000
Paul Geerlings - Drain Commissioner	60,141	1,000,000
Ronald Frantz - Prosecutor	104,364	1,000,000

<sup>\*</sup>The Public Employee Blanket Bond covers for Honesty and Faithful Performance by Position. (Bond No. 81 BPEAK 1415)

### LABOR AGREEMENTS

### **DECEMBER 31, 2004**

Number of Employees Name of Contract December 31, 2004 Expiration Command Officers Association December 31, 2002 <sup>1</sup> 20 (P.A. 312 Eligible) Command Officers Association 7 December 31, 2005 (P.A. 312 Non-Eligible) Police Officers Association of Michigan (P.A. 312 Eligible) 96 December 31, 2005 Police Officers Association of Michigan (P.A. 312 Non-Eligible) 83 December 31, 2005 Local 4014 Ottawa County Michigan Friend of the Court 30 December 31, 2006 Michigan Nurses Association 34 December 31, 2005 Probate/Juvenile Association 54 December 31, 2005 58th District Court Association <u>51</u> December 31, 2006 Total employees covered by labor agreements 375 Employees not covered by labor agreements <u>575</u> Total employees <u>950</u>

<sup>1</sup> In negotiations

### SCHEDULE OF INSURANCE IN FORCE

**DECEMBER 31, 2004** 

Type of Coverage Name of Company	Policy <u>Number</u>	Annual <u>Term</u>	<u>Premium</u>	Details of Coverage	
Property Including Boiler and Machinery					
Federal Insurance Co.	3579-42-48	04/01/04 04/01/05	\$61,906	Blanket Buildings & Contents	
Limits:  \$55,966,846 - Blanket Buildings at Scheduled Premises  19,724,189 - Blanket Personal Property at Scheduled Premises  1,000,000 - Blanket Extra Expense at Scheduled Premises  50,000 - Personal Property at Any Other Premises  Sub-Limits:  \$5,000,000 - Earthquake, Policy Year Aggregate  \$5,000,000 - Flood, Policy Year Aggregate			Boiler & Machinery Perils Included Replacement Cost Valuation Extra Expense with No Monthly Limitation Deductible: \$50,000 – Property Damage		
Automobile Liability					
Scottsdale Indemnity Insurance Company	WAI0000375	04/01/04 04/01/05	\$118,062	Automobile Liability, Michigan Personal Injury Protection and	

Scottsdale Indemnity	WAI0000375	04/01/04	\$118,062	Automobile Liability, Michigan
Insurance Company		04/01/05		Personal Injury Protection and
				Michigan Property Protection
<u>Limits</u> :				Deductibles:
\$500,000 - Liability				\$25,000 – Liability

Statutory - Personal Injury Protection \$300 – Personal Injury Protection

\$1,000,000 - Property Protection \$300 – Property Protection

### **Crime Policy**

Hartford Insurance Co. 81BPEAK1415 04/01/00 \$8,905 Public Employee Theft and Faithful Until Cancelled Performance, Forgery or

Alteration, Theft, Disappearance

and Destruction

<u>Limits</u> : <u>Deductibles</u> :
--------------------------------------

- Faithful Performance \$1,000,000 \$5,000 Public Employee Theft, - Forgery or Alteration \$100,000 Disappearance, and Destruction - Theft, Disappearance, and Destruction \$100,000 \$10,000 – Public Employee

Dishonesty

1,000 - All Other Loss

### SCHEDULE OF INSURANCE IN FORCE

**DECEMBER 31, 2004** 

Type of Coverage Name of Company	Policy Number	<u>Term</u>	Annual <u>Premium</u>	Details of Coverage
Municipal Excess Liability				
International Insurance Co. of Hannover	XSR 39306238	04/01/04 04/01/05	\$129,689	Excess General Liability Including Public Officials, Errors and Omissions, Law Enforcement Liability,
Limits: \$1,000,000 - Each Occurr \$1,000,000 - Employee B	Auto Liability, and Employee Benefits Liability Occurrence Basis Self-Insured Retention: \$ 500,000 – Automobile Liability \$1,000,000- All other Liability			
Excess Liability - First Lay	<u>er</u>			
International Insurance Co. of Hannover	XLX 39306239	04/01/04 04/01/05	\$96,403	Liability in Excess of Underlying Insurance <u>Underlying Insurance</u> :
Limits: \$5,000,000 - Each Occurr 5,000,000 - Aggregate	ence			International Insurance Co. of Hannover XSR 39306238
Excess Liability - Second L	<u>ayer</u>			
Lexington Insurance Co. <u>Limits</u> :	FFX6100027	04/01/04 04/01/05	\$63,670	Liability in Excess of Underlying Insurance <u>Underlying Insurance</u> :

International Insurance Co.

of Hannover XLX 39306239

\$5,000,000 - Each Occurrence

\$5,000,000 - Aggregate

### SCHEDULE OF INSURANCE IN FORCE

**DECEMBER 31, 2004** 

Type of Coverage

Policy

Annual

Name of Company

Number

Term

Premium

Details of Coverage

**Excess Workers' Compensation** 

Midwest Employers

EWC006030

02/01/04 02/01/05

\$10,184

Specific Excess Workers'

Compensation and Employers'

Liability

Limits:

Casualty Co.

Statutory - Workers' Compensation \$1,000,000 - Employers' Liability

Retentions:

\$750,000 - Each Accident \$750,000 – Each Employee,

Injury by Disease

**Faithful Performance Scheduled Position Bond** 

Hartford Fire Insurance

81-BSB-AG1646

09/17/99

\$100

Public Official Bond

until canceled

Magistrate Bond

Limits:

\$20,000

- Scheduled Position

**Group Health Insurance** 

SAFCO Life / Symetra Life Insurance Co.

860/289/8434 Group 578

01/01/04 12/31/04

\$23.02 - Family

\$10.06 - Single Specific Stop Loss Reinsurance

Deductible:

Per Month \$150,000 - Per Individual

### MISCELLANEOUS STATISTICAL DATA

**DECEMBER 31, 2004** 

Date of Incorporation: December 29, 1837

<u>Form of Government</u>: The County's legislative body is an eleven-member Board of Commissioners which is elected from single-member districts, determined by population, on a partisan basis for two-year terms. The Board annually elects from within its ranks a Chairman and Vice-Chairman by majority vote.

<u>Location and Description</u>: The County is located in the west-central part of Michigan's lower peninsula, having over 30 miles of Lake Michigan shoreline. The County is bordered by the City of Muskegon on its northwesterly boundary and the City of Grand Rapids on approximately half of its easterly boundary.

The topography of the County is flat to gently rolling, with approximately half of its land area being devoted to agricultural purposes. The County enjoys a healthy mix of tourism, industrial, commercial, and agricultural uses within its confines.

Area: 565 square miles

### Police Protection:

Number of Employees	184
Vehicular Patrol Units	131
Correctional Facility:	
Jail/Work Release	369

Education: Higher educational opportunities are available to County residents at:
Grand Valley State University in Allendale; Aquinas College, Calvin College, Calvin Theological
Seminary, Cornerstone University, Davenport College, Grace Bible College, Grand Rapids Community
College, ITT Technical Institute, Kendall College of Art and Design, and Reformed Bible College in
Grand Rapids; Career Line Tech Center, Hope College, and Western Theological Seminary in Holland;
Baker College and Muskegon Community College in Muskegon.

## COUNTY OF OTTAWA MISCELLANEOUS STATISTICAL DATA

**DECEMBER 31, 2004** 

### **CHARACTERISTICS**

<u>Industrial</u>: The County's major industrial employers are located throughout the County with, major concentrations in the Grand Haven, Holland, and Zeeland areas, and produce a wide variety of products including furniture, processed foods, motors, metal, die castings, drugs, boats, automobile parts and accessories, lifesavers, foundry parts, printing equipment, leather tanning, plastic parts, bakery products, musical instruments, pneumatic tools and hydraulic presses.

<u>Residential</u>: According to the 2000 U.S. Census, there are 86,856 housing units in Ottawa County; of these, 81,662 or 94% are occupied. Residential development is concentrated around the incorporated cities, with the bulk of the County's population located in and around Holland, Grand Haven, and Georgetown Township. Occupancy statistics are as follows:

Owner-occupied	80.7%
Renter-occupied	19.3%

Equalized Value: \$9,735,663,464

By Use:		By Class:	
Residential	68.99%	Real property	93.73%
Commercial	13.58	Personal property	6.27
Industrial	10.71		
Agricultural	5.34		
Other	1.38		

### Ten (10) largest employers in Ottawa County in terms of employment:

		Approximate
		Number
Company	<u>Business</u>	<b>Employees</b>
Johnson Controls (1)	Automotive Components	4,800
Herman Miller (2)	Office Furniture	4,350
Grand Valley State University	Higher Education	2,132
Gentex Corporation	Automotive Mirrors	2,051
Haworth (1)	Office Furniture	1,863
Magna Donnelly (1)	Automotive Windows & Mirrors	1,752
Holland Community Hospital	Health Care	1,561
Meijer, Inc.	Retail Stores	1,324
County of Ottawa	Government	1,165
Holland Public Schools	Education	1,061

SOURCE: Ottawa County Economic Development Office, Inc.

- (1) Facilities located within Ottawa County and/or the City of Holland portion of Allegan County
- (2) Includes all subsidiaries